**FINANCIAL STATEMENTS** 

AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

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# **INDEPENDENT AUDITOR'S REPORT**

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# INDEPENDENT AUDITOR'S REPORT

To the Board of Finance Town of Essex, Connecticut

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Essex, Connecticut (the "Town"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Town's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Essex, Connecticut, as of June 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 13 and the information on pages 67 through 85 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual fund financial statements and schedules on pages 86 through 98 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2019, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Certified Public Accountants Glastonbury, Connecticut

Malroney Sabol . Conpany, LLP

December 20, 2019

# MANAGEMENT'S DISCUSSION AND ANALYSIS

# MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

As management of the Town of Essex, Connecticut (the "Town"), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2019.

### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$19,209,661 (net position). Of this amount, \$2,842,051 represents the Town's unrestricted net position.
- The Town's total net position increased by \$786,861 during the current fiscal year.
- As of the close of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$7,187,276, an increase of \$729,096 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$3,507,542 or 14.5% of the Town's General Fund budgetary expenditure appropriation for fiscal year 2020. Expressed another way, unassigned fund balance for the General Fund was sufficient to cover 1.7 months of General Fund operating expenditures.
- The Town's total capital assets decreased by \$736,174 or 2.6%.
- The Town's total long-term bonded debt decreased by \$749,625 or 6.0%.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Town's assets, deferred outflows and inflows of resources, and liabilities, with net position as the residual of these elements. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### **OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)**

### **Government-wide Financial Statements (Continued)**

The statement of activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements display information about the Town's governmental activities that include general government, public safety, health and welfare, libraries, highways and transportation, and education. The Town does not have any business-type activities.

The government-wide financial statements include only the Town itself because there are no legally separate organizations for which the Town is financially accountable.

The government-wide financial statements can be found on pages 14 and 15 of this report.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into two categories: governmental funds and fiduciary funds.

### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, the Capital and Nonrecurring Expenditures Fund, and the Bonded Capital Projects Fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 16 through 20 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### **OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)**

### Fund Financial Statements (Continued)

### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the Town government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to the Town's own programs. The accounting used for fiduciary funds is much like that used for government-wide financial statements.

The basic fiduciary fund financial statements can be found on pages 21 and 22 of this report.

### **Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 23 through 66 of this report.

### **Other Information**

Required supplementary information and combining and individual fund statements and schedules and can be found on pages 67 through 98 of this report.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

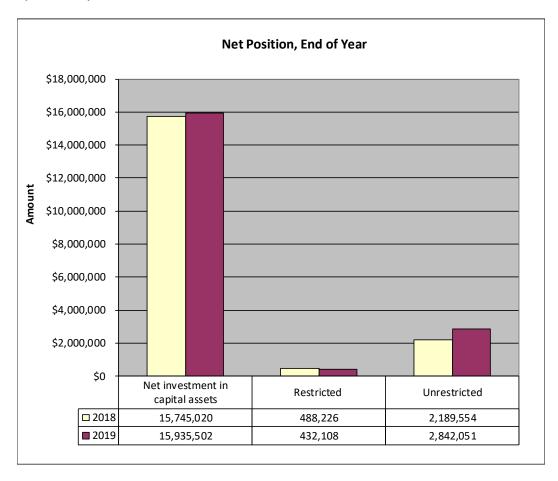
### **Net Position**

Over time, net position may serve as one measure of a government's financial position. The net position of the Town totaled \$19,209,661 as of June 30, 2019 and \$18,422,800 as of June 30, 2018 and is summarized as follows.

	2019	2018	\$ Change	% Change
Current and other assets	\$ 8,715,585	\$ 7,866,341	\$ 849,244	10.8%
Capital assets, net	27,587,270	28,323,444	(736,174)	-2.6%
Total assets	36,302,855	36,189,785	113,070	0.3%
Deferred outflows of resources	1,167,399	887,941	279,458	31.5%
Long-term liabilities	16,933,488	17,427,262	(493,774)	-2.8%
Other liabilities	1,154,737	1,126,054	28,683	2.5%
Total liabilities	18,088,225	18,553,316	(465,091)	-2.5%
Deferred inflows of resources	172,368	101,610	70,758	69.6%
Net position:				
Net investment in capital assets	15,935,502	15,745,020	190,482	1.2%
Restricted	432,108	488,226	(56,118)	-11.5%
Unrestricted	2,842,051	2,189,554	652,497	29.8%
Total net position	\$ 19,209,661	\$ 18,422,800	\$ 786,861	4.3%

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

### **Net Position** (Continued)



Of the Town's net position, 83.0% reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

As of June 30, 2019, 2.2% of the Town's net position is subject to external restrictions on how it may be used and is therefore presented as restricted net position.

The remainder of the Town's net position is considered unrestricted and may be used to meet the Town's ongoing obligations to citizens and creditors.

Overall, net position increased by \$786,861.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

# **Changes in Net Position**

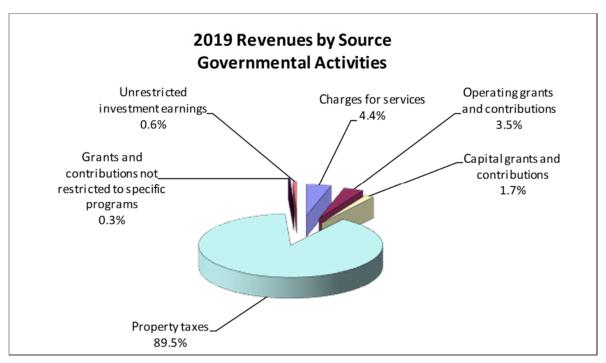
Changes in net position for the years ended June 30, 2019 and 2018 are as follows. Reclassifications have been made to the amounts reported for the year ended June 30, 2018 to conform with the current year presentation.

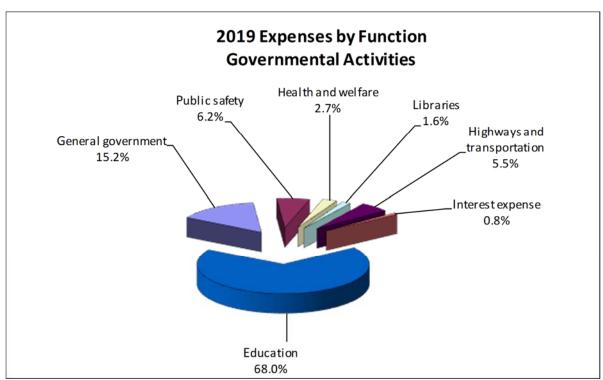
	2019		2018		\$ Change		% Change
Program revenues:						_	
Charges for services	\$	1,133,447	\$	1,422,155	\$	(288,708)	-20.3%
Operating grants and contributions		905,286		1,330,525		(425,239)	-32.0%
Capital grants and contributions		432,201		1,444,344		(1,012,143)	-70.1%
General revenues:							
Property taxes		23,137,965		23,134,568		3,397	0.0%
Grants and contributions not restricted to specific programs		89,696		92,133		(2,437)	-2.6%
Unrestricted investment earnings		167,857		90,053		77,804	86.4%
Total revenues		25,866,452		27,513,778		(1,647,326)	-6.0%
Program expenses:							
General government		3,804,216		3,460,203		344,013	9.9%
Public safety		1,550,569		1,142,250		408,319	35.7%
Health and welfare		681,989		709,343		(27,354)	-3.9%
Libraries		404,347		398,371		5,976	1.5%
Highways and transportation		1,380,180		1,064,597		315,583	29.6%
Interest expense		203,972		454,251		(250,279)	-55.1%
Education		17,054,318		17,728,597		(674,279)	-3.8%
Total expenses		25,079,591		24,957,612		121,979	0.5%
Change in net position	\$	786,861	\$	2,556,166	\$	(1,769,305)	-69.2%

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

### **Changes in Net Position (Continued)**





MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

### **Governmental Activities**

Governmental activities increased the Town's net position by \$786,861. Revenues generated by the Town decreased by \$1,647,326 or 6.0% in comparison to the prior year. A key element of the current year change in revenues can be attributed to a decrease in capital grants and contributions of \$1,012,143 and a decrease in operating grants and contributions of \$425,239. The decrease in capital grants and contributions was due nonrecurring grant revenues recognized in the prior year in connection with a Federal Highway Planning and Construction grant for the Walnut Street Bridge improvement project. The decrease in operating grants and contributions was due to a reduction in the amount of pension and OPEB expense recognized by the State of Connecticut in connection with the Town's participation in the Connecticut State Teachers' Retirement System.

Expenses for the Town increased by \$121,979 or 0.5% in comparison to the prior year.

### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### **Governmental Funds**

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the Town's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$7,187,276, an increase of \$729,096 in comparison with the prior year. Of this amount, \$3,507,542 represents unassigned fund balance. The remainder of fund balance is not available for new spending because it has already been assigned, committed, or restricted to specific purposes.

### **General Fund**

The General Fund is the chief operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$3,507,542, while total fund balance was \$4,873,580. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. At the end of the current fiscal year, unassigned fund balance for the General Fund represented 14.5% of the Town's General Fund budgetary expenditure appropriation for fiscal year 2020. Expressed another way, unassigned fund balance for the General Fund was sufficient to cover 1.7 months of General Fund operating expenditures.

The fund balance of the Town's General Fund increased by \$224,038 during the current fiscal year due to favorable budgetary results outlined below.

### **Capital and Nonrecurring Expenditures Fund**

The fund balance of the Capital and Nonrecurring Expenditures Fund increased by \$397,360 during the current fiscal year to \$1,869,166. This increase was due primarily to transfers in from the General Fund offset by current year capital outlay expenditures.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS (Continued)

### **Bonded Capital Projects Fund**

The Bonded Capital Projects Fund has a fund balance of \$232,322 as of June 30, 2019, an increase of \$118,613 from the prior year. This fund accounts for the costs associated with the Town's approved capital projects funded by general obligation bond authorizations. Current year capital outlays included costs associated with improvements to the Walnut Street bridge and to the Town Hall.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The original budget provided for the use of fund balance in the amount of \$109,838. In addition, supplemental appropriations of \$682,500 were authorized, resulting in a planned use of fund balance in the amount of \$792,338.

The actual change in fund balance for the General Fund on a budgetary basis amounted to \$163,829. Revenues exceeded budgetary estimates by \$594,963, primarily due to favorable property tax collections and revenues from local sources. Expenditures were \$361,204 less than budgeted.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

### **Capital Assets**

The Town's investment in capital assets for its governmental activities as of June 30, 2019 totaled \$27,587,270 (net of accumulated depreciation). This investment in capital assets includes land and land improvements, construction in progress, buildings and improvements, machinery and equipment, vehicles and infrastructure. The Town's investment in capital assets decreased by \$736,174 or 2.6%. This decrease can be attributed to various capital additions as outlined in further detail below, offset by current year depreciation expense.

Major capital asset events during the current fiscal year included the following:

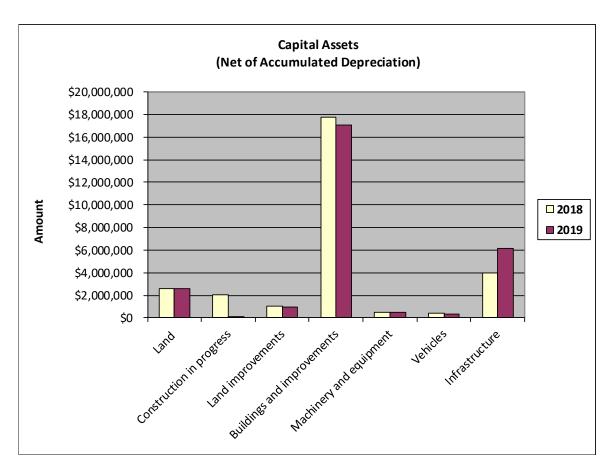
- An increase of approximately \$205 thousand in construction in progress primarily for improvements made to the Walnut Street Bridge.
- An increase of approximately \$377 thousand in infrastructure due to the completion of various road and sidewalk reconstruction projects and town dock improvements.
- A decrease due to depreciation expense of approximately \$1.4 million.

### **CAPITAL ASSET AND DEBT ADMINISTRATION (Continued)**

### **Capital Assets** (Continued)

The following table is a two year comparison of the investment in capital assets, net of accumulated depreciation:

	2019 2018		\$ Change	% Change
Land	\$ 2,563,245	\$ 2,563,245	\$ -	0.0%
Construction in progress	12,902	2,032,680	(2,019,778)	-99.4%
Land improvements	968,176	1,060,680	(92,504)	-8.7%
Buildings and improvements	17,053,627	17,786,068	(732,441)	-4.1%
Machinery and equipment	473,348	471,251	2,097	0.4%
Vehicles	374,892	443,086	(68,194)	-15.4%
Infrastructure	6,141,080	3,966,434	2,174,646	54.8%
Totals	\$ 27,587,270	\$ 28,323,444	\$ (736,174)	-2.6%



Additional information on the Town's capital assets can be found in Note 4 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### **CAPITAL ASSET AND DEBT ADMINISTRATION (Continued)**

### **Long-term Debt**

At the end of the current fiscal year, the Town had total long-term debt (consisting of bonds and capital lease obligations) outstanding of \$11,657,311, all of which is backed by the full faith and credit of the Town. The Town's total principal long-term debt decreased by \$749,625 during the current fiscal year due to scheduled debt service repayments.

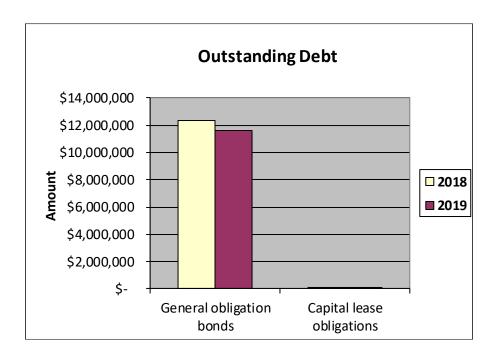
The Town maintains an "Aa2" rating from Moody's Investor Service for general obligation debt and an "AA+" from S&P Global Ratings.

State statutes limit the amount of general obligation debt the Town may issue to seven times its annual receipts from taxation, as defined by the statutes. The current debt limitation for the Town is significantly in excess of the Town's outstanding general obligation debt.

The following is a two year comparison of bonded debt:

General obligation bonds
Capital lease obligations
Totals

 2019	 2018	 \$ Change	% Change
\$ 11,615,000	\$ 12,345,000	\$ (730,000)	-5.9%
42,311	 61,936	(19,625)	-31.7%
\$ 11,657,311	\$ 12,406,936	\$ (749,625)	-6.0%



Additional information on the Town's long-term debt can be found in Note 7 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

A summary of key economic factors affecting the Town are as follows:

- The Town receives intergovernmental revenues from the State of Connecticut. Connecticut's economy moves in the same general cycle as the national economy, which from time to time will affect the amount of intergovernmental revenues the Town will receive.
- The State has established a minimum budget requirement ("MBR") for budgeted education expenditures. The MBR prohibits towns from budgeting less for education than it did in the previous year unless, and within limits, the Town can demonstrate a decrease in school enrollment or savings through increased efficiencies. Any increases or decreases that the Town receives in its Education Cost Sharing grant will result in a corresponding increase or decrease in the Town's MBR.
- Significant estimates affecting next year's budget that are subject to change in the near term consist of the following:
  - For purposes of calculating property tax revenues for fiscal year 2020, the assessor's grand list was
    used along with an estimated tax rate, and an estimated rate of collection, with deductions for
    taxes to be paid by the State on behalf of certain taxpayers.
  - o Intergovernmental grants were based on estimates from the State.
  - o It is unknown how changes in market interest rates will impact real estate activity and related revenues collected by the Town Clerk and the amount of conveyance taxes and interest income.

All of these factors were considered in preparing the Town's budget for fiscal year 2020. The Town's fiscal year 2020 General Fund budget was approved on May 13, 2019. The fiscal year 2020 budget contemplated expenditures of \$24,195,150, an increase of \$96,892 or 0.40% over the original fiscal year 2019 budgeted expenditures. The approved mill rate for the fiscal year 2020 budget is 21.65, a decrease of 0.9% over the prior year. Fund balance in the amount of \$99,869 has been assigned for use in the fiscal year 2020 budget.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the Town's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Director of Finance, Town of Essex, 29 West Avenue, Essex, Connecticut 06426.

# **BASIC FINANCIAL STATEMENTS**

# STATEMENT OF NET POSITION JUNE 30, 2019

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 6,829,946
Investments	1,032,045
Receivables:	
Property taxes, net	486,977
Interest on property taxes, net	160,986
Grants and contracts	69,486
Other	78,917
Other	57,228
Capital assets:	
Non-depreciable	2,576,147
Depreciable, net	25,011,123
Total assets	36,302,855
DEFERRED OUTFLOWS OF RESOURCES	
Deferred charges on refunding	515,470
Deferred charges on OPEB expense	301,149
Deferred charges on pension expense	350,780
Total deferred outflows of resources	1,167,399
LIABILITIES	
Accounts payable	589,035
Accrued interest payable	143,417
Other accrued liabilities	336,808
Unearned revenue	52,378
Due to others	33,099
Noncurrent liabilities:	
Due within one year	991,768
Due in more than one year	15,941,720
Total liabilities	18,088,225
DEFERRED INFLOWS OF RESOURCES	
Deferred charges on OPEB expense	106,575
Deferred charges on pension expenses	65,793
Total deferred inflows of resources	172,368
NET POSITION	
Net investment in capital assets	15,935,502
Restricted	432,108
Unrestricted	2,842,051
Total net position	\$ 19,209,661

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

Functions/Programs	Expenses			harges for Services	O Gi	am Revenues perating rants and ntributions	Net (Expense) Revenue and Changes in Net Position - Governmental Activities			
Governmental activities:								_		
General government	\$	3,804,216	\$	947,353	\$	6,103	\$	-	\$	(2,850,760)
Public safety		1,550,569		113,502		46,801		705		(1,389,561)
Health and welfare		681,989		-		124,458		-		(557,531)
Libraries		404,347		-		-		-		(404,347)
Highways and transportation		1,380,180		-		195,325		431,496		(753,359)
Education		17,054,318		72,592		532,599		-		(16,449,127)
Interest expense		203,972		-		-		-		(203,972)
Total governmental activities	\$	25,079,591	\$	1,133,447	\$	905,286	\$	432,201		(22,608,657)
		neral revenues:								
		Property taxes, I			•					23,137,965
		Grants and cont			cted to	specific progr	rams			89,696
	l	Jnrestricted inv		J						167,857
		Total general	revei	nues						23,395,518
		Change in net position								
			Ne	t position - be	eginning	3				18,422,800
			Ne	t position - er	nding				\$	19,209,661

BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2019

		General Fund		Capital and Nonrecurring Expenditures Fund		Bonded Capital Projects Fund		Nonmajor Governmental Funds		Total Governmental Funds	
ASSETS											
Cash and cash equivalents	\$	5,577,051	\$	957,048	\$	-	\$	295,847	\$	6,829,946	
Investments		1,032,045		-		-		-		1,032,045	
Receivables:											
Property taxes, net		486,977		-		-		-		486,977	
Interest on property taxes, net		160,986		-		-		-		160,986	
Grants and contracts		51,009		-		-		18,477		69,486	
Other		32,299		-		-		46,618		78,917	
Due from other funds		191,973		949,437		243,342		146,198		1,530,950	
Other		54,151		-		-		3,077		57,228	
Total assets	\$	7,586,491	\$	1,906,485	\$	243,342	\$	510,217	\$	10,246,535	
LIABILITIES											
Accounts payable		433,089	\$	-	\$	11,020	\$	20,559	\$	464,668	
Other accrued liabilities		271,281		-		-		-		271,281	
Due to other funds		1,426,025		37,319		-		191,973		1,655,317	
Unearned revenue		-		-		-		52,378		52,378	
Due to others		-		-		-		33,099		33,099	
Total liabilities		2,130,395		37,319		11,020		298,009		2,476,743	
DEFERRED INFLOWS OF RESOURCES											
Unavailable revenue - property											
taxes and interest		582,516		-				-		582,516	
FUND BALANCES											
Nonspendable		54,151		-		-		3,077		57,228	
Restricted		418,538		-		232,322		13,570		664,430	
Committed		473,964		1,869,166		, -		195,561		2,538,691	
Assigned		419,385		-		-		,		419,385	
Unassigned		3,507,542		-		-		-		3,507,542	
Total fund balances		4,873,580		1,869,166		232,322		212,208		7,187,276	
Total liabilities, deferred inflows		,= =,= = =		,===, ==		- ,		,		, = , = -	
and fund balances	\$	7,586,491	\$	1,906,485	\$	243,342	\$	510,217	\$	10,246,535	

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2019

Total fund balances for governmental funds	\$ 7,187,276
Total net position reported for governmental activities in the statement of net position is different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds. Those assets consist of:	
Non-depreciable \$ 2,576,147	
Depreciable, net 25,011,123	
·	27,587,270
Some of the Town's taxes and interest will be collected after year end,	
but are not available soon enough to pay for current period's expenditures,	
and therefore are reported as deferred inflows of resources in the funds.	582,516
Long-term liabilities applicable to the Town's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities - both current and long-term - are reported in the statement of net position.	
Long-term debt:	
Bonds and notes payable (11,615,000)	
Unamortized bond premium (742,249)	
Deferred charges on refunding 515,470	
Obligations under capital lease (42,311)	
Accrued interest payable (143,417)	
Other long-term liabilities:	
Compensated absences (111,400)	
Claims payable (65,527)	
Net pension liabilities (2,416,507)	
Total OPEB liability (2,006,021)	(16 626 062)
Total long-term liabilities	(16,626,962)
Deferred outflows and inflows of resources resulting from changes	
in the components of the net pension and total OPEB liabilities	
are reported in the statement of net position.	479,561
Net position of governmental activities	\$ 19,209,661

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ${\small \mathsf{GOVERNMENTAL}}\ \mathsf{FUNDS}$

FOR THE YEAR ENDED JUNE 30, 2019

	Capital and Bonded Nonrecurring Capital General Expenditures Projects Fund Fund Fund		Capital Projects	onnmajor vernmental Funds	Total Governmental Funds			
REVENUES								
Property taxes	\$	23,168,279	\$ -	\$	-	\$ -	\$ 23,168,27	
Intergovernmental		1,161,225	-		365,046	273,732	1,800,00	
Local		819,359	-		-	304,088	1,123,44	
Interest		140,671	 27,074			 112	167,85	_
Total revenues		25,289,534	 27,074		365,046	 577,932	26,259,58	6
EXPENDITURES								
Current:								
General government		3,287,817	-		-	140,508	3,428,32	.5
Public safety		1,391,030	-		-	142,027	1,533,05	
Health and welfare		565,016	-		-	93,939	658,95	5
Libraries		404,347	-		-	-	404,34	
Highways and transportation		913,895	-		-	-	913,89	
Education		16,439,992	-		-	190,708	16,630,70	0
Debt service:								
Principal payments		730,000	-		-	19,624	749,62	
Interest and fiscal charges		399,431	-		-	2,883	402,31	
Capital outlays		341,871	 149,714		246,433	71,255	809,27	3
Total expenditures		24,473,399	 149,714		246,433	 660,944	25,530,49	0
Excess (deficiency) of revenues over expenditures		816,135	(122,640)		118,613	(83,012)	729,09	6
OTHER FINANCING SOURCES (USES)								
Transfers in		-	520,000		-	72,097	592,09	7
Transfers out		(592,097)	 		-	 -	(592,09	7)
Total other financing sources (uses)		(592,097)	520,000		-	72,097		_
Net change in fund balances		224,038	397,360		118,613	(10,915)	729,09	6
Fund balances - beginning		4,649,542	1,471,806		113,709	223,123	6,458,18	0
Fund balances - ending	\$	4,873,580	\$ 1,869,166	\$	232,322	\$ 212,208	\$ 7,187,27	6

RECONCILIATION TO THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2019

Net change in fund balances for governmental funds

\$ 729,096

Total change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense. The amount by which capital outlays were offset by depreciation and amortization in the current period is as follows:

Expenditures for capital assets	\$ 669,765
Depreciation and amortization expense	(1,405,939)
Net adjustment	

Certain revenues reported in the statement of activities do not provide current financial resources and therefore are deferred in the governmental funds. This amount represents the change in unavailable revenues.

(30,314)

(736, 174)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal on long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. The net effect of these differences in the treatment of long-term debt is as follows:

Principal repayments:

Bonds payable	730,000
Capital lease financing	19,625
Net adjustment	

749,625

Deferred outflows and inflows of resources resulting from changes in the components of the net pension and total OPEB liabilities are amortized as a component of pension expense in the statement of activities.

271,819

(Continued)

RECONCILIATION TO THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES (Concluded)
FOR THE YEAR ENDED JUNE 30, 2019

Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. The net effect on such items is as follows:

Accrued interest	\$ 152,542	
Amortization of bond premium	108,918	
Amortization of deferred charges on refunding	(63,119)	
Compensated absences	(4,727)	
Claims payable	(30,763)	
Net pension liabilities	(28,152)	
Total OPEB Liability	(331,890)	
	 	\$ (197,191)
Change in Net Position of Governmental Activities		\$ 786,861
		(Concluded)

# STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2019

	Pension Trust Funds		Agency Funds		
ASSETS					
Cash and cash equivalents	\$	46,457	\$	45,826	
Investments					
Mutual funds		6,124,881		-	
Certificates of deposit		-		111,182	
Receivables		-		124,367	
Total assets		6,171,338	\$	281,375	
LIABILITIES					
Due to others		-		259,712	
Due to student groups		-		21,663	
Total liabilities		-	\$	281,375	
NET POSITION					
Restricted for pension benefits	\$	6,171,338			

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED JUNE 30, 2019

	Pension Trust Funds	
ADDITIONS		
Contributions:		
Employer	\$	665,032
Plan members		8,338
Total contributions		673,370
Investment earnings:		
Net change in the fair value of investments		202,176
Interest and dividends		200,224
Total investment earnings		402,400
Total additions		1,075,770
DEDUCTIONS		
Benefit payments		525,515
Administrative expenses		20,471
Total deductions		545,986
Change in net position		529,784
Net position - beginning		5,641,554
Net position - ending	\$	6,171,338

# NOTES TO FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the Town of Essex, Connecticut (the "Town"), conform to accounting principles generally accepted in the United States of America, as applicable to governmental organizations. The following is a summary of significant accounting policies:

### Financial Reporting Entity

The Town of Essex, Connecticut was incorporated as Old Saybrook on September 13, 1852, under the provisions of the Connecticut General Statutes. The Town's name was changed to Essex on July 8, 1854. The Town operates under the Board of Selectmen, Town Meeting and Board of Finance form of government and provides the following services: public safety, highways and transportation, sanitation, health and social services, culture-recreation, education, public improvements, planning and zoning and general administrative services.

The legislative power of the Town is invested with the Board of Selectmen and Town Meeting. The Board of Selectmen may enact, amend or repeal ordinances and resolutions. The Board of Finance is responsible for financial and taxation matters as prescribed by Connecticut General Statutes, and is responsible for presenting fiscal operating budgets for Town Meeting approval.

The basic financial statements of the Town include only the funds of the Town, as no component units exist based on operational or financial relationships with the Town.

### **Related Organizations**

The Town is a member of the Lower Connecticut River Valley Council of Governments, which provides its member towns with access to transportation and land use planning services. The First Selectman of the Town serves on the Board of Directors of this organization.

### **Government-wide and Fund Financial Statements**

### **Government-wide Financial Statements**

The statement of net position and the statement of activities display information about the Town and include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. The statements are intended to distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. The Town has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported as general revenues.

### **Fund Financial Statements**

The fund financial statements provide information about the Town's funds, including its fiduciary funds. Separate statements for each fund category - governmental and fiduciary - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### **Government-wide and Fund Financial Statements (Continued)**

### Fund Financial Statements (Continued)

The Town reports the following major governmental funds:

**General Fund** - This fund is the Town's primary operating fund. It accounts for all financial resources of the general government, except those not accounted for and reported in another fund.

**Capital and Nonrecurring Expenditures Fund** - This capital projects fund is used to account for the revenues and expenditures associated with the Town's various long-term projects.

**Bonded Capital Projects Fund** - This capital projects fund is used to account for the revenues and expenditures related to major capital asset construction and/or purchases, which are primarily funded through the issuance of general obligation bonds.

In addition, the Town reports the following fiduciary fund types:

**Pension Trust Funds** - These funds are used to account for resources held in trust for the members and beneficiaries of the Town's defined benefit pension plans. The Town utilizes these funds to account for activities of the following plans: Town of Essex Employees' Retirement Plan, the Town of Essex Merit Service Plan and the Town of Essex Police Retirement Plan. These plans are discussed more fully in Note 10.

**Agency Funds** - These funds are used to account for resources held by the Town in a purely custodial capacity. The Town utilizes these funds to account for assets of the elementary school activities fund, performance bond fund and special project escrow fund. The elementary school activities fund accounts for monies generated by student activities in the Town's school system. The performance bond fund accounts for monies received to ensure that driveways are installed to correct specifications for new construction. The special project escrow fund accounts for monies received for various events or projects, but do not constitute Town owned funds.

### **Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Agency Funds have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### Measurement Focus and Basis of Accounting (Continued)

Governmental fund financial statements are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are susceptible to accrual, that is, when they are both measurable and available. Revenues are considered to be available if they are collected within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues in the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received or available to be received during the period or within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when the cash is received.

The pension trust funds are reported using the economic resources measurement focus and the accrual basis of accounting. The agency fund has no measurement focus but utilizes the accrual basis of accounting for reporting its assets and liabilities.

### Implementation of New Accounting Standards

Effective July 1, 2018, the Town adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements. This Statement defines debt for purposes of disclosure in notes to financial statements as a liability (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. For notes to financial statements related to debt, this Statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. The adoption of this statement did not have a material effect on the Town's financial statements.

Effective July 1, 2018, the Town adopted the provisions of GASB Statement No. 83, *Certain Asset Retirement Obligations*. GASB Statement No. 83 addresses accounting and financial reporting for certain asset retirement obligations (AROs). The Statement established criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. The adoption of this statement did not have a material effect on the Town's financial statements.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance

### **Cash and Cash Equivalents**

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

### Investments

Investments for the Town are reported at fair value (generally based on quoted market prices).

### **Property Taxes**

Property taxes are assessed as of October 1 and are levied on the following July 1. Real estate and personal property taxes are due in two installments, July 1 and the following January 1. Motor vehicle taxes are payable on July 1 and supplemental motor vehicle taxes are payable on January 1. Taxes become delinquent thirty days after the installment is due and liens are filed on delinquent real estate taxes within one year. Liens are effective on the assessment date and are continued by filing before the end of the year following the due date. Based on historical collection experience and other factors, the Town has established an allowance for uncollectible taxes of \$10,000 as of June 30, 2019.

### **Inventories and Prepaid items**

Inventories are reported at cost using the first-in first-out (FIFO) method, except for USDA donated commodities, which are recorded at market value. Inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid assets in both the government-wide and the fund financial statements.

### **Capital Assets**

Capital assets, which include property, equipment, and infrastructure assets (e.g. roads, bridges, and sidewalks), are reported in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial individual cost of more than \$5,000 and an estimated useful life of more than two years. Such assets are recorded at historical cost, or estimated historical cost, if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of a capital asset or materially extend capital asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets of the Town are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Land improvements	20
Buildings and improvements	30-50
Machinery and equipment	3-12
Vehicles	3-7
Infrastructure	25-50

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance (Continued)

### **Unearned Revenue**

This liability represents resources that have been received but not yet earned.

### **Deferred Outflows and Inflows of Resources**

Deferred outflows and inflows of resources represent a consumption or acquisition of net position that applies to a future period(s) and so will not be recognized as an outflow or inflow of resources until that time.

Deferred outflows of resources consists of deferred charges on refunding and deferred pension and OPEB expenses reported in the government-wide statement of net position. Deferred charges on refunding resulted from the difference in the carrying value of previously refunded debt and the reacquisition price of the debt and are being amortized to interest expense using the effective-interest method over the life of the related bonds. Deferred pension and OPEB expenses resulted from changes in the components of the Town's net pension and OPEB liabilities and are being amortized as a component of pension and OPEB expenses on a systematic and rational basis.

Deferred inflows of resources consist of revenue that is considered unavailable under the modified accrual basis of accounting and deferred charges on pension and OPEB expenses. Unavailable revenue is reported within the governmental funds balance sheet and is recognized as inflows of resources in the period that the amounts become available. Deferred charges on pension and OPEB expenses reported in the government-wide statement of net position and are amortized as a component of pension and OPEB expenses on a systematic and rational basis.

### **Compensated Absences**

It is the Town's policy to permit employees to accumulate unused vacation pay benefits. The Board of Education allows employees to accumulate only unused sick pay.

All compensated absences are accrued when incurred in the government-wide financial statements. Expenditures for compensated absences are recognized in the governmental fund financial statements in the current year to the extent they are paid during the year, or the vested amount is expected to be paid with available resources.

### **Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expenses when incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance (Continued)

### **Net Position and Fund Balances**

The statement of net position presents the Town's assets, deferred outflows and inflows of resources, and liabilities, with net position as the residual of these elements. Net position is reported in three categories:

**Net investment in capital assets** - This component of net position consists of capital assets, net of accumulated depreciation and amortization and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction or improvement of capital assets.

**Restricted net position** - This component of net position consists of amounts whose use is restricted either through external restrictions imposed by creditors, grantors, contributors, and the like, or through restrictions imposed by law through constitutional provisions or enabling legislation.

**Unrestricted net position** - This component of net position is the net amount of assets, liabilities, and deferred outflows/inflows of resources which do not meet the definition of the preceding two categories.

The Town's governmental funds report the following fund balance categories:

**Nonspendable** - Amounts that cannot be spent because they are not in spendable form or they are legally or contractually required to be maintained intact.

**Restricted** - Constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments, or imposed by law through enabling legislation.

**Committed** - Amounts can be only used for specific purposes pursuant to constraints imposed by formal action of the Board of Finance (the highest level of decision making authority of the Town) and cannot be used for any other purpose unless the Town removes or changes the specified use by taking the same formal action.

**Assigned** - Amounts are constrained by the government's intent to be used for specific purposes, but are not restricted or committed. Amounts may be constrained to be used for a specific purpose by a governing board or body or official that has been delegated authority to assign amounts by Connecticut General Statues and include the First Selectman and the Treasurer.

**Unassigned** - Residual classification for the General Fund or amounts necessary in other governmental funds to eliminate otherwise negative fund balance amounts in the other four categories.

### **Net Position Flow Assumption**

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance (Continued)

### Net Position and Fund Balances (Continued)

### **Net Position Flow Assumption (Continued)**

The Town considers restricted net position to have been depleted before unrestricted net position is applied. The Town's adopted policy states that the Town shall endeavor to maintain an unassigned fund balance in the General Fund between 10% and 14% of budgeted expenditures. If the unassigned fund balance exceeds the 14% target, the use of such excess funds could be for capital projects and other onetime uses, to avoid creating a gap in the subsequent fiscal year budget. If the fund balance goes below the 10%minimum, then the Board of Finance will endeavor to replenish reserves during the budget process to minimum levels within 3 years. As of June 30, 2019, unassigned fund balance in the General Fund represented 15.8% of the Town's approved budgeted operating revenues for the fiscal year 2018-2019 General Fund budget.

### **Fund Balance Flow Assumption**

Sometimes the Town will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied.

When committed, assigned and unassigned resources are available for use, it is assumed that the Town will use committed resources first, then assigned resources and then unassigned resources as they are needed.

### **Interfund Activities**

Interfund activities are reported as follows:

### **Interfund Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds".

Advances between funds, as reported in the fund financial statements, are offset by a restricted fund balance designation (non-spendable) in the General Fund and by a restricted, committed, or assigned fund balance designation of other governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

### Interfund Services Provided and Used

Sales and purchases of goods and services between funds for a price approximating their external exchange value are reported as revenues and expenditures, or expenses, in the applicable funds.

NOTES TO FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance (Continued)

### **Interfund Transfers**

Interfund transfers represent flows of assets without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and other financing sources in the funds receiving transfers.

### **Interfund Reimbursements**

Interfund reimbursements represent repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them.

### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

### **NOTE 2 - CASH DEPOSITS AND INVESTMENTS**

### Cash Deposits

A reconciliation of the Town's cash deposits, as of June 30, 2019 is as follows:

Government-wide statement of net position:	
Cash and cash equivalents	\$ 6,829,946
Statement of fiduciary net position	
Cash and cash equivalents	92,283
	6,922,229
Add: certificates of deposit considered cash deposits	
for disclosure purposes	1,143,227
	\$ 8,065,456

### **Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of a bank failure, the Town will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Town's policy provides for uninsured demand and time deposits with banks and savings and loan institutions to be collateralized as prescribed in the Connecticut general statutes, as described below. In addition, in order to anticipate market changes and provide for a level of security for all funds, all public deposits shall be held in qualified public depositories.

NOTES TO FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## **NOTE 2 - CASH DEPOSITS AND INVESTMENTS (Continued)**

## Cash Deposits (Continued)

## **Custodial Credit Risk (Continued)**

As of June 30, 2019, \$7,362,407 of the Town's bank balance of \$8,126,988 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ -
Uninsured and collateralized with securities held by the pledging	
bank's trust department or agent but not in the Town's name	7,362,407
	\$ 7,362,407

All of the Town's deposits were in qualified public institutions as defined by Connecticut general statutes. Under these statutes, any bank holding public deposits must at all times maintain, segregated from its other assets, eligible collateral in an amount equal to a certain percentage of its public deposits. The applicable percentage is determined based on the bank's risk-based capital ratio. The amount of public deposits is determined based on either the public deposits reported on the most recent quarterly call report, or the average of the public deposits reported on the four most recent quarterly call reports, whichever is greater. The collateral is kept in the custody of the trust department of either the pledging bank or another bank in the name of the pledging bank.

## **Investments**

A reconciliation of the Town's investments as of June 30, 2019 is as follows:

Government-wide statement of net position:	
Investments	\$ 1,032,045
Statement of fiduciary net position	
Investments	 6,236,063
	7,268,108
Less: certificates of deposit considered cash deposits	
for disclosure purposes	(1,143,227)
	\$ 6,124,881

As of June 30, 2019, all of the Town's investments consisted of equity mutual funds reported at fair value within its Pension Trust Funds.

### Interest Rate Risk

As a means of limiting its exposure to fair value losses arising from rising interest rates, the Town's investment policy provides for the Town to maintain significant balances in cash equivalents or other short-term maturity investments, as changing interest rates have limited impact on these types of investments. In addition, the Town has established an asset allocation policy that is responsive to the expected cash flows of the Town.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## **NOTE 2 - CASH DEPOSITS AND INVESTMENTS (Continued)**

## **Investments (Continued)**

#### **Credit Risk**

Connecticut general statutes permit the Town to invest in obligations of the United States, including its instrumentalities and agencies; in obligations of any state or of any political subdivision, authority or agency thereof, provided such obligations are rated within one of the top two rating categories of any recognized rating service; or in obligations of the State of Connecticut or of any political subdivision thereof, provided such obligations are rated within one of the top three rating categories of any recognized rating service. The pension trust funds may also invest in certain real estate mortgages, in certain savings banks or savings and loan associations, or in stocks or bonds or other securities selected by the trustee, with the care of a prudent investor.

The Town's investment policy regarding credit risk is to limit investments to those specified in the Connecticut general statutes, to pre-qualify the financial institutions used by the Town and to diversify the Town's portfolio so that the failure of one issuer will not place undue financial burden on the Town.

#### **Concentrations of Credit Risk**

The Town places no limit on the amount of investment in any one issuer. As of June 30, 2019, more than 10% of the Town's fiduciary investments are invested in the following:

			% of Fiduciary
Issuer	Investment	 Value	Investments
PIMCO Investments LLC	PIMCO Income Fund Class I-2	\$ 990,786	16.2%
Vanguard Index Funds	Vanguard 500 Index Fund Admiral Shares	860,358	14.0%
Dodge & Cox Funds	Dodge & Cox Income Fund	618,736	10.1%

## **Custodial Credit Risk**

For an investment, custodial credit risk is the risk that, in the event of the failure of a counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town's investments consist primarily of investments in various mutual funds and are therefore not exposed to custodial credit risk, because they are not evidenced by securities that exist in physical or book entry form. The Town's investment policy does not address custodial credit risk with respect to investments.

## **NOTE 3 - FAIR VALUE MEASUREMENTS**

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants, as of the measurement date. Authoritative guidance establishes a hierarchy of valuation techniques based upon whether the inputs to those valuation techniques reflect assumptions other market participants would use based upon market data obtained from independent sources (also referred to as observable inputs). The Town classifies its assets and liabilities measured at fair value into Level 1 (securities valued using quoted prices from active markets for identical assets), Level 2 (securities not traded on an active market for which market inputs are observable, either directly or indirectly), and Level 3 (securities valued based on unobservable inputs). Investments are classified in their entirety based on the lowest level of input that is significant to the fair value measurement.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

# **NOTE 3 - FAIR VALUE MEASUREMENTS (Continued)**

The Town's financial assets that are accounted for at fair value on a recurring basis as of June 30, 2019, by level within the fair value hierarchy are presented in the table below:

		Significant Other	Significant
	<b>Prices in Active</b>	Observable	Unobservable
<b>Financial Assets</b>	Market	Inputs	Inputs
Measured at Fair Value	(Level 1)	(Level 2)	(Level 3)
Mutual Funds	\$ 6,124,881	\$ -	\$ -

Mutual funds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities.

## **NOTE 4 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2019 consisted of the following:

	Beginning				Ending
Governmental Activities	Balance	Increases	Decreases	Transfers	Balance
Capital assets, not being depreciated:					
Land	\$ 2,563,245	\$ -	\$ -	\$ -	\$ 2,563,245
Construction in progress	2,032,680	290,275		(2,310,053)	12,902
Total capital assets, not being depreciated	4,595,925	290,275		(2,310,053)	2,576,147
Capital assets, being depreciated:					
Land improvements	1,510,581	-	-	-	1,510,581
Buildings and improvements	27,294,775	21,332	-	75,695	27,391,802
Machinery and equipment	2,267,041	5,990	-	79,786	2,352,817
Vehicles	1,246,814	-	(24,009)	-	1,222,805
Infrastructure	10,182,413	376,717	(193,264)	2,154,572	12,520,438
Total capital assets, being depreciated	42,501,624	404,039	(217,273)	2,310,053	44,998,443
Less accumulated depreciation and amortization for:					
Land improvements	449,901	92,504	-	-	542,405
Buildings and improvements	9,508,707	829,468	-	-	10,338,175
Machinery and equipment	1,795,790	83,679	-	-	1,879,469
Vehicles	803,728	68,194	(24,009)	-	847,913
Infrastructure	6,215,979	332,094	(168,715)		6,379,358
Total accumulated depreciation and amortization	18,774,105	1,405,939	(192,724)	-	19,987,320
Total capital assets, being depreciated, net	23,727,519	(1,001,900)	(24,549)	2,310,053	25,011,123
Governmental activities capital assets, net	\$ 28,323,444	\$ (711,625)	\$ (24,549)	\$ -	\$ 27,587,270

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

# **NOTE 4 - CAPITAL ASSETS (Continued)**

Depreciation and amortization expense was charged to functions of the Town as follows:

Governmental Activities:	
General government	\$ 306,000
Public safety	58,715
Highways and transportation	418,270
Education	 622,954
Total depreciation expense - governmental activities	\$ 1,405,939

## **NOTE 5 - INTERFUND RECEIVABLES AND PAYABLES**

Interfund receivable and payable balances at June 30, 2019 are as follows:

Receivable Fund Payable Fund		Amount
Governmental Funds		
General Fund	Nonmajor Governmental Funds	\$ 191,973
Capital and Nonrecurring Expenditures Fund	General Fund	949,437
Bonded Capital Projects Fund	General Fund	243,342
Nonmajor Governmental Funds	Capital and Nonrecurring Expenditures Fund General Fund	37,319 108,879 146,198
Fiduciary Funds		140,138
Agency Funds	General Fund	124,367
Total interfund receivables/payables		\$ 1,655,317

The above balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

## **NOTE 6 - INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2019 consisted of the following:

Transfers In	Transfers Out	Amount		
Governmental Funds				
Capital and Nonrecurring Expenditures Fund	General Fund	\$	520,000	
Nonmajor Governmental Funds	General Fund		72,097	
Total transfers		\$	592,097	

NOTES TO FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## **NOTE 6 - INTERFUND TRANSFERS (Continued)**

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them, to the fund that statute or budget requires to expand them, and (2) use revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### **NOTE 7 - LONG-TERM DEBT**

The applicable accounting standards define debt as a liability that arises from a contractual obligation to pay cash, or other assets that may be used in lieu of cash, in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. For disclosure purposes, debt does not include accounts payable or leases, except for contracts reported as financed purchase of the underlying asset.

Changes in long-term debt for the year ended June 30, 2019, are as follows:

Governmental Activities	Beginning Balance	In	creases	D	ecreases	Ending Balance	ie Within One Year
General obligation bonds	\$ 12,345,000	\$	-	\$	(730,000)	\$ 11,615,000	\$ 960,000
Unamortized bond premium	851,167		-		(108,918)	742,249	-
Total bonds payable	13,196,167		-		(838,918)	12,357,249	960,000
Capital leases from direct borrowings	61,936		-		(19,625)	42,311	 20,628
	\$ 13,258,103	\$	-	\$	(858,543)	\$ 12,399,560	\$ 980,628

The above liabilities have typically been liquidated by the General Fund.

## **General Obligation Bonds**

A summary of general obligation bonds outstanding at June 30, 2019 is as follows:

	Final	Interest	Amount
Purpose of Bonds	Maturity Dates	Rates	Outstanding
Governmental Activities			
Bonds Payable			
General obligation refunding bonds issued April 2013,			
original amount of \$7,170,000	8/1/2028	2.125% - 4.000%	\$ 5,615,000
General obligation bonds issued September 2017,			
original amount of \$6,000,000	9/15/2037	2.0% - 5.0%	6,000,000
			\$ 11,615,000

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

#### NOTE 7 - LONG-TERM DEBT (Continued)

## **General Obligation Bonds (Continued)**

Annual debt service requirements to maturity on general obligation bonds are as follows as of June 30, 2019:

	Governmental Activities				
Year ending	Ge	neral Obligation B	onds		
June 30:	Principal	Interest	Total		
2020	\$ 960,000	\$ 369,281	\$ 1,329,281		
2021	1,060,000	330,931	1,390,931		
2022	1,055,000	292,706	1,347,706		
2023	1,010,000	255,231	1,265,231		
2024	930,000	219,632	1,149,632		
2025-2029	3,720,000	673,634	4,393,634		
2030-2034	1,600,000	312,000	1,912,000		
2035-2039	1,280,000	76,800	1,356,800		
	\$ 11,615,000	\$ 2,530,215	\$ 14,145,215		

## **Legal Debt Limit**

Connecticut General Statutes Section 7-374(b) provides that authorized debt of the Town shall not exceed seven times base receipts, as defined in the Statute. Further, the Statute limits the amount of debt that may be authorized by the Town for general purposes, schools, sewers, urban renewal and pension deficit. The Town did not exceed any of the statutory debt limitations at June 30, 2019.

## **Authorized, Unissued Bonds**

As of June 30, 2019 the Town had authorized but unissued bonds totaling \$1,414,555.

## Refundings

The Town has advanced refunded general obligation bonds in prior years. The difference between the reacquisition prices (the amounts placed in escrow) and the net carrying amounts of the refunded bonds have resulted in deferred charges on refundings in the amount of \$904,704. This amount, net of accumulated amortization of \$389,234 has been presented as deferred outflows of resources in the government-wide financial statements and is being amortized to interest expense using the effective-interest method over the life of the new bonds. Amortization of deferred charges on refundings totaled \$63,119 for the year ended June 30, 2019.

## **Overlapping Debt**

The Town of Essex is a member of Regional School District No. 4, which also provides education for the Towns of Chester and Deep River. As of June 30, 2019, the outstanding indebtedness of the District was \$5,635,000. The Town of Essex's share will be approximately 43.68% of the total, or \$2,461,368. Such outstanding indebtedness represents general obligations of the Regional School District No. 4 and its member towns. However, the Town is not required to record its share in the accompanying statement of net position.

NOTES TO FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## **NOTE 7 - LONG-TERM DEBT (Continued)**

## **Capital Leases from Direct Borrowings**

Capital leases from direct borrowings include non-appropriation clauses and provide the obligor with a security interest in the underlying equipment in the event of a default.

A summary of assets acquired through capital leases is as follows as of June 30, 2019:

	Gove	Governmentai		
	Activities			
Vehicles	\$	98,365		
Less: accumulated amortization		43,195		
	\$	55,170		

Amortization expense relative to leased property under capital leases totaled \$9,837 for the year ended June 30, 2019 and is included in depreciation and amortization expense disclosed in Note 4.

Future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2019 are as follows:

Year ending June 30:		Governmental Activities			
2020	\$	22,507			
2021		22,507			
Total minimum lease payments	'	45,014			
Less: amount representing interest		(2,703)			
Present value of minimum lease payments	\$	42,311			

#### **NOTE 8 - OTHER LONG-TERM LIABILITIES**

Changes in other long-term liabilities for the year ended June 30, 2019 are as follows:

	В	Beginning				Ending	Du	e Within
Governmental Activities		Balance	lı	ncreases	 ecreases	Balance	0	ne Year
Compensated absences	\$	106,673	\$	132,033	\$ (127,306)	\$ 111,400	\$	11,140
Net pension liabilities (see Note 10)		2,388,355		205,246	(177,094)	2,416,507		-
Total OPEB liability (see Note 11)		1,674,131		331,890	 	 2,006,021		-
	\$	4,169,159	\$	669,169	\$ (304,400)	\$ 4,533,928	\$	11,140

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

# **NOTE 9 - FUND BALANCE**

The various components of fund balance at June 30, 2019 are as follows:

	General Fund	Noni Expe	ital and recurring nditures Fund	Ca Pro	nded pital jects und	Gov	onmajor ernmental Funds		Total
Nonspendable:									
Prepaid items	\$ 54,15	1 \$	-	\$	-	\$	93	\$	54,244
Inventories	-		-		-		2,984		2,984
Restricted for:									
Grant programs	-		-		-		5,627		5,627
Debt service - premium received	418,53	8	-		-		-		418,538
Cafeteria operations	-		-		-		7,943		7,943
Capital purposes	-		-	2	32,322		-		232,322
Committed for:									
Municipal property improvements	23,96	4	-		-		-		23,964
Employee retirement benefits	300,00	0	-		-		-		300,000
Capital purposes	150,00	0 1,	869,166		-		-	2	,019,166
Harbor commission operations	-		-		-		59,825		59,825
Recreation programs	-		-		-		46,919		46,919
General government programs	-		-		-		56,347		56,347
Public safety programs	-		-		-		32,470		32,470
Assigned to:									
Revaluation	93,18	7	-		-		-		93,187
Subsequent year's budget	99,86	9	-		-		-		99,869
Encumbrances - capital outlay	152,50	0	-		-		-		152,500
Encumbrances - health and welfare	2,50	0	-		-		-		2,500
Encumbrances - public safety	4,32	0	-		-		-		4,320
Encumbrances - general government	67,00	9	-		-		-		67,009
Unassigned	3,507,54	2	-		-		-	3	,507,542
	\$ 4,873,58	0 \$ 1,	869,166	\$ 2	32,322	\$	212,208	\$ 7	,187,276

# **Capital Projects Authorizations**

The following is a summary of capital projects as of June 30, 2019:

Capital Project:	Original Authorization		Revised Authorization		Current Year Expenditures		Cumulative Expenditures		Balance June 30, 2019*	
Bridge replacement	\$	2,845,000	\$	2,800,000	\$	204,991	\$	2,611,391	\$	188,609
Essex Elementary School repairs		2,815,000		2,815,000		-		2,751,561		63,439
Town Hall improvements		1,300,000		1,570,000		41,442		1,524,048		45,952
Town Garage improvements		525,000		325,000		-		316,158		8,842
Fire Fighting vehicle		600,000		575,000		-		563,585		11,415
	\$	8,085,000	\$	8,085,000	\$	246,433	\$	7,766,743	\$	318,257

<sup>\*</sup> Based on revised authorization

NOTES TO FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

#### **NOTE 10 - EMPLOYEE RETIREMENT PLANS**

### **Defined Benefit Plans**

## **Plan Descriptions**

Plan administration - The Town maintains three single-employer, defined benefit pension plans: the Town of Essex, Connecticut Amended and Restated Retirement Plan (the "Employees' Retirement Plan"), the Town of Essex Merit Service Plan (the "Merit Service Plan") and the Town of Essex Employees' Pension Plan (the "Police Retirement Plan"). The plans cover substantially all full time employees except professional personnel at the Board of Education, who are covered by the State of Connecticut Teachers' Retirement System. The plans are administered by a Retirement Board, pursuant to Connecticut General Statutes Section 7-450, composed of three to five members appointed by the First Selectman.

*Plan membership* - At July 1, 2018, the date of the most recent actuarial valuations, pension plan membership consisted of the following:

	Employees' Retirement	Merit Service	Police Retirement
	Plan	Plan	Plan
Retirees and beneficiaries receiving benefits	31	25	5
Terminated employees entitled to benefits			
but not yet receiving them	10	7	-
Active plan members	33	44	3
	74	76	8

Benefits provided - The plans provide retirement, death and disability benefits to all eligible members. Benefit provisions are established and may be amended by the Town through Town Meeting. The following is a summary of the provisions for each type of class covered:

Employees' Retirement Plan - All regularly employed employees (elected, appointed or hired) of the Town, excluding part-time employees, temporary employees and teachers eligible for the State of Connecticut Teachers' Retirement System, are eligible to participate in the plan. Employees are eligible to participate provided they have attained age 21. The plan provides retirement benefits as well as death and disability benefits and vested termination benefits. Annual retirement benefits for plan participants who have reached age 65 and have completed 5 years of service are 1.4% of an employees' final average compensation multiplied by the number of years of credited service, to a maximum of 40 years. Early retirement benefits are available for participants who have reached age 65 and have completed 15 years of service. Early retirement benefits consist of regular benefits reduced by 0.5% for each month by which the early retirement precedes normal retirement.

Merit Service Plan - All volunteers of the Town of Essex Fire Engine Company No. 1 become participants in the plan as of July 1<sup>st</sup> following the date at which they have completed one year of eligible service. The plan provides retirement benefits as well as death and disability benefits and vested termination benefits. Annual retirement benefits for plan participants who have reached age 65 and have completed 10 years of service is \$16.65 per month for each year of credited service up to a maximum of 30 years.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

#### **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **Defined Benefit Plans (Continued)**

## Plan Descriptions (Continued)

Police Retirement Plan - All regular full-time sworn employees of the Essex Police Department are eligible to participate. However, supernumeraries, school guards, dog wardens/animal control officers, auxiliary police, fire police and police boat drivers are not considered "regular members" and are not eligible to participate in this plan. An employee whose regular work week is less than 30 hours or whose regular period of employment is less than 12 months in the year shall not be considered a full-time employee. The normal retirement date will be the first day of the month following the earlier of the date on which the vested employee attains his or her 55<sup>th</sup> birthday or completes 20 years of credited service. Retirement is mandatory for all employees at age 60. The plan provides retirement benefits as well as death and disability benefits and vested termination benefits. The amount of pension for normal retirement is 2.5% of the compensation base of the employee. For credited service beyond the original 20 years, 2% of compensation base of the employee is multiplied by the number of additional full years of the credit service of the employee per year and will be added to the full retirement percentage. Maximum benefits cannot exceed 60% of average annual earnings. Participants are eligible for early retirement after completion of at least 5 years of credited service. Early retirement benefits consist of regular benefits reduced by 0.5% for each month by which the early retirement precedes normal retirement.

Contributions - The Town establishes contribution rates based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by the plan members during the year, with an additional amount to finance any unfunded accrued liability.

Participant contributions are determined by respective plan documents and may be amended by the Town through Town Meeting. The following is a summary of the contribution requirements for each type of class covered:

Employees' Retirement Plan - No participant contribution is required.

Merit Service Plan - No participant contribution is required.

<u>Police Retirement Plan</u> - Participants must contribute 3.0% of straight-time and overtime as a Town pick-up contribution under Code Section 414(h).

## **Summary of Significant Accounting Policies**

Basis of Accounting - The Plans are accounted for using the accrual basis of accounting. Revenues (contributions investment income) are recognized when they are earned and expenses (benefits, administration and refunds) are recognized when due and payable in accordance with the terms of the Plans. Administrative costs of the Plans are funded by the Plans.

*Investments* - Investments are recorded at fair value. Securities traded on national exchanges are valued at the last reported sales price. Investment income is recognized when earned and gains and losses on sales or exchanges are recognized on the transaction date.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

# **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **Defined Benefit Plans (Continued)**

# Summary of Significant Accounting Policies (Continued)

Concentrations - The Plans' investments consist solely of investments in various equity mutual funds. As of June 30, 2019, more than 10% of each Plans' investments are invested in the following:

		% of Employees'	% of Merit	% of Police
		Retirement Plan	Service Plan	Retirement Plan
lssuer	Investment	Investment	Investment	Investment
PIMCO Investments LLC	PIMCO Income Fund Class I-2	16.2%	16.2%	16.2%
Vanguard Index Funds	Vanguard 500 Index Fund Admiral Shares	14.0%	14.1%	14.0%
Dodge & Cox Funds	Dodge & Cox Income Fund	10.1%	10.1%	10.1%

Rate of return - The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. For the year ended June 30, 2019, the annual money-weighted rates of return on pension plan investments, net of pension plan investment expenses, were as follows:

Employees' Retirement Plan	6.79%
Merit Service Plan	6.77%
Police Retirement Plan	6.81%

## **Net Pension Liability**

The components of the net pension liability for the plans at June 30, 2019 were as follows:

	<b>Employees'</b>	Merit	Police
	Retirement	Service	Retirement
	Plan	Plan	Plan
Total pension liability	\$ 4,950,962	\$ 1,551,086	\$ 1,974,811
Plan fiduciary net position	3,787,098	1,129,670	1,254,570
Town's net pension liability	\$ 1,163,864	\$ 421,416	\$ 720,241
Plan fiduciary net position as a percentage			
of the total pension liability	76.49%	72.83%	63.53%

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

# **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

# **Defined Benefit Plans (Continued)**

# **Net Pension Liability (Continued)**

The components of the changes in the net pension liability for each of the Town's Plans for the year ended June 30, 2019, were as follows:

	Increase (Decrease)				
	<b>Total Pension</b>	Plan Fiduciary	Net Pension		
	Liability	<b>Net Position</b>	Liability		
	(a)	(b)	(a) - (b)		
Employees Retirement Plan					
Balance as of June 30, 2018	\$ 4,661,289	\$ 3,591,685	\$ 1,069,604		
Changes for the year:					
Service cost	137,763	-	137,763		
Interest	337,570	-	337,570		
Differences between expected and					
actual experience	95,581	-	95,581		
Changes of assumptions	9,662	-	9,662		
Contributions - employer	-	244,807	(244,807)		
Net investment income	-	246,776	(246,776)		
Benefit payments, including refunds	(290,903)	(290,903)	-		
Administrative expense		(5,267)	5,267		
Net changes	289,673	195,413	94,260		
Balance as of June 30, 2019	\$ 4,950,962	\$ 3,787,098	\$ 1,163,864		
	Increase (Decrease)				
	In	crease (Decreas	e)		
	In Total Pension	crease (Decreas Plan Fiduciary	e) Net Pension		
	<b>Total Pension</b>	Plan Fiduciary	Net Pension		
Merit Service Plan	Total Pension Liability	Plan Fiduciary Net Position (b)	Net Pension Liability		
<b>Merit Service Plan</b> Balance as of June 30, 2018	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)		
Balance as of June 30, 2018	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)		
Balance as of June 30, 2018 Changes for the year:	Total Pension Liability (a) \$ 1,489,983	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b) \$ 446,661		
Balance as of June 30, 2018 Changes for the year: Service cost	Total Pension Liability (a)  \$ 1,489,983  15,904	Plan Fiduciary Net Position (b)	Net Pension     Liability     (a) - (b)  \$ 446,661		
Balance as of June 30, 2018 Changes for the year: Service cost Interest	Total Pension Liability (a)  \$ 1,489,983  15,904	Plan Fiduciary Net Position (b)	Net Pension     Liability     (a) - (b)  \$ 446,661		
Balance as of June 30, 2018 Changes for the year: Service cost Interest Differences between expected and	Total Pension Liability (a)  \$ 1,489,983  15,904 105,594	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)  \$ 446,661  15,904 105,594		
Balance as of June 30, 2018 Changes for the year: Service cost Interest Differences between expected and actual experience	Total Pension Liability (a)  \$ 1,489,983  15,904 105,594  30,657	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)  \$ 446,661  15,904 105,594  30,657		
Balance as of June 30, 2018 Changes for the year: Service cost Interest Differences between expected and actual experience Changes of assumptions	Total Pension Liability (a)  \$ 1,489,983  15,904 105,594  30,657	Plan Fiduciary Net Position (b)  \$ 1,043,322	Net Pension Liability (a) - (b)  \$ 446,661  15,904 105,594  30,657 9,544		
Balance as of June 30, 2018 Changes for the year: Service cost Interest Differences between expected and actual experience Changes of assumptions Contributions - employer	Total Pension Liability (a)  \$ 1,489,983  15,904 105,594  30,657	Plan Fiduciary Net Position (b)  \$ 1,043,322	Net Pension Liability (a) - (b)  \$ 446,661  15,904 105,594  30,657 9,544 (119,366)		
Balance as of June 30, 2018 Changes for the year: Service cost Interest Differences between expected and actual experience Changes of assumptions Contributions - employer Net investment income	Total Pension Liability (a)  \$ 1,489,983  15,904 105,594  30,657 9,544	Plan Fiduciary Net Position (b)  \$ 1,043,322	Net Pension Liability (a) - (b)  \$ 446,661  15,904 105,594  30,657 9,544 (119,366)		
Balance as of June 30, 2018 Changes for the year: Service cost Interest Differences between expected and actual experience Changes of assumptions Contributions - employer Net investment income Benefit payments, including refunds	Total Pension Liability (a)  \$ 1,489,983  15,904 105,594  30,657 9,544	Plan Fiduciary Net Position (b)  \$ 1,043,322  119,366 72,844 (100,596)	Net Pension Liability (a) - (b)  \$ 446,661  15,904 105,594  30,657 9,544 (119,366) (72,844)		

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

# **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **Defined Benefit Plans (Continued)**

**Net Pension Liability (Continued)** 

	Increase (Decrease)					
	Total Pension Plan Fiduciary Liability Net Position		<b>Net Pension</b>			
			Liability			
	(a)	(b)	(a) - (b)			
Police Retirement Plan						
Balance as of June 30, 2018	\$ 1,878,637	\$ 1,006,547	\$ 872,090			
Changes for the year:						
Service cost	55,627	-	55,627			
Interest	135,461	-	135,461			
Differences between expected and						
actual experience	23,076	-	23,076			
Changes of assumptions	16,026	-	16,026			
Contributions - employer	-	300,859	(300,859)			
Contributions - employee	-	8,338	(8,338)			
Net investment income	-	78,109	(78,109)			
Benefit payments, including refunds	(134,016)	(134,016)	-			
Administrative expense		(5,267)	5,267			
Net changes	96,174	248,023	(151,849)			
Balance as of June 30, 2019	\$ 1,974,811	\$ 1,254,570	\$ 720,241			

Actuarial assumptions - The total pension liability for each of the plans were determined by an actuarial valuation as of July 1, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

	Employees'	Merit	Police
	Retirement	Service	Retirement
	Plan	Plan	Plan
Investment rate of return	7.125%	7.125%	7.125%
Salary increases	2.60%	N/A	2.60%
Inflation	2.60%	2.60%	2.60%

Mortality rates were based on the following:

Employees' Retirement PlanRP-2014 Adjusted to 2006 Total Dataset Mortality Table projected to valuation date with Scale MP-2017.Merit Service PlanRP-2014 Adjusted to 2006 Total Dataset Mortality Table projected to valuation date with Scale MP-2017.Police Retirement PlanRP-2014 Adjusted to 2006 Blue Collar Mortality Table projected to valuation date with Scale MP-2017.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **Defined Benefit Plans (Continued)**

## **Net Pension Liability (Continued)**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return for each major asset class included in each pension plan's target asset allocation as of June 30, 2019, which are summarized in the following table:

		Long-term	
	Target	<b>Expected Real</b>	
	Allocation	Rate of Return	Weighting
US Large Cap	32.00%	4.50%	1.44%
US Mid/Small Cap	12.00%	5.00%	0.60%
Developed International Equities	13.00%	5.25%	0.68%
Emerging Market Equities	4.00%	6.25%	0.25%
Intermed Corporate	35.00%	2.50%	0.88%
Money Market, Short Term Bonds	2.00%	0.25%	0.01%
Real Estate (Core)	2.00%	4.50%	0.09%
	100.00%		

Discount rate - The discount rate used to measure the total pension liability for each plan was 7.125%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the Town's contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, each Plans' fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on each Plans' investments were applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate - The following presents the net pension liability for each plan, calculated using a discount rate of 7.125%, as well as what the Town's net pension liabilities would be if they were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate as of June 30, 2019:

				Current		
		1% Decrease 6.125%		7.125%	1% Increase 8.125%	
Employees' Retirement Plan's net pension liability	\$	1,684,498	\$	1,163,864	\$	718,953
Merit Fire Plan's net pension liability		589,815		421,416		278,269
Police Retirement Plan's net pension liability		942,874		720,241		534,973

NOTES TO FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **Defined Benefit Plans (Continued)**

# Pension Expense and Deferred Outflows and Inflows of Resources

For the year ended June 30, 2019, the Town recognized pension expense related to the Employee's Retirement Plan of \$311,371. At June 30, 2019, the Town reported deferred outflows and inflows of resources related to the Employee's Retirement Plan from the following sources:

			red Inflows Resources	Outflo	t Deferred ows (Inflows) Resources	
Net difference between projected and actual						
earnings on pension plan investments	\$	-	\$	(35,806)	\$	(35,806)
Differences between expected and actual						
experience		132,780		-		132,780
Changes of assumptions		18,599		(18,583)		16
Total	\$	151,379	\$	(54,389)	\$	96,990

For the year ended June 30, 2019, the Town recognized pension expense related to the Merit Service Plan of \$69,057. At June 30, 2019, the Town reported deferred outflows and inflows of resources related to the Merit Service Plan from the following sources:

	 ed Outflows Resources	 red Inflows esources	Net Deferred Outflows (Inflows) of Resources	
Net difference between projected and actual				
earnings on pension plan investments	\$ -	\$ (5,681)	\$	(5,681)
Differences between expected and actual				
experience	66,133	(3,294)		62,839
Changes of assumptions	 14,548	 		14,548
Total	\$ 80,681	\$ (8,975)	\$	71,706

For the year ended June 30, 2019, the Town recognized pension expense related to the Police Retirement Plan of \$187,818. At June 30, 2019, the Town reported deferred outflows and inflows of resources related to the Police Retirement Plan from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources		Net Deferred Outflows (Inflows) of Resources		
Net difference between projected and actual							
earnings on pension plan investments	\$	-	\$	(1,870)	\$	(1,870)	
Differences between expected and actual							
experience		38,812		-		38,812	
Changes of assumptions		15,984				15,984	
Total	\$	54,796	\$	(1,870)	\$	52,926	

NOTES TO FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

# **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

# **Defined Benefit Plans (Continued)**

# Pension Expense and Deferred Outflows and Inflows of Resources (Continued)

Amounts reported as deferred outflows and inflows of resources related to the plans will be recognized as a component of pension expense in future years as follows:

		Amo	xpense				
	Em	nployees'		Merit	Police		
	Re	tirement	;	Service	Re	tirement	
Year ended June 30,	l June 30,		Plan			Plan	
2020	\$	82,032	\$	16,175	\$	46,539	
2021		(23,554)		850		6,039	
2022		18,614		11,332		163	
2023		19,898		11,731		185	
2024		-		11,074		-	
Thereafter				20,544			
Total	\$	96,990	\$	71,706	\$	52,926	

## **Plan Financial Statements**

The following presents the statement of fiduciary net position for each of the Town's defined benefit pension plans as June 30, 2019:

Statement of Fiduciary Net Position								
	Е	mployees'		Merit		Police		
	R	etirement		Service	R	etirement		
	Plan Plan		Plan Plan		Plar			
ASSETS		_						
Cash and cash equivalents	\$	27,695	\$	9,588	\$	9,174		
Investments		3,759,403		1,120,082		1,245,396		
Total assets		3,787,098		1,129,670		1,254,570		
NET POSITION								
Restricted for pension benefits	\$	3,787,098	\$	1,129,670	\$	1,254,570		

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## Defined Benefit Plans (Continued)

## Plan Financial Statements (Continued)

The following presents the statement of changes in fiduciary net position for each of the Town's defined benefit pension plans for the year ended June 30, 2019:

**Statement of Changes in Fiduciary Net Position** 

	Employees' Retirement		Merit Service		Police etirement
		Plan	 Plan		Plan
ADDITIONS					
Contributions:					
Employers	\$	244,807	\$ 119,366	\$	300,859
Plan members		-	-		8,338
Total contributions		244,807	119,366		309,197
Investment earnings:					
Interest and dividends		122,802	36,741		40,681
Net change in the fair value of					
investments		123,974	40,774		37,428
Total investment earnings, net		246,776	77,515		78,109
Total additions		491,583	 196,881		387,306
DEDUCTIONS					
Benefit payments		290,903	100,596		134,016
Administrative expenses		5,267	9,937		5,267
Total deductions		296,170	110,533		139,283
Changes in net position		195,413	86,348		248,023
Net position - beginning		3,591,685	 1,043,322		1,006,547
Net position - ending	\$	3,787,098	\$ 1,129,670	\$	1,254,570

## Connecticut Municipal Employees' Retirement System

The Town participates in the Connecticut's Municipal Employees' Retirement System (CMERS). CMERS is the public pension plan offered by the State of Connecticut for municipal employees in participating municipalities. The plan was established in 1947 and is governed by Connecticut Statute Title 7, Chapter 113. Chapter 113, Part II of the General Statutes of Connecticut, which can be amended by legislative action, establishes PERS benefits, member contribution rates, and other plan provisions.

Municipalities may designate which departments are to be covered under the CMERS. Only employees covered under the State Teachers' Retirement System may not be included. There are no minimum age or service requirements. Membership is mandatory for all regular full time employees of participating departments except Police and Fire hired after age 60.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

#### **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **Connecticut Municipal Employees' Retirement System (Continued)**

The plan has 4 sub plans as follows:

- General employees with social security
- General employees without social security
- Policemen and firemen with social security
- Policemen and firemen without social security

## **Plan Description**

*Plan administration* - CMERS is a multiemployer pension plan administered by the Connecticut State Retirement Commission. The State Retirement Commission is responsible for the administration of the CMERS. The State Treasurer is responsible for investing CMERS funds for the exclusive benefit of CMERS members.

*Plan membership* - All full-time employees of the Town, except for certified Board of Education personnel who are eligible for the State Teachers' Retirement System, who are age 55 or younger at the date of hire, participate in the CMERS plan for general employees with social security.

Benefits provided - General employees are eligible to retire at age 55 with 5 years of continuous service, or 15 years of active non-continuous service. Employees under the age of 55 are eligible to retire with 25 years of service. Police are eligible at the compulsory retirement age for police and fire members are eligible at the age of 65.

For members not covered by social security, the benefit is 2% of average final compensation times years of service. For members covered by social security, the benefit is 1.5% of the average final compensation not in excess of the year's breakpoint plus 2% of average final compensation in excess of the year's breakpoint, times years of service.

The maximum benefit is 100% of average final compensation and the minimum benefit is \$1,000 annually. Both the minimum and the maximum include workers' compensation and social security benefits. If any member covered by social security retires before age 62, the benefit until age 62 is reached or a social security disability award is received, is computed as if the member is not under social security.

Employees are eligible for early retirement after 5 years of active continuous or 15 years of active non-continuous service. The benefit is calculated on the basis of average final compensation and service to date of termination. Deferred to normal retirement age, or an actuarially reduced allowance may begin at the time of separation.

Employees are eligible for service-related disability benefits from being permanently or totally disabled from engaging in the service of the municipality provided such disability has arisen out of and in the course of employment with the municipality. Disability due to hypertension or heart disease, in the case of firemen and policemen, is presumed to have been suffered in the line of duty. Disability benefits are calculated based on compensation and service to the date of the disability with a minimum benefit (including workers' compensation benefits) of 50% of compensation at the time of disability.

Employees are eligible for non-service-related disability benefits with 10 years of service and being permanently or totally disabled from engaging in gainful employment in the service of the municipality. Disability benefits are calculated based on compensation and service to the date of the disability.

The plan also offers a pre-retirement death benefit in the form of a lump sum return of contributions with interest or surviving spouse benefit depending on length of service.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

#### **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **Connecticut Municipal Employees' Retirement System (Continued)**

## Plan Description (Continued)

Contributions - The contribution requirements of plan members are established and may be amended by the State Retirement Commission. The Town is required to contribute annual contributions consisting of a normal cost contribution, a contribution for the amortization of the net unfunded accrued liability and a prior service amortization payment which covers the liabilities of the system not met by member contributions. There is also an administrative fee per active and retired member. The current rate is 11.74% of the annual Town employees' covered payroll. The contribution requirements of the Town are established and may be amended by the State Retirement Commission. The Town's contributions to the CMERS for the year ended June 30, 2019 was \$5,297 and was equal to the required contributions for each year.

For employees not covered by social security, each person is required to contribute 5% of compensation. For employees covered by social security, each person is required to contribute 2.25% of compensation up to the social security taxable wage base plus 5% of compensation, if any, in excess of such base.

## **Summary of Significant Accounting Policies**

Pensions - For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions and pension expense, information about the fiduciary net position of CMERS and additions and deletions from CMERS' net position are prepared on the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

Investment policy - The CMERS' policy in regard to the allocation of invested assets is established and may be amended by the State Retirement Commission. It is the policy of the State to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The State Treasurer is responsible for investing CMERS funds for the exclusive benefit of CMERS members.

## **Net Pension Liability**

The total estimated net pension liability of the CMERS as of June 30, 2018 was \$956.443 million, the most recent available reporting provided by the Board. The portion that was associated with the Town totaled \$110,986 or approximately 0.029% of the total estimated net pension liability. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2018. The portion of the net pension liability associated with the Town was based on the 2018 actuarial (expected) payroll amounts reported by participating employers. Expected payroll adjusts actual payroll for known changes in the status of employees, annualized salaries for partial year employees and anticipated salary increases.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

# **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **Connecticut Municipal Employees' Retirement System (Continued)**

## **Net Pension Liability (Continued)**

Actuarial assumptions - The total pension liability for the CMERS was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary increases	3.50% - 10.00%, including inflation
Long-term investment rate of return	7.00%, net of pension plan investment
	expense, including inflation
Investment rate of return	7.00%, net of pension plan investment
	expense, including inflation

For the period after retirement and for dependent beneficiaries, mortality rates were based on the RP-2014 Combined Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB for General Employees and the RP-2014 Blue Collar Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB for Police and Fire. For disabled retirees, the RP-2014 Disabled Mortality Table projected with Scale BB to 2020 was used.

The long-term expected rate of return on pension plan investments was determined using a statistical analysis which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-term Target
	Target	<b>Expected Real</b>
Asset Class	Allocation	Rate of Return
Domestic Equity	20.0%	5.3%
Developed Market International	11.0%	5.1%
Emerging Market International	9.0%	7.4%
Core Fixed Income	16.0%	1.6%
Inflation Linked Bond	5.0%	1.3%
Emerging Market Debt	5.0%	2.9%
High Yield Bond	6.0%	3.4%
Real Estate	10.0%	4.7%
Private Equity	10.0%	7.3%
Alternative Investments	7.0%	3.2%
Liquidity Fund	1.0%	0.9%
	100.0%	

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **Connecticut Municipal Employees' Retirement System (Continued)**

## **Net Pension Liability (Continued)**

Discount rate - The discount rate used to measure the CMERS' total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that State contributions will be made at the actuarially determined rates in future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate - The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	Current						
	1% Decrease Discount (7.00%) (8.00%)		1% Increase (9.00%)				
Proportionate share of the net pension							
liability as of June 30, 2019	\$	149,722	\$	110,986	\$	66,101	

*Pension plan fiduciary net position* - Detailed information about the CMERS plan's fiduciary net position is included in the State of Connecticut's basic financial statements.

#### Pension Expense and Deferred Outflows and Inflows of Resources

For the year ended June 30, 2019, the Town recognized pension expense related to the CMERS of \$5,392. At June 30, 2019, the Town reported its proportionate share of deferred outflows and inflows of resources related to the CMERS from the following sources:

	Deferred Outflows of Resources		 ed Inflows sources	 ed Outflows ources, net
Differences between expected and actual experience Net difference between projected and actual	\$	15,811	\$ -	\$ 15,811
earnings on pension plan investments		6,682	-	6,682
Change of assumptions		37,812	-	37,812
Other		3,619	(559)	 3,060
Total	\$	63,924	\$ (559)	\$ 63,365

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

#### **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## Connecticut Municipal Employees' Retirement System (Continued)

## Pension Expense and Deferred Outflows and Inflows of Resources (Continued)

Amounts reported as deferred outflows and inflows of resources related to the CMERS will be recognized as a component of pension expense in future years as follows:

Year ended June 30,	
2020	\$ 19,021
2021	16,469
2022	12,996
2023	 14,879
	\$ 63,365

## **Connecticut State Teachers' Retirement System**

### **Plan Description**

The faculty and professional personnel of the Town's Board of Education participates in the State of Connecticut's Teachers' Retirement System ("TRS"), which is a cost sharing multiple-employer defined benefit pension plan that provides retirement, disability, survivorship and health insurance benefits to plan members and their beneficiaries. The TRS is governed by Connecticut General Statue ("CGS") *Title 10, Chapter 167a* and is administered by the Connecticut State Teachers' Retirement Board (the "Board"). The TRS is included as a fiduciary pension trust fund in the State of Connecticut's Comprehensive Annual Financial Report and the Board issues publicly available financial reports.

## **Benefit Provisions**

The plan provides retirement, disability and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

Normal Retirement: Retirement benefits for the employees are calculated as 2.0% of the average annual salary times the years of credited service (maximum benefit is 75.0% of average annual salary during the 3 years of highest salary). In addition, amounts derived from the accumulation of the 6.0% contributions made prior to July 1, 1989 and voluntary contributions are payable.

Early Retirement: Employees are eligible after 25 years of credited service with a minimum of 20 years of Connecticut service, or age 55 with 20 years of credited service with a minimum of 15 years of Connecticut service. Benefit amounts are reduced by 6.0% per year for the first 5 years preceding normal retirement age and 4.0% per year for the next 5 years preceding normal retirement age. Effective July 1, 1999, the reduction for individuals with 30 or more years of service is 3.0% per year by which retirement precedes normal retirement date.

Minimum Benefit: Effective January 1, 1999, Public Act 98-251 provides a minimum monthly benefit of \$1,200 to teachers who retire under the normal retirement provisions and who have completed at least 25 years of full time Connecticut service at retirement.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

#### **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## Connecticut State Teachers' Retirement System (Continued)

## **Benefit Provisions (Continued)**

Disability Retirement: There is no service requirement if incurred in the performance of duty. Employees are eligible for five years of credited service if not incurred in the performance of duty. Disability benefits are calculated as 2% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary. In addition, disability benefits under this plan (without regard to cost-of-living adjustments) plus any initial award of Social Security benefits and workers' compensation cannot exceed 75% of average annual salary.

A plan member who leaves service and has attained 10 years of service will be entitled to 100% of the accrued benefit as of the date of termination of covered employment. Benefits are payable at age 60, and early retirement reductions are based on the number of years of service the member would have had if they had continued work until age 60.

*Pre-Retirement Death Benefit*: The plan also offers a lump-sum return of contributions with interest or surviving spouse benefit depending on length of service.

#### Contributions

Per CGS 10-183z, contribution requirements of active employees and the State are amended and certified by the Board and appropriated by the General Assembly. The contributions are actuarially determined as an amount that, when combined with employee contributions and investment earnings, is expected to finance the costs of the benefits earned by employees during the year, with any additional amounts to finance any unfunded accrued liability.

In accordance with CGS Section 10-183z, the Town does not and is not legally responsible to contribute to the plan as a special funding situation exists that requires the State to contribute 100% of an employer's contributions on-behalf of its participating municipalities at an actuarially determined rate. Effective January, 1, 2018, active employees are required to contribute 7.0%, previously 6.0%, of their annual earnings to the plan.

#### **Administrative Expenses**

Administrative costs of the plan are funded by the State.

#### **Basis of Presentation**

The collective net pension liability, deferred outflows and inflows of resources, and pension expense for the TRS has been measured as of June 30, 2018 based on an actuarial valuation performed as of June 30, 2018. Since the Town does not contribute directly to the TRS, the Town does not recognize its proportionate share of these amounts in its financial statements. The information determined as of the June 30, 2018 measurement date for the TRS has been utilized by the Town for reporting on-behalf revenues, expenditures and expenses for the year ended June 30, 2019 and for reporting the proportionate share of the collective net pension liability that is attributed to the Town as of June 30, 2019.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

#### **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## <u>Connecticut State Teachers' Retirement System (Continued)</u>

## **Allocation Methodology**

The schedule of employer allocations for the TRS was calculated based upon the fiscal year 2018 expected contribution effort for each participating employer. The employer allocations were then applied to the net pension liability and pension expense to determine the amount applicable to each employer. For fiscal year 2018, the Town's expected contribution effort for allocation purposes totaled \$673,415 or 0.053% of the total expected contribution effort. The Town has recognized this amount as an on-behalf payment into the TRS as intergovernmental revenues and related education expenditures of the General Fund for the year ended June 30, 2019.

The components associated with the collective pension expense and deferred inflows and outflows of resources for the TRS have been determined based on the fiduciary net position as audited by the State of Connecticut Auditors of Public Accounts as part of the State of Connecticut's Comprehensive Annual Financial Report as of and for the year ended June 30, 2018. The portion of the collective pension expense allocated to the Town totaled \$782,004.

The total collective net pension liability of participating employers for the TRS was approximately \$13.164 billion as of the June 30, 2018 measurement date. The portion attributed to the Town totaled \$6,967,728 or approximately 0.053% of the total collective net pension liability.

#### **Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2018 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75%

Salary increases 3.25% - 6.50%, including inflation
Investment rate of return 8.00%, net of pension plan investment

expense, including inflation

Administrative expenses \$0 assumption as expenses are paid for

by the General Assembly

Mortality rates were based on the RPH-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale.

Future cost-of-living increases for teachers who retired prior to September 1, 1992, are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5% per annum. For teachers who were members of the Teachers' Retirement System before July 1, 2007, and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%. For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 5% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **Connecticut State Teachers' Retirement System (Continued)**

## Long-Term Rate of Return

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the plan's target asset allocation are summarized in the following table:

		Long-term
	Target	<b>Expected Real</b>
Asset Class	Allocation	Rate of Return
Large Cap U.S. Equities	21.0%	5.8%
Developed Non-U.S. Equities	18.0%	6.6%
Emerging Markets (Non-U.S.)	9.0%	8.3%
Real Estate	7.0%	5.1%
Private Equity	11.0%	7.6%
Alternative Investments	8.0%	4.1%
Core Fixed Income	7.0%	1.3%
High Yield Bonds	5.0%	3.9%
Emerging Market Bonds	5.0%	3.7%
Inflation Linked Bond Fund	3.0%	1.0%
Cash	6.0%	0.4%
	100.0%	

### **Discount Rate**

The discount rate used to measure the total pension liability was 8.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the State contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

#### **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **Connecticut State Teachers' Retirement System (Continued)**

## **Proportionate Share of the Collective Net Pension Liability**

The following presents the proportionate share of the net pension liability attributed to the Town as of the June 30, 2018 measurement date, calculated using a discount rate of 8.00%, as well as what the proportionate share of the net pension liability attributed to the Town would be if it were calculated using a discount rate that is 1-percentage point lower (7.00%) or 1-percentage-point higher (9.00%) than the current rate:

				Current		
	1% Decrease Discount (7.00%) (8.00%)			1% Increase (9.00%)		
Proportionate share of the net pension						
liability attributed to the Town	\$	8,805,941	\$	6,967,728	\$	5,413,206

## NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB)

## **Town Other Post-Employment Benefits Plans**

#### **Plan Descriptions**

Employees' OPEB Plan - The Town offers post-retirement medical benefits to certain employees under a single-employer defined benefit healthcare plan. Benefits provided by the plan include supplemental healthcare insurance benefits for eligible retirees who have reached the age of 65 with 25 years of service. Benefits are provided through the Town's group health insurance plan, which covers both active and retired members. Benefit provisions are established and can be amended by the Town. The plan does not issue a publicly available financial report and is not included in the financial statements of another entity.

Teachers' OPEB Plan - The Town offers post-retirement medical and dental benefits to eligible retirees and their spouses through the Board of Education's group health insurance plan, which covers both active and retired members. Benefit provisions are established through negotiations between the Town and the union representing Town employees. The Plan does not issue a publicly available financial report and is not included in the financial statements of another entity.

## **Funding Policy**

*Employees' OPEB Plan* - Contribution requirements of the Town are established in the plan provisions and may be amended by the Town. Currently, the Town contributes 100% percent of the cost of current-year premiums for eligible retired plan members. Plan members are not required to contribute. The Town finances the cost of these benefits on a pay-as-you-go basis.

Teachers' OPEB Plan - Contributions requirements of the plan members are established in the provisions of the program and in accordance with the General Statutes of the State of Connecticut. Currently, plan members are required to contribute 100% of their healthcare premiums to the Town, less any reimbursements received by the Town from the State Retirement Board. The Town finances the plan on a pay-as-you-go-basis.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

## **Town Other Post-Employment Benefits Plans (Continued)**

## **Employees Covered by Benefit Terms**

As of June 30, 2019, the measurement date, the following employees were covered by the benefit terms:

Retirees, beneficiaries, and dependents currently receiving benefits	11
Active participants	74
	85

## **Total OPEB Liability**

The Town's OPEB liability reported as of June 30, 2019 totaled \$2,006,021. The total OPEB liability was measured as of June 30, 2019 using an actuarial valuation dated July 1, 2018.

Actuarial Assumptions and Other Inputs - The total OPEB liability as of June 30, 2019 was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Valuation date:	July 1, 2018
Actuarial cost method:	Entry Age Normal
Amortization method:	Level Dollar Amount
Remaining amortization period:	26 years, closed
Asset valuation method:	Not applicable
Actuarial assumptions:	
Discount rate	3.51%
Inflation	2.60%
Healthcare cost trend rate	7.00% initial
	4.60% final

The discount rate was based on the Bond Buyer 20 (GO 20 Index) as of the measurement date, which represents municipal bond trends based on a portfolio of 20 general obligation bonds that mature in 20 years.

Mortality rates were based on the RP-2014 Adjusted to 2006 Total Dataset Mortality Table projected to valuation date with Scale MP-2017.

Assumptions regarding participation and coverage election relating to benefits provided to Teachers and Board of Education Administrators are as follows:

- 80% of active Teachers and Board of Education Administrators are assumed to elect retiree coverage
- Of those who elect coverage, if hired before April 1, 1986, 80% of actives and pre-65 retirees are assumed to be on a non-Medicare eligible plan, 20% are assumed to elect coverage through the State of Connecticut State Teachers' Retirement System at age 65

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

## **Town Other Post-Employment Benefits Plans (Continued)**

# **Changes in the Total OPEB Liability**

	Total OPEB Liability
Balance as of June 30, 2018	\$ 1,674,131
Changes for the year:	
Service cost	47,184
Interest	66,689
Changes in benefit terms	-
Differences between expected and actual experience	(57,382)
Changes in assumptions or other inputs	271,540
Benefit payments	3,859
Net changes	331,890
Balance as of June 30, 2019	\$ 2,006,021

Changes of assumptions primarily reflects a change in the discount rate from 3.87% to 3.51%.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate - The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.51%) or 1-percentage-point higher (4.51%) than the current discount rate:

		Current		
	1% Decrease	Discount	1% Increase	
	(2.51%)	(3.51%)	(4.51%)	
Total OPEB Liability	\$ 2,301,133	\$ 2,006,021	\$ 1,764,613	

Sensitivity of the Total OPEB liability to Changes in the Healthcare Cost Trend Rates - The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	19	% Decrease	Current	1% Increase in Trend Rates	
	in 1	Trend Rates	<b>Trend Rates</b>		
Total OPEB Liability	\$	1,726,389	\$ 2,006,021	\$	2,360,645

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

## **Town Other Post-Employment Benefits Plans (Continued)**

## **OPEB Expense and Deferred Outflows and Inflows of Resources**

For the year ended June 30, 2019, the Town recognized OPEB expense of \$117,909. As of June 30, 2019, the Town reported deferred outflows and inflows of resources related to OPEB from the following sources:

D	eferred Outflows of Resources	Deferred Inflows of Resources		Net Deferred Outflows (Inflows) of Resources		
\$	54,521	\$	(52,118)	\$	2,403	
	192,171		<u>-</u>		192,171	
\$	246,692	\$	(52,118)	\$	194,574	
	\$ \$	\$ 54,521 192,171	of Resources         of           \$         54,521         \$           192,171         \$	of Resources         of Resources           \$ 54,521         \$ (52,118)           192,171         -	Deferred Outflows of Resources Outflows of Sesources Outflows of Sesources Outflows Outf	

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized as a component of OPEB expense as follows:

	Amo	rtization of
Year ended June 30,	OPE	B Expense
2020	\$	19,656
2021		19,656
2022		19,656
2023		19,656
2024		19,656
Thereafter		96,294
	\$	194,574

## Connecticut State Teachers' Retirement System

## **Plan Description**

The faculty and professional personnel of the Town's Board of Education participates in the State of Connecticut's Teachers' Retirement System ("TRS"), which is a cost sharing multiple-employer defined benefit pension plan that provides retirement, disability, survivorship and health insurance benefits to plan members and their beneficiaries. The TRS is governed by Connecticut General Statue ("CGS") *Title 10, Chapter 167a* and is administered by the Connecticut State Teachers' Retirement Board (the "Board"). The OPEB trust fund is included in the TRS, and the TRS is included in the State of Connecticut audit as a pension trust fund. These reports can be obtained from the Connecticut Office of the State Comptroller.

## **Benefit Provisions**

The Plan covers retired teachers and administrators of public schools in the State who are receiving benefits from the Plan. The Plan provides healthcare insurance benefits to eligible retirees and their spouses. Any member that is currently receiving a retirement or disability benefit through the Plan is eligible to participate in the healthcare portion of the Plan. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the TRB Sponsored Medicare Supplemental Plans provide coverage for those participating in Medicare, but not receiving Subsidized Local School District Coverage.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

## **Connecticut State Teachers' Retirement System (Continued)**

## **Benefit Provisions (Continued)**

Any member that is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$110 per month for a retired member plus an additional \$110 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, any remaining portion is used to offset the district's cost. The subsidy amount is set by statute, and has not increased since July of 1996. A subsidy amount of \$220 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$220 per month towards coverage under a local school district plan.

Any member that is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplemental Plans. Active members, retirees, and the State pay equally toward the cost of the basic coverage (medical and prescription drug benefits).

Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

## **Contributions**

Per CGS 10-183z, which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are amended and certified by the TRB and appropriated by the General Assembly. The State pays for one third of plan costs through and annual appropriation in the General Fund. School district employers are not required to make contributions to the Plan.

The cost of providing plan benefits is financed on a pay-as-you-go basis as follows: active teachers' pay for one third of the Plan costs through a contribution of 1.25% of their pensionable salaries, and retired teachers pay for one third of the Plan costs through monthly premiums, which helps reduce the cost of health insurance for eligible retired members and dependents.

Contributions remitted by the State are recognized when legally due, based upon statutory requirements.

#### **Administrative Expenses**

Administrative costs of the Plan are to be paid by the General Assembly per Section 10-183r of the Connecticut General Statutes.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

## **Connecticut State Teachers' Retirement System (Continued)**

#### **Basis of Presentation**

The collective net OPEB liability, deferred outflows and inflows of resources, and OPEB expense for the TRS has been measured as of June 30, 2018 based on an actuarial valuation performed as of June 30, 2018. Since the Town does not contribute directly to the TRS, the Town does not recognize its proportionate share of these amounts in its financial statements. The information determined as of the June 30, 2018 measurement date for the TRS has been utilized by the Town for reporting on-behalf revenues, expenditures and expenses for the year ended June 30, 2019 and for reporting the proportionate share of the collective net OPEB liability that is attributed to the Town as of June 30, 2019.

The components associated with the OPEB expense and deferred inflows and outflows of resources have been determined using the unrecognized portions of each year's experience and assumption changes for the year ended June 30, 2018.

## **Allocation Methodology**

The schedule of allocations have been prepared to provide the total amount of employer contributions from the State and the proportionate share percentages that have been determined based on these contributions. Based on these percentages the proportionate share amounts of the net OPEB liability associated with each participating employer and the employer OPEB expense and revenue for State support for each participating employer for the year ending June 30, 2018.

For fiscal year 2018, the Town's expected contribution effort for allocation purposes totaled \$18,684 or 0.053% of the total expected contribution effort. The Town has recognized this amount as an on-behalf payment into the TRS as intergovernmental revenues and related education expenditures of the General Fund for the year ended June 30, 2019.

The components associated with the collective OPEB expense and deferred inflows and outflows of resources for the TRS have been determined based on the fiduciary net position as audited by the State of Connecticut Auditors of Public Accounts as part of the State of Connecticut's Comprehensive Annual Financial Report as of and for the year ended June 30, 2018. The portion of the collective negative OPEB expense allocated to the Town totaled \$(462,725).

The total collective net OPEB liability of participating employers for the TRS was approximately \$2.632 billion as of the June 30, 2018 measurement date. The portion attributed to the Town totaled \$1,392,913 or approximately 0.053% of the total collective net OPEB liability.

NOTES TO FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

## **Connecticut State Teachers' Retirement System (Continued)**

## **Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of June 30, 2018 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Real Wage Growth	0.50%
Wage Inflation	3.25%
Salary increases	3.25% - 6.50%, including inflation
Long-term investment rate of return	3.00%, net of OPEB plan investment
	expense, including inflation

Mortality rates were based on the RPH-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale.

### **Long-Term Rate of Return**

The long-term expected rate of return on plan assets is reviewed as part of the actuarial valuation process. Several factors are considered in evaluation the long-term rate of return assumption, including the Plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) for each major asset class.

The long-term expected rate of return was determined by weighing the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		Expected 10-Year
	Target	<b>Geometric Real</b>
Asset Class	Allocation	Rate of Return
U.S. Treasuries (Cash Equivalents)	100.0%	0.27%

### **Discount Rate**

The discount rate used to measure the total OPEB liability was 3.87%. The projection of cash flows used to determine the discount rate was performed in accordance with the applicable standards. The projection's basis was an actuarial valuation performed as of June 30, 2018.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

## **Connecticut State Teachers' Retirement System (Continued)**

## **Discount Rate** (Continued)

In addition to the actuarial methods and assumptions of the June 30, 2018 actuarial valuation, the following actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the valuation date. In subsequent projection years, total payroll was assumed to increase annual at a rate of 3.25%.
- o Employee contributions were assumed to be made at the current member contribution rate.
- o Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- o No future employer contributions were assumed to be made.

Based on those assumptions, the Plan's fiduciary net position was projected to be depleted in 2019 and, as a result, the Municipal Bond Index Rate was used in the determination of the single equivalent rate.

### **Proportionate Share of the Collective Net OPEB Liability**

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate - The following presents the proportionate share of the collective net OPEB liability attributed to the Town as of the June 30, 2018 measurement date, calculated using a discount rate of 3.87%, as well as what the proportionate share of the net OPEB liability attributed to the Town would be if it were calculated using a discount rate that is 1-percentage point lower (2.87%) or 1-percentage-point higher (4.87%) than the current rate:

	1.00%	Current	1.00%		
	Decrease (2.87%)	Rate (3.87%)		Increase (4.87%)	
Proportionate share of the net OPEB		 			
liability attributed to the Town	\$ 1,653,981	\$ 1,392,913	\$	1,184,558	

Sensitivity of the Net OPEB liability to Changes in the Healthcare Cost Trend Rates - The following presents the proportionate share of the collective net OPEB liability attributed to the Town as of the June 30, 2018 measurement date, calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current		1% Increase		
	in Trend Rates		Trend Rates		in Trend Rates	
Proportionate share of the net OPEB						
liability attributed to the Town	\$ 1,167,304	\$	1,392,913	\$	1,692,392	

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## **NOTE 12 - DEFERRED COMPENSATION PLAN**

The Town's Board of Education offers all members of the Municipal Employee Union, SEIU Local 506 (paraprofessionals) who are eligible for benefits, a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Town's Board of Education is required to match employees' contributions up to a maximum of 5.0% of their base pay only, on a before-tax basis. The Town's Board of Education contribution totaled \$14,216 for the year ended June 30, 2019. Deferred compensation is not available to participants until termination, retirement, death or unforeseeable emergency.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are held in trust for exclusive benefit of the plan participants and their beneficiaries. In addition, it is the opinion of the Town's legal counsel that the Town has no liability for the losses under the plans. Therefore, the accounts of the deferred compensation plan are not reported in the basic financial statements of the Town.

#### **NOTE 13 - COMMITMENTS AND CONTINGENCIES**

There are several lawsuits pending against the Town. The outcome and eventual liability to the Town, if any, in these cases is not known at this time. The Town's management, based upon consultation with legal counsel, estimates that potential claims against the Town, not covered by insurance, resulting from such litigation would not materially affect the financial position of the Town.

The Town has received state and federal grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditure disallowed under terms of the grant. Based on prior experience, Town management believes such disallowances, if any, will not be material.

The Town may be subject to rebate penalties to the federal government relating to various bond issues. The Town expects such amounts, if any, to be immaterial.

As of June 30, 2019, the Town has recorded \$226,329 in encumbrances. Such encumbrances have been included in assigned fund balance in the accompanying balance sheet of governmental funds as of June 30, 2019.

#### **NOTE 14 - RISK MANAGEMENT**

The Town is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees or acts of God. The Town purchases commercial insurance for all risks of loss except workers' compensation and liability-automobile-property insurance for which it participates in risk sharing pools. During the year ended June 30, 2019, deductibles paid by the Town were insignificant. Neither the Town nor its insurers have settled any claims that exceeded the Town's insurance coverage during the past three years. In addition, there have been no significant reductions in pooled or insured liability coverage from coverage in the prior year.

The Town is a member of the Connecticut Interlocal Risk Management Agency (CIRMA), an unincorporated association of Connecticut local public agencies that was formed in 1980 by the Connecticut Conference of Municipalities for the purpose of establishing and administering an interlocal risk management program.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

## **NOTE 14 - RISK MANAGEMENT (Continued)**

## **Workers' Compensation Pool**

The Town is a member of CIRMA's Workers' Compensation Pool, a risk-sharing pool. The Workers' Compensation Pool provides statutory benefits pursuant to the provisions of the Connecticut Workers' Compensation Act. The coverage is subject to an incurred loss retrospective rating plan, and losses incurred in the coverage period will be evaluated at 18, 30 and 42 months after the effective date of coverage. The premium is subject to payroll audit at the close of the coverage period. CIRMA's Workers' Compensation Pool retains \$1,000,000 per occurrence.

## Liability-Automobile-Property Pool

The Town is a member of CIRMA's Liability-Automobile-Property Pool, a risk-sharing pool. The Liability-Automobile-Property Pool provides general liability, automobile liability, employee benefit liability, law enforcement liability, public officials and property coverage. The premium is subject to these coverages, and claims and expense payments falling within the deductible amounts are the responsibility of the Town. CIRMA's Liability-Automobile-Property Pool retains \$1,000,000 per occurrence for each line of liability coverage.

#### **Medical Health Insurance Fund**

The Town participates in a medical health insurance fund, which is maintained by Regional School District No. 4. The fund accounts for and finances the retained risk of loss for member Town employee medical benefits coverage. A third party administers the plan for which the fund pays a fee. The Town pays an annual contribution for its coverage. The fund is to be self-sustaining through members' premiums, but reinsures in excess of \$150,000 for each insured occurrence. In addition to Regional School District No. 4, the participating members are the Town of Chester Board of Education, the Town of Deep River (including Board of Education) and the Regional Supervision District Board of Education. Members may be subject to additional assessments in the event of a deficiency.

A liability is reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. The liability includes an amount for claims that have been incurred but not reported (IBNR). The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, the claims liability is reevaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay outs) and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims. Estimated recoveries, for example for salvage or subrogation, are another component of the claims liability estimated. The claims liability included in the accompanying statement of net position totaled \$65,527 as of June 30, 2019.

### **NOTE 15 - SUBSEQUENT EVENT**

In August 2019, the Town voted at a Special Town Meeting to establish an ordinance creating an OPEB Trust in accordance with Connecticut General Statutes Section 7-450(a). Specifically, the ordinance establishes a trust to provide for other post-employment benefits of the Town's retired employees and their qualified dependents (other than pension benefits) which may include medical, dental, vision, life insurance, and disability insurance, and such other benefits as the Town may provide in the future. The Trustees of the OPEB Trust shall consist of members of the Essex Retirement Board and the Plan Administrator for the Trust shall be the Town of Essex Finance Director.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

#### NOTE 16 - IMPACT OF NEW ACCOUNTING STANDARDS NOT YET EFFECTIVE

In January 2017, the GASB issued Statement No. 84, Fiduciary Activities. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this statement are effective for the Town's reporting period beginning July 1, 2019. The Town is currently evaluating the potential impact of adopting this Statement on its financial statements.

In June 2017, the GASB issued Statement No. 87, Leases. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this statement are effective for the Town's reporting period beginning July 1, 2020. The Town is currently evaluating the potential impact of adopting this Statement on its financial statements.

In June 2018, the GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. The objective of this Statement are (a) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (b) to simplify accounting for interest cost incurred before the end of a construction period. The requirements of this Statement should be applied prospectively and are effective for the Town's reporting period beginning July 1, 2020. The Town does not expect this statement to have a material effect on its financial statements.

In August 2018, the GASB issued Statement No. 90, *Majority Equity Interests - An Amendment of GASB Statements No. 14 and No. 61*, The objectives of this statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The requirements of this statement are effective for the Town's reporting period beginning July 1, 2019. The Town does not expect this statement to have a material effect on its financial statements.

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*. The objectives of this statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of this statement are effective for the Town's reporting period beginning July 1, 2021. The Town does not expect this statement to have a material effect on its financial statements.

## REQUIRED SUPPLEMENTARY INFORMATION

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND (UNAUDITED) YEAR ENDED JUNE 30, 2019

	Budgeted	l Amo	unts			iance With nal Budget	
	 Original		Final	Actual	Over (Under)		
REVENUES							
Property taxes	\$ 22,909,318	\$	22,909,318	\$ 23,168,279	\$	258,961	
Intergovernmental	459,402		459,402	449,654		(9,748)	
Local	564,700		564,700	824,779		260,079	
Interest	55,000		55,000	140,671		85,671	
Total revenues	 23,988,420		23,988,420	24,583,383		594,963	
EXPENDITURES							
Board of Selectmen	8,076,003		8,308,503	8,118,616		(189,887)	
Education	16,022,255		16,022,255	15,850,938		(171,317)	
Total expenditures	24,098,258		24,330,758	23,969,554		(361,204)	
OTHER FINANCING SOURCES (USES)							
Appropriation of fund balance	109,838		792,338	-		(792,338)	
Appropriations carried forward	-		(450,000)	(450,000)		-	
	109,838		342,338	(450,000)		(792,338)	
Excess of revenues							
over expenditures	\$ 	\$	-	\$ 163,829	\$	163,829	

# SCHEDULE OF CHANGES IN NET PENSION LIABILITY EMPLOYEES' RETIREMENT PLAN (UNAUDITED) LAST SIX FISCAL YEARS

	2019	2018	2017	2016	2015	2014
Total pension liability	 		 	 		 
Service cost	\$ 137,763	\$ 135,777	\$ 141,113	\$ 136,340	\$ 131,096	\$ 90,333
Interest	337,570	319,207	320,641	303,380	264,574	249,910
Differences between expected and actual experience	95,581	-	47,123	-	244,339	-
Changes of assumptions	9,662	-	(53,428)	-	65,695	-
Benefit payments, including refunds	(290,903)	(261,724)	(238,722)	(190,820)	(196,259)	(175,009)
Net change in total pension liability	 289,673	193,260	 216,727	 248,900	509,445	165,234
Total pension liability - beginning	4,661,289	4,468,029	4,251,302	 4,002,402	3,492,957	3,327,723
Total pension liability - ending	4,950,962	 4,661,289	 4,468,029	4,251,302	 4,002,402	 3,492,957
Plan fiduciary net position						
Contributions - employer	244,807	239,716	246,332	231,680	219,040	229,403
Net investment income	246,776	273,450	425,897	(50,972)	170,109	374,159
Benefit payments, including refunds	(290,903)	(261,724)	(238,722)	(190,820)	(196,259)	(175,009)
Administrative expense	(5,267)	(9,163)	(5,167)	-	(10,984)	(11,823)
Net change in plan fiduciary net position	 195,413	242,279	428,340	(10,112)	181,906	416,730
Plan fiduciary net position - beginning	3,591,685	3,349,406	2,921,066	2,931,178	2,749,272	2,332,542
Plan fiduciary net position - ending	3,787,098	 3,591,685	 3,349,406	2,921,066	 2,931,178	 2,749,272
Town's net pension liability	\$ 1,163,864	\$ 1,069,604	\$ 1,118,623	\$ 1,330,236	\$ 1,071,224	\$ 743,685
Plan fiduciary net position as a percentage						
of total pension liability	76.49%	77.05%	74.96%	68.71%	73.20%	78.71%
Covered payroll	\$ 1,904,768	\$ 1,910,347	\$ 1,841,298	\$ 1,813,057	\$ 1,743,324	\$ 1,178,755
Town's net pension liability as a percentage	61 100/	EE 00%	60.75%	73.37%	61.459/	62.00%
of covered payroll	61.10%	55.99%	60.75%	/3.3/%	61.45%	63.09%

# SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS EMPLOYEES' RETIREMENT PLAN (UNAUDITED) LAST SIX FISCAL YEARS

	2019	 2018	 2017	 2016	 2015	 2014
Actuarially determined contribution	\$ 244,807	\$ 239,716	\$ 235,969	\$ 230,516	\$ 179,006	\$ 174,839
Contributions in relation to the actuarially determined contribution	 244,807	 239,716	 246,332	 231,680	219,040	 229,403
Contribution deficiency (excess)	\$ 	\$ 	\$ (10,363)	\$ (1,164)	\$ (40,034)	\$ (54,564)
Covered payroll	\$ 1,904,768	\$ 1,910,347	\$ 1,841,298	\$ 1,813,057	\$ 1,743,324	\$ 1,178,755
Contributions as a percentage of covered payroll	12.85%	12.55%	13.38%	12.78%	12.56%	19.46%
Annual money-weighted rate of return, net of investment expense	6.79%	8.17%	14.63%	-1.71%	6.06%	15.72%

# SCHEDULE OF CHANGES IN NET PENSION LIABILITY MERIT SERVICE PLAN (UNAUDITED) LAST SIX FISCAL YEARS

		2019	2018			2017		2016		2015		2014
Total pension liability												
Service cost	\$	15,904	\$	15,904	\$	15,499	\$	15,499	\$	15,499	\$	32,446
Interest		105,594		99,568		104,572		101,719		93,835		92,015
Differences between expected and actual experience		30,657		-		(4,767)		-		73,132		-
Changes of assumptions		9,544		-		2,880		-		7,574		-
Benefit payments, including refunds		(100,596)		(82,164)		(79,183)		(79,183)		(90,423)		(76,336)
Net change in total pension liability		61,103		33,308		39,001		38,035		99,617		48,125
Total pension liability - beginning		1,489,983		1,456,675		1,417,674		1,379,639		1,280,022		1,231,897
Total pension liability - ending		1,551,086		1,489,983		1,456,675		1,417,674		1,379,639		1,280,022
Plan fiduciary net position												
Contributions - employer		119,366		118,916		118,378		67,899		84,999		75,741
Net investment income		72,844		78,013		113,036		(15,570)		47,264		108,825
Benefit payments, including refunds		(100,596)		(82,164)		(79,183)		(79,183)		(90,423)		(76,335)
Administrative expense		(5,266)		(9,401)		(6,384)		(1,258)		(7,555)		(5,714)
Net change in plan fiduciary net position		86,348		105,364		145,847		(28,112)		34,285		102,517
Plan fiduciary net position - beginning		1,043,322		937,958		792,111		820,223		785,938		683,421
Plan fiduciary net position - ending		1,129,670		1,043,322		937,958		792,111		820,223		785,938
Town's net pension liability	\$	421,416	\$	446,661	\$	518,717	\$	625,563	\$	559,416	\$	494,084
Plan fiduciary net position as a percentage												
of total pension liability		72.83%		70.02%		64.39%		55.87%		59.45%		61.40%
Covered employee payroll	No	t applicable	N	Not applicable	1	Not applicable	N	ot applicable	N	Not applicable	N	lot applicable
Town's net pension liability as a percentage of covered employee payroll	No	t applicable	N	Not applicable	1	Not applicable	N	ot applicable	N	Not applicable	N	ot applicable

# SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS MERIT SERVICE PLAN (UNAUDITED) LAST SIX FISCAL YEARS

		2019	_	2018	 2017		2016	2015			2014		
Actuarially determined contribution	\$	69,366	\$	68,916	\$ 68,378	\$	67,899	\$	60,756	\$	59,726		
Contributions in relation to the actuarially determined contribution		119,366		118,916	 118,378		67,899		84,999		75,741		
Contribution deficiency (excess)	\$	(50,000)	\$	(50,000)	\$ (50,000)	\$	<u>-</u>	\$	(24,243)	\$	(16,015)		
Covered employee payroll	No	t applicable		Not applicable	Not applicable		Not applicable	N	lot applicable		Not applicable		
Contributions as a percentage of covered employee payroll	No	t applicable		Not applicable	Not applicable	Not applicab		N	Not applicable		Not applicable		Not applicable
Annual money-weighted rate of return, net of investment expense		6.77%		8.00%	14.24%		-1.88%		5.90%		15.79%		

# SCHEDULE OF CHANGES IN NET PENSION LIABILITY POLICE RETIREMENT PLAN (UNAUDITED) LAST SIX FISCAL YEARS

	2019		2018		2017		2016		2015		2014
Total pension liability	 										
Service cost	\$ 55,627	\$	54,825	\$	51,698	\$	49,949	\$	48,028	\$	35,294
Interest	135,461		137,032		121,047		117,813		95,417		91,312
Differences between expected and actual experience	23,076		-		123,832		-		278,987		-
Changes of assumptions	16,026		-		28,016		-		(19,695)		-
Benefit payments, including refunds	 (134,016)		(135,755)		(126,384)		(126,384)		(86,433)		(82,829)
Net change in total pension liability	96,174		56,102		198,209		41,378		316,304		43,777
Total pension liability - beginning	 1,878,637		1,822,535		1,624,326		1,582,948		1,266,644		1,222,867
Total pension liability - ending	 1,974,811		1,878,637		1,822,535		1,624,326		1,582,948		1,266,644
Plan fiduciary net position											
Contributions - employer	300,859		249,087		225,535		123,060		71,977		70,872
Contributions - members	8,338		8,015		3,279		5,102		6,542		6,985
Net investment income	78,109		76,678		86,911		(10,525)		36,624		85,628
Benefit payments, including refunds	(134,016)		(135,755)		(126,384)		(126,384)		(86,433)		(82,829)
Administrative expense	(5,267)		(8,353)		(7,167)		(402)		(5,426)		(4,481)
Net change in plan fiduciary net position	 248,023		189,672		182,174		(9,149)		23,284		76,175
Plan fiduciary net position - beginning	 1,006,547		816,875		634,701		643,850		620,566		544,391
Plan fiduciary net position - ending	1,254,570		1,006,547		816,875		634,701		643,850		620,566
Town's net pension liability	\$ 720,241	\$	872,090	\$	1,005,660	\$	989,625	\$	939,098	\$	646,078
Plan fiduciary net position as a percentage											
of total pension liability	63.53%		53.58%		44.82%		39.07%		40.67%		48.99%
Covered payroll	\$ 261,790	\$	235,591	\$	227,076	\$	261,743	\$	251,676	\$	265,484
Town's net pension liability as a percentage											
of covered payroll	275.12%		370.17%		442.87%		378.09%		373.14%		243.36%

# SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS POLICE RETIREMENT PLAN (UNAUDITED) LAST SIX FISCAL YEARS

	2019	 2018	 2017	 2016	 2015	 2014
Actuarially determined contribution	\$ 150,859	\$ 149,087	\$ 124,744	\$ 123,060	\$ 58,426	\$ 57,942
Contributions in relation to the actuarially determined contribution	 300,859	 249,087	 225,535	 123,060	 71,977	 70,872
Contribution deficiency (excess)	\$ (150,000)	\$ (100,000)	\$ (100,791)	\$ _	\$ (13,551)	\$ (12,930)
Covered payroll	\$ 261,790	\$ 235,591	\$ 227,076	\$ 261,743	\$ 251,676	\$ 265,484
Contributions as a percentage of covered payroll	114.92%	105.73%	99.32%	47.02%	28.60%	26.70%
Annual money-weighted rate of return, net of investment expense	6.81%	7.95%	13.49%	-1.57%	5.80%	15.64%

# SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY CONNECTICUT MUNICIPAL EMPLOYEES' RETIREMENT SYSTEM (UNAUDITED) LAST FISCAL YEAR

	 2019
Town's proportion of the net pension liability	0.029%
Town's proportionate share of the net pension liability	\$ 110,986
Town's covered payroll	\$ 45,122
Town's proportionate share of the net pension liability as a percentage of its covered employee payroll	246.0%
Plan fiduciary net position as a percentage of the total pension liability	73.60%

## SCHEDULE OF CONTRIBUTIONS

# CONNECTICUT MUNICIPAL EMPLOYEES' RETIREMENT SYSTEM (UNAUDITED) LAST FISCAL YEAR

	 2019
Contractually required contribution	\$ 5,297
Contributions in relation to the contractually required contribution	 5,297
Contribution deficiency (excess)	\$ -
Covered payroll	\$ 45,122
Contributions as a percentage of covered employee payroll	11.74%

# SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY CONNECTICUT STATE TEACHERS' RETIREMENT SYSTEM (UNAUDITED)

#### LAST FIVE FISCAL YEARS

(Rounded to nearest thousand)

		2019	 2018		2017		2016		2015
Proportion of the net pension liability attributed to the Town		0.053%	0.056%		0.056%		0.065%		0.065%
Town's proportionate share of the net pension liability	\$	-	\$ -	\$	-	\$	-	\$	-
State's proportionate share of the net pension liability associated with the Town Total	ė	6,968,000 6,968,000	 7,611,000 7,611,000	<u> </u>	7,977,000 7,977,000	<u> </u>	7,112,000 7,112,000	<u>-</u>	6,574,000 6,574,000
Town's covered payroll	\$	2,180,000	\$ 2,050,000	\$	2,251,000	\$	2,042,000	\$	2,381,000
Town's proportionate share of the net pension liability as a percentage of its covered payroll		0.0%	0.0%		0.0%		0.0%		0.0%
Plan fiduciary net position as a percentage of the total pension liability		57.69%	55.93%		52.26%		61.50%		59.50%

# SCHEDULES OF CHANGES IN TOTAL OPEB LIABILITY OTHER POST-EMPLOYMENT BENEFIT PLAN (UNAUDITED) LAST TWO FISCAL YEARS

	2019		2018
Total OPEB Liability	 		
Service Cost	\$ 47,184	\$	47,848
Interest	66,689		60,010
Changes in benefit terms	-		-
Differences between expected and actual experience	(57,382)		67,055
Changes of assumptions	271,540		(66,975)
Benefit payments, including refunds	 3,859		(123,345)
Net change in total pension liability	 331,890		(15,407)
Total OPEB liability - beginning	 1,674,131		1,689,538
Total OPEB liability - ending	\$ 2,006,021	\$	1,674,131

# SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY CONNECTICUT STATE TEACHERS' RETIREMENT SYSTEM (UNAUDITED) LAST TWO FISCAL YEARS

#### (Rounded to the Nearest Thousand)

	2019	2018
Proportion of the net OPEB liability attributed to the Town	0.053%	0.056%
Town's proportionate share of the net OPEB liability	\$ -	\$ -
State's proportionate share of the net OPEB liability attributed to the Town Total	\$ 1,393,000 1,393,000	\$ 1,959,000 1,959,000
Town's covered employee payroll	\$ 2,180,000	\$ 2,050,000
Town's proportionate share of the net OPEB liability as a percentage of its covered employee payroll	0.0%	0.0%
Plan fiduciary net position as a percentage of the total OPEB liability	1.49%	1.79%

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

# NOTE 1 - STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND

#### **BUDGETARY INFORMATION**

The Town adheres to the following procedures in establishing the budgetary data included in the General Fund financial statements, in accordance with provision of its Town Charter.

- The Board of Selectmen and the Board of Finance prepare an operating budget for the fiscal year commencing July 1 which is presented at the annual Town meeting for approval or submitted to referendum. The operating budget includes proposed expenditures and the means of financing them.
- Expenditures are budgeted by function, department and object. The legal level of budget control is the department level. The Board of Finance is authorized to transfer budgeted amounts within and between departments and objects for amounts not exceeding \$20,000 or representing a second transfer to a department. Additional appropriations in excess of \$20,000 must be approved at a Town meeting. During the year, the Board of Finance and Town meetings approved additional appropriations from fund balance of \$682,500.
- Formal budgetary integration is employed as a management control device during the year.
- The budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America, except for intergovernmental revenues and encumbrances. Intergovernmental revenues and other reimbursement for certain special education costs are recorded as reductions to expenditures for budgetary purposes and "on-behalf" payments made by the State of Connecticut into the State Teachers' Retirement System are not recorded for budgetary purposes. Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, encumbrances outstanding at year-end are reported in budgetary reports as expenditures of the current year.
- All unexpended appropriations lapse at year-end, except those for capital projects funds.
   Appropriations for capital projects are continued until completion of applicable projects, even when projects extend more than one fiscal year.

As described above, accounting principles applied for purposes of developing data on a budgetary basis differ from those used to present financial statements in conformity with accounting principles generally accepted in the United States of America ("GAAP basis").

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) (Continued)

AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

# NOTE 1 - STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND (Continued)

#### **BUDGETARY INFORMATION (Continued)**

A reconciliation of General Fund amounts presented on the budgetary basis to amounts presented on the GAAP basis is as follows for the year ended June 30, 2019:

		Total Revenues	E,	Total xpenditures		Other inancing rces (Uses)		et Change In Fund Balance
Budgetary basis On-behalf payments - State Teachers'	\$	24,583,383	\$	23,969,554	\$	(450,000)	\$	163,829
Retirement System  Change in encumbrances		692,099 -		692,099 174,047		-		(174,047)
Reserve for capital improvements  Reserve for revaluation		-		95,525 63,439		12,500		(95,525) (50,939)
Use of restricted fund balance for debt service  Appropriations carried forward		-		69,280 -		- 450,000		(69,280) 450,000
Reimbursement for certain revenues recorded as a reduction to expenditures for budgetary purposes		14,052		14,052		-		-
Certain transfers recorded as expenditures for budgetary purposes  GAAP basis	<u> </u>	<u>-</u> 25,289,534		(604,597) 24,473,399		(604,597) (592,097)	<u> </u>	<u>-</u> 224,038
UMAF Dasis	<u>ې</u>	23,203,334	ې	24,473,333	ب	(332,037)	<u>ې</u>	224,030

#### NOTE 2 - SCHEDULE OF CHANGES IN NET PENSION LIABILITY - TOWN EMPLOYEE RETIREMENT PLAN

The Town began to report the schedule of net pension liability when it implemented GASB Statement No. 67, Financial Reporting for Pension Plans - An Amendment of GASB Statement No. 25, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of July 1, 2018. The July 1, 2018 Actuarial Valuation directly calculated the July 1, 2018 Total Pension Liability (TPL). The July 1, 2018 TPL was increased by service cost and interest and decreased by benefit payments to estimate the TPL as of June 30, 2019.

Benefit Changes - There have been no changes in benefit terms that have had a significant effect on the measurement of the total pension liability.

Assumption Changes - The following assumption changes had a significant effect on the calculation of the Town Employee Retirement Plan total pension liability calculated as of June 30, 2019:

- The investment rate of return, net of investment-related and administrative expenses was decreased from 7.25% to 7.125%;
- The inflation assumption was decreased from 2.75% to 2.60%;
- The mortality projection scale was updated from MP-2016 to MP-2017; and
- Cost of living increases and payroll growth assumptions were decreased from 3.75% to 3.60%.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) (Continued)

AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

# NOTE 3 - SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - TOWN EMPLOYEE RETIREMENT PLAN

The Town began to report the schedule of net pension liability when it implemented GASB Statement No. 67, Financial Reporting for Pension Plans - An Amendment of GASB Statement No. 25, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial determined contribution rates are calculated as of July 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates for 2019 are as follows:

Actuarial cost method: Entry age normal actuarial cost method

Amortization method: Level percent of payroll

Remaining amortization period: 16 years, closed
Asset valuation method: Market value
Investment rate of return: 7.125%

Salary increases: 2.60% plus merit increases
Retirement age: Age 65 and 5 years of service

Mortality RP-2014 Adjusted to 2006 Blue Collar Mortality Table projected to valuation date with Scale MP-2017.

#### NOTE 4 - SCHEDULE OF CHANGES IN NET PENSION LIABILITY - MERIT SERVICE PLAN

The Town began to report the schedule of net pension liability when it implemented GASB Statement No. 67, Financial Reporting for Pension Plans - An Amendment of GASB Statement No. 25, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of July 1, 2018. The July 1, 2018 Actuarial Valuation directly calculated the July 1, 2018 Total Pension Liability (TPL). The July 1, 2018 TPL was increased by service cost and interest and decreased by benefit payments to estimate the TPL as of June 30, 2019.

Benefit Changes - There have been no changes in benefit terms that have had a significant effect on the measurement of the total pension liability.

Assumption Changes - The following assumption changes had a significant effect on the calculation of the Merit Service Plan total pension liability calculated as of June 30, 2019:

- The investment rate of return, net of investment-related and administrative expenses was decreased from 7.25% to 7.125%;
- The inflation assumption was decreased from 2.75% to 2.60%; and
- The mortality projection scale was updated from MP-2016 to MP-2017.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) (Continued)

AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

#### NOTE 5 - SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - MERIT SERVICE PLAN

The Town began to report the schedule of net pension liability when it implemented GASB Statement No. 67, Financial Reporting for Pension Plans - An Amendment of GASB Statement No. 25, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial determined contribution rates are calculated as of July 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates for 2019 are as follows:

Actuarial cost method: Entry age normal actuarial cost method

Amortization method: Level percent of payroll

Remaining amortization period: 16 years, closed Asset valuation method: Market value Investment rate of return: 7.125% Inflation: 2.60%

Retirement age: Age 65 and 10 years of service

RP-2014 Adjusted to 2006 Total Dataset Mortality Table projected to valuation date with Scale MP-2017.

#### NOTE 6 - SCHEDULE OF CHANGES IN NET PENSION LIABILITY - POLICE RETIREMENT PLAN

The Town began to report the schedule of net pension liability when it implemented GASB Statement No. 67, Financial Reporting for Pension Plans - An Amendment of GASB Statement No. 25, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of July 1, 2018. The July 1, 2018 Actuarial Valuation directly calculated the July 1, 2018 Total Pension Liability (TPL). The July 1, 2018 TPL was increased by service cost and interest and decreased by benefit payments to estimate the TPL as of June 30, 2019.

Benefit Changes - There have been no changes in benefit terms that have had a significant effect on the measurement of the total pension liability.

Assumption Changes - The following assumption changes had a significant effect on the calculation of the Police Retirement Plan total pension liability calculated as of June 30, 2019:

- The investment rate of return, net of investment-related and administrative expenses was decreased from 7.25% to 7.125%;
- The inflation assumption was decreased from 2.75% to 2.60%;
- The mortality projection scale was updated from MP-2016 to MP-2017.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) (Continued)

AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

#### NOTE 7 - SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - POLICE RETIREMENT PLAN

The Town began to report the schedule of net pension liability when it implemented GASB Statement No. 67, Financial Reporting for Pension Plans - An Amendment of GASB Statement No. 25, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial determined contribution rates are calculated as of July 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates for 2019 are as follows:

Actuarial cost method: Entry age normal actuarial cost method

Amortization method: Level percent of payroll

Remaining amortization period: 16 years, closed Asset valuation method: Market value Investment rate of return: 7.125%

Salary increases: Inflation of 2.60% plus merit increases

Retirement age: Age 60 and 5 years of service

For Retirees, Mortality RP-2014 Adjusted to 2006 Blue Collar Mortality Table projected to valuation date with Scale MP-2017. For Survivors, RP-2014 Adjusted to 2006 Total Dataset Mortality Table projected to valuation date with Scale MP-2017.

# NOTE 8 - SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - CONNECTICUT MUNICIPAL EMPLOYEES' RETIREMENT SYSTEM

The Town began to report this schedule in fiscal year 2019. GASB Statement No. 68, Accounting and Financial Reporting for Pensions - An Amendment of GASB Statement No. 27 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of June 30, 2018. This information is utilized by the Town for reporting as of June 30, 2019.

Benefit Changes - There have been no changes in benefit terms that have had a significant effect on the measurement of the total pension liability.

Assumption Changes - The following assumption changes had a significant effect on the measurement of the total pension liability reported as of June 30, 2019.

- o Investment return assumed rate changed from 8.00% to 7.00%;
- o Wage inflation assumed rate changed from 3.50% to 3.00%; and
- o Assumed rates of Withdrawal, Disability, Retirement, and Mortality have been adjusted to more closely reflect experience.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) (Continued)

AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

#### NOTE 9 - SCHEDULE OF CONTRIBUTIONS - CONNECTICUT MUNICIPAL EMPLOYEES' RETIREMENT SYSTEM

The Town began to report the schedule of contributions and investment returns in fiscal year 2019. GASB Statement No. 68, Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarially determined contribution rates are calculated as of June 30, 2017, two years prior to the end of the fiscal year in which contributions are reported.

#### **Methods and Assumptions Utilized**

- Actuarial cost method: Entry Age Actuarial Cost Method;
- o Amortization method: Level dollar, closed;
- o Remaining amortization period: 21 years;
- Asset valuation method: Smoothed market with 20% recognition of investment gains and losses;
- Inflation: 2.50%;
- o Investment rate of return: 7.00%, net of investment related expenses;
- Salary increases: Varies 3.50% to 10.00%;
- Cost of living adjustments: 2.50% for those retiring on or after January 1, 2002, for retirements prior to January 1, 2002 2.50% up to age 65, 3.25% afterwards;
- o Social Security Wage Base: 3.00%; and
- Mortality: The RP-2014 Combined Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB is used by General Employees for the period after retirement and for dependent beneficiaries. The RP-2014 Blue Collar Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB is used by Police and Fire for the period after retirement and for dependent beneficiaries. For disabled retirees, the RP-2014 Disabled Retiree Mortality Table projected to 2020 by Scale BB is used.

# NOTE 10 - SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - CONNECTICUT STATE TEACHERS' RETIREMENT SYSTEM

The Town began to report this schedule when it implemented GASB Statement No. 68, Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27, in fiscal year 2015. GASB Statement No. 68 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of June 30, 2018. This information is utilized by the Town for reporting as of June 30, 2019.

Benefit Changes - There have been no changes in benefit terms that have had a significant effect on the measurement of the total pension liability.

Assumption Changes - The following assumption changes had a significant effect on the measurement of the total pension liability reported as of June 30, 2019.

- o the inflation assumption was reduced from 2.75% to 2.50%;
- the real rate of return assumption was reduced from 5.25% to 4.40%, which when combined with the inflation assumption change, results in a decrease in the investment rate of return assumption from 8.00% to 6.90%; and
- o the annual rate of wage increase assumption was increased from 0.50% to 0.75%.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) (Continued)

AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

#### NOTE 11 - SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY - OTHER POST-EMPLOYMENT BENFEITS PLAN

The Town began to report this schedule when it implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pension*, in fiscal year 2018. GASB Statement No. 75 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of July 1, 2018. The July 1, 2018 actuarial valuation was rolled forward to the most recent measurement date of June 30, 2019. This information is utilized by the Town for reporting as of June 30, 2019.

Benefit Changes - There have been no changes in benefit terms that have had a significant effect on the measurement of the total OPEB liability.

Assumption Changes - The following assumption changes had a significant effect on the measurement of the total OPEB liability reported as of June 30, 2019:

- o The discount rate was decreased from 3.87% as of July 1, 2016 to 3.51% as of July 1, 2018; and
- The mortality projection scale was updated from MP-2016 to MP-2017.

# NOTE 12 - SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET OTHER POST-EMPLOYMENT BENEFITS LIABILITY - CONNECTICUT STATE TEACHERS' RETIREMENT SYSTEM

The Town began to report this schedule when it implemented GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pension, in fiscal year 2018. GASB Statement No. 75 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of June 30, 2018. This information is utilized by the Town for reporting as of June 30, 2019.

Benefit Changes - Effective July 1, 2018, the Plan changed the "base plan" to the Medicare Advantage Plan for the purposes of determining retiree health care plan subsidies and/or cost sharing amount(s), and introduced a two year waiting period for re-enrollment in a system-sponsored health care plan for those who cancel their coverage or choose not to enroll in a health care coverage option on or after the effective date.

Assumption Changes - The following assumption changes collectively had a significant effect on the measurement of the net OPEB liability reported as of June 30, 2018:

- o the expected rate of return on Plan assets was changed from 4.25% to 3.00% to better reflect the anticipated returns on cash and other high quality short-term fixed income investments;
- o the discount rate used to measure Plan obligations and amortize supplemental costs was updated to match the expected rate of return on assets selected as of June 30, 2018;
- long-term health care cost trend rates were updated to better reflect the anticipated impact of changes in medical inflation, utilization, leverage in the plan design, improvements in technology, and fees and charges on expected claims and retiree contributions in future periods; and
- o the percentage of retired members who are not currently participating in the Plan, but are expected to elect coverage for themselves and their spouses under a system-sponsored health care plan option in the future was updated to better reflect anticipated plan experience.

# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

## **GENERAL FUND**

SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND YEAR ENDED JUNE 30, 2019

	Budgete	ed Amounts		Variance With Final Budget
	Original	Final	Actual	Over (Under)
PROPERTY TAXES				
Property taxes	\$ 22,859,318	\$ 22,859,318	\$ 23,019,978	\$ 160,660
Interest and lien fees	50,000	50,000	148,301	98,301
Total property taxes	22,909,318	22,909,318	23,168,279	258,961
INTERGOVERNMENTAL				
Totally disabled tax relief	-	-	202	202
Veterans tax relief	3,962	3,962	2,884	(1,078)
State education grants	105,065	105,065	99,852	(5,213)
Town Aid Road Fund grant	214,693	214,693	214,517	(176)
LOCIP	47,242	47,242	47,259	17
Grants in lieu of taxes	10,393	10,393	10,393	-
Municipal Grant-In-Aid	74,547	74,547	74,547	-
Other State and Federal grants	3,500	3,500	-	(3,500)
Total intergovernmental	459,402	459,402	449,654	(9,748)
LOCAL REVENUES				
Miscellaneous permits	3,500	3,500	6,003	2,503
Access line tax share	25,000	25,000	20,083	(4,917)
Landfill fees	80,000	80,000	83,210	3,210
Building permits	125,000	125,000	205,400	80,400
Circuit court fines	4,000	4,000	1,670	(2,330)
Zoning permits	7,100	7,100	10,071	2,971
Zoning Board of Appeals	2,160	2,160	1,940	(220)
Planning Commission	2,500	2,500	-	(2,500)
Conveyance tax	110,000	110,000	227,389	117,389
Park and Recreation Fees	4,500	4,500	920	(3,580)
Miscellaneous receipts	15,000	15,000	93,922	78,922
Town clerk fees	115,000	115,000	111,178	(3,822)
Inland wetlands permits	1,440	1,440	1,760	320
Regional recycling fees	62,000	62,000	51,708	(10,292)
Health department fees	7,500	7,500	9,525	2,025
Total local revenues	564,700	564,700	824,779	260,079
INTEREST INCOME			440.67	25.65
INTEREST INCOME	55,000	55,000	140,671	85,671
Total revenues	23,988,420	23,988,420	24,583,383	594,963
OTHER FINANCING SOURCES				
Appropriation of fund balance	109,838	342,338		(342,338)
Total revenues and other financing sources	\$ 24,098,258	\$ 24,330,758	\$ 24,583,383	\$ 252,625

SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND YEAR ENDED JUNE 30, 2019

	Budgeted An			ounts				iance With al Budget
		Original		Final		Actual	Ove	er (Under)
BOARD OF SELECTMEN								
GENERAL GOVERNMENT								
Selectmen	\$	215,144	\$	207,297	\$	149,296	\$	(58,001)
Assessor		119,585		119,585		117,876		(1,709)
Central services		219,178		219,178		214,108		(5,070)
Elections		45,471		49,426		49,425		(1)
Probate court		3,460		3,460		3,460		- (2.2.1)
Tax collector		115,444		115,444		112,130		(3,314)
Town clerk		169,863		182,020		182,021		1
Finance department		183,618		183,618		182,390		(1,228)
Zoning enforcement agent		70,901		70,901		70,605		(296)
Fringe benefits		1,046,273		1,046,273		1,042,304		(3,969)
General insurance		191,914		191,914		165,733		(26,181)
Legal services		74,000		74,000		72,274		(1,726)
Public restroom facilities		18,750		18,750		16,068		(2,682)
Technology		212,224		223,997		223,997		- (745)
Board of assessment appeals		1,430		1,430		715		(715)
Board of finance		110,500		35,500		33,880		(1,620)
Conservation commission		12,900		12,922		12,922		- (4. 272)
Economic development commission		14,100		21,600		20,228		(1,372)
IWWC commission		6,340		6,340		5,992		(348)
Land Use - admin		102,127		102,127		100,903		(1,224)
Parks and recreation		184,619		187,808		187,808		- (720)
Parks and recreation commission		1,100		1,100		380		(720)
Planning commission		63,590		63,590		61,692		(1,898)
Tree committee		6,000		6,000		6,000		- /1 220\
Zoning board of appeals		5,450 7,110		5,450		4,211		(1,239)
Zoning commission  Total general government		7,110 3,201,091		10,914 3,160,644		10,913 3,047,331		(1) (113,313)
rotal general government		3,201,091		3,100,044	-	3,047,331		(113,313)
PUBLIC SAFETY								
Ambulance/EMT services		21,624		21,624		17,540		(4,084)
Animal control		10,000		10,000		10,000		-
Building department		77,108		77,600		77,601		1
Emergency management		21,400		21,400		15,380		(6,020)
Emergency 911		118,919		118,919		118,919		-
Fire department		357,473		357,473		355,994		(1,479)
Fire marshal		48,667		48,667		48,143		(524)
Harbor patrol		25,486		25,486		24,943		(543)
Police services		382,144		382,144		377,275		(4,869)
Resident state trooper		189,857		189,857		181,678		(8,179)
Water		174,299		174,299		173,287		(1,012)
Total public safety		1,426,977		1,427,469		1,400,760		(26,709)
							(0	Continued)

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# SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND (Concluded) YEAR ENDED JUNE 30, 2019

	Budge	eted Amounts		Variance With Final Budget
	Original	Final	Actual	Over (Under)
				_
BOARD OF SELECTMEN (Continued)				
HEALTH AND WELFARE				
Estuary transit	\$ 19,62		9,620 \$ 19,620	
Sanitarian	114,69		4,691 112,306	
Transfer station	274,33		4,339 263,017	
Social services	107,30		7,305 96,469	, , ,
Visiting nurses	66,87		5,874 66,850	
Water pollution control	2,60		2,600 1,354	
Total health and welfare	585,42	29 585	5,429 559,616	(25,813)
LIBRARIES	404,34	17 404	4,347 404,347	<u> </u>
HIGHWAYS AND TRANSPORTATION				
Highway Department	891,00	923	3,463 923,464	1
Town garage	29,50	00 29	9,500 15,612	(13,888)
Total highways and transportation	920,50		2,963 939,076	
DEBT SERVICE				
Principal payments	730,00	00 730	730,000	-
Interest and fiscal charges	330,15	330	0,151 330,151	-
Total debt service	1,060,15		0,151 1,060,151	
CAPITAL OUTLAYS				
Capital and sinking funds	477,50	00 717	7,500 707,335	(10,165)
Total capital outlays	477,50		7,500 707,335	
Total Board of Selectmen	8,076,00	3 8,308	8,118,616	(189,887)
EDUCATION	16,022,25	55 16,022	2,255 15,850,938	(171,317)
Total expenditures	24,098,25	24,330	0,758 23,969,554	(361,204)
OTHER FINANCING USES				
Appropriations carried forward		450	0,000 450,000	
Total expenditures and				
other financing uses	\$ 24,098,25	\$ 24,780	0,758 \$ 24,419,554	\$ (361,204) (Concluded)

# SCHEDULE OF PROPERTY TAXES LEVIED, COLLECTED AND OUTSTANDING YEAR END JUNE 30, 2019

Grand	Balance					Balance		Collect	tions		Balance
List	Uncollected	Current	Lawful C	orrections	Transfers to	То Ве			Lien		Uncollected
Year	June 30, 2018	Levy	Additions	Deductions	Suspense	Collected	Taxes	Interest	Fees	Total	June 30, 2019
2017	\$ -	\$ 23,052,675	\$ 44,895	\$ 64,980	\$ -	\$ 23,032,590	\$ 22,791,092	\$ 52,024	\$ -	\$ 22,843,116	\$ 241,498
2016	219,179		2,576	3,103	-	218,652	96,219	22,366	480	119,065	122,433
2015	136,524	-	2,101	-	45,191	93,434	41,748	15,874	288	57,910	51,686
2014	52,020		-	-	-	52,020	19,837	12,219	240	32,296	32,183
2013	29,405	-	-	-	-	29,405	14,344	9,478	144	23,966	15,061
2012	24,664	-	-	-	-	24,664	12,410	11,641	120	24,171	12,254
2011	15,701	-	-	-	-	15,701	8,570	6,908	120	15,598	7,131
2010	7,895	-	-	-	-	7,895	4,538	3,712	48	8,298	3,357
2009	4,444	-	-	-	-	4,444	1,197	1,688	24	2,909	3,247
2008	6,141	-	-	-	-	6,141	1,151	1,830	24	3,005	4,990
2007	3,989	-	-	-	-	3,989	852	1,508	24	2,384	3,137
2006	744	-	-	-	-	744	744	1,450	24	2,218	-
2005	713	-	-	-	-	713	713	1,518	24	2,255	-
2004	682	-	-	-	-	682	682	1,575	24	2,281	-
2003	164	-	-	-	-	164	164	39	24	227	-
	\$ 502,265	\$ 23,052,675	\$ 49,572	\$ 68,083	\$ 45,191	\$ 23,491,238	\$ 22,994,261	\$ 143,830	\$ 1,608	\$ 23,139,699	\$ 496,977

#### SCHEDULE OF DEBT LIMITATION

# CONNECTICUT GENERAL STATUTES, SECTION 7-374(b) JUNE 30, 2019

Total cash collections for the year ended							
June 30, 2019:							
Taxes	\$ 22,994,261						
Interest and lien fees	145,438						
	 23,139,699						
Reimbursement for revenue loss:							
Tax relief (CGS 12-129d)	 3,363						
Base	\$ 23,143,062						
	General				Urban		Pension
	 Purposes	 Schools		Sewers	 Renewal		Deficit
Debt limitation:	 _			_	 		_
2-1/4 times base	\$ 52,071,890	\$ -	\$	-	\$ -	\$	-
4-1/2 times base	-	104,143,779		-	-		-
3-3/4 times base	-	-		86,786,483	-		-
3-1/4 times base	-	-		-	75,214,952		-
3 times base	 	 		-	 		69,429,186
Total debt limitation	 52,071,890	 104,143,779		86,786,483	75,214,952		69,429,186
Indebtedness:							
Bonds payable	4,174,365	7,440,635		_	_		-
Shared debt - Regional School District No. 4	-	2,641,368 *	k	_	-		-
Authorized, unissued bonds	1,414,555	-		-	-		-
Total indebtedness	 5,588,920	 10,082,003	-	-	 -		-
Debt limitation in excess of outstanding				06 706 400		_	
and authorized debt	\$ 46,482,970	\$ 94,061,776	\$	86,786,483	\$ 75,214,952	\$	69,429,186
Total capacity of borrowing (7 times base)	162,001,434						
Total present indebtedness	 15,670,923						
Margin for additional borrowing	\$ 146,330,511						

<sup>\*</sup> The Town of Essex is a member of Regional School District No. 4. This amount represents the Town's proportional share of the District's outstanding bonds payable as of June 30, 2019.

## **CAPITAL AND NON-RECURRING EXPENDITURES FUND**

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BY PROJECT CAPITAL AND NONRECURRING EXPENDITURES FUND FOR THE YEAR ENDED JUNE 30, 2019

	Capital and Nonrecurring Expenditures Fund													
		Fire Truck		ick and		onstable Cars		Harbor Patrol	W	astewater Study		arks and ecreation		terans emorial
REVENUES														
Interest	\$	10,476	\$	47	\$	1,092	\$	806	\$	2,099	\$	2,420	\$	-
EXPENDITURES														
Capital outlays		106,576		-				-		-		-		
Excess (deficiency) of revenues over expenditures		(96,100)		47		1,092		806		2,099		2,420		_
OTHER FINANCING SOURCES (USES)		(30,100)		.,		1,032		330		2,033		2,120		
Transfers in		210,000		-		35,000		2,500		-		30,000		-
Transfers out		-		-		-		-		-		-		-
Total other financing sources (uses)		210,000		-		35,000		2,500		-		30,000		-
Net change in fund balances		113,900		47		36,092		3,306		2,099		32,420		-
Fund balances - beginning		606,993		2,838		51,219		46,364		127,327		116,787		20
Fund balances - ending	\$	720,893	\$	2,885	\$	87,311	\$	49,670	\$	129,426	\$	149,207	\$	20

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BY PROJECT CAPITAL AND NONRECURRING EXPENDITURES FUND *(Continued)*FOR THE YEAR ENDED JUNE 30, 2019

	Capital and Nonrecurring Expenditures Fund													
		Open Space	El	Essex ementary		al Bridge lacement		Essex ibulance		Other	Elir	minations		Total
REVENUES														
Interest	\$	2,090	\$	3,946	\$	907	\$	453	\$	2,738	\$	-	\$	27,074
EXPENDITURES														
Capital outlays		-		43,138										149,714
Excess (deficiency) of revenues														
over expenditures		2,090		(39,192)		907		453		2,738		-		(122,640)
OTHER FINANCING SOURCES (USES)														
Transfers in		20,000		105,000		105,000		37,500		-		(25,000)		520,000
Transfers out		-		-		-		-		(25,000)		25,000		-
Total other financing sources (uses)		20,000		105,000		105,000		37,500		(25,000)		-		520,000
Net change in fund balances		22,090		65,808		105,907		37,953		(22,262)		-		397,360
Fund balances - beginning		106,758		222,448				-		191,052				1,471,806
Fund balances - ending	\$	128,848	\$	288,256	\$	105,907	\$	37,953	\$	168,790	\$		\$	1,869,166
														(Concluded)

# NONMAJOR GOVERNMENTAL FUNDS

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2019

**Nonmajor Special Revenue Funds** School Constable Historic **CVA Pump** Tree Harbor Recreational Education Cafeteria Commission **Private Duty Documents Out Boat** Committee Dog **Programs** Grants Fund Fund Fund Fund Fund Fund Fund Fund Fund Total **ASSETS** Cash and cash equivalents 166,730 \$ 3,682 \$ 11,731 \$ 295,847 53,578 \$ 26,501 \$ 33,625 \$ Receivables: Grants and contracts 6,004 12,473 18,477 Other 22 46,596 46,618 Due from other funds 2,459 37,317 1,537 94,189 1,951 4,765 3,980 146,198 Other 2.984 93 3.077 56,037 35,511 70,942 213,326 5,219 105,920 14,424 4,858 3,980 510,217 Total assets LIABILITIES \$ \$ Accounts payable 3,670 Ś 1,442 \$ \$ 10,097 \$ 4.059 \$ 1.291 \$ 20,559 180,856 Due to other funds 11,117 191,973 Unearned revenue 48,904 3,474 52,378 Due to others 33,099 23,142 9,957 **Total liabilities** 3,670 24,584 11,117 180,856 59,001 14,016 4,765 298,009 **FUND BALANCES** Nonspendable 2,984 93 3,077 Restricted 7,943 5,219 13,570 408 Committed 52,367 59,825 32,470 46,919 3,980 195,561 Total fund balances 52.367 10.927 59.825 32.470 5.219 46.919 408 93 3.980 212.208 Total liabilities and fund balances 56,037 35,511 \$ 70,942 213,326 5,219 105,920 14,424 4,858 3,980 510,217 \$

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2019

Nonmaior Special Revenue Funds

	Nonmajor Special Revenue Funds																			
				School		Harbor	Co	onstable		Historic	Rec	creational		Education	C\	/A Pump		Tree		
		Dog	(	Cafeteria	Co	mmission	Priv	vate Duty	Do	ocuments	Р	rograms		Grants	О	ut Boat	Cor	nmittee		
		Fund		Fund		Fund		Fund		Fund		Fund		Fund		Fund		Fund		Total
REVENUES																				
Intergovernmental	\$	-	\$	46,937	\$	-	\$	-	\$	-	\$	-	\$	123,516	\$	103,279	\$	-	\$	273,732
Local		15,552		72,592		18,000		113,502		4,035		79,982		-		-		425		304,088
Interest		-		-		112		-		-		-				-		-		112
Total revenues		15,552		119,529		18,112		113,502		4,035		79,982	_	123,516		103,279		425		577,932
EXPENDITURES																				
Current:																				
General government		29,420		-		12,172		-		1,278		91,169		6,103		-		366		140,508
Public safety		-		-		5,346		93,630		-		-		43,051		-		-		142,027
Health and welfare		-		-		-		-		-		-		21,179		72,760		-		93,939
Education		-		138,230		-		-		-		-		52,478		-		-		190,708
Debt Service:																				
Principal payments		-		-		-		-		-		-		-		19,624		-		19,624
Interest and fiscal charges		-		-		-		-		-		-		-		2,883		-		2,883
Capital outlays		-		-		70,550		-		-		-		705		-		-		71,255
Total expenditures		29,420	_	138,230		88,068		93,630		1,278		91,169	_	123,516		95,267		366		660,944
Excess (deficiency) of revenues																				
over expenditures		(13,868)		(18,701)		(69,956)		19,872		2,757		(11,187)		-		8,012		59		(83,012)
OTHER FINANCING SOURCES																				
Transfers in		10,000		57,097		5,000		-					_					-		72,097
Net change in fund balances		(3,868)		38,396		(64,956)		19,872		2,757		(11,187)		-		8,012		59		(10,915)
Fund balances - beginning		56,235		(27,469)		124,781		12,598		2,462		58,106		408		(7,919)		3,921		223,123
Fund balances - ending	\$	52,367	\$	10,927	\$	59,825	\$	32,470	\$	5,219	\$	46,919	\$	408	\$	93	\$	3,980	\$	212,208

## FIDUCIARY FUNDS

# COMBINING STATEMENT OF FIDUCIARY NET POSITION PENSION TRUST FUNDS JUNE 30, 2019

		mployees' etirement Plan		Merit Service Plan	R	Police etirement Plan		Total
ASSETS								
Cash and cash equivalents	\$	27,695	\$	9,588	\$	9,174	\$	46,457
Investments								
Mutual funds		3,759,403		1,120,082		1,245,396		6,124,881
Total assets		3,787,098		1,129,670		1,254,570		6,171,338
NET POSITION Restricted for pension benefits	Ś	3,787,098	Ś	1,129,670	Ś	1,254,570	Ś	6,171,338

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PENSION TRUST FUNDS

## FOR THE YEAR ENDED JUNE 30, 2019

	mployees' Retirement Plan	Merit Service Plan	R	Police etirement Plan	 Total
ADDITIONS	 _	 		_	 _
Contributions:					
Employer	\$ 244,807	\$ 119,366	\$	300,859	\$ 665,032
Plan members	 	 		8,338	8,338
Total contributions	244,807	119,366		309,197	673,370
Investment earnings:					
Net change in the fair value of					
investments	123,974	40,774		37,428	202,176
Interest and dividends	122,802	36,741		40,681	200,224
Total investment earnings	246,776	77,515		78,109	402,400
Total additions	491,583	196,881		387,306	1,075,770
DEDUCTIONS					
Benefit payments	290,903	100,596		134,016	525,515
Administrative expenses	5,267	9,937		5,267	20,471
Total deductions	296,170	110,533		139,283	545,986
Change in net position	195,413	86,348		248,023	529,784
Net position - beginning	 3,591,685	 1,043,322		1,006,547	 5,641,554
Net position - ending	\$ 3,787,098	\$ 1,129,670	\$	1,254,570	\$ 6,171,338

# COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2019

	:	mentary School ivity Fund	 rformance ond Fund	•	ial Project row Fund	Total Agency Funds
ASSETS					_	
Cash and cash equivalents	\$	21,663	\$ 20,900	\$	3,263	\$ 45,826
Investments		-	111,182		-	111,182
Receivable		-	75,499		48,868	124,367
Total assets	\$	21,663	\$ 207,581	\$	52,131	\$ 281,375
LIABILITIES						
Due to others	\$	-	\$ 207,581	\$	52,131	\$ 259,712
Due to student groups		21,663	-		-	21,663
Total liabilities	\$	21,663	\$ 207,581	\$	52,131	\$ 281,375

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS

## FOR THE YEAR ENDED JUNE 30, 2019

Elementary School Activity Fund		Balance, July 1, 2018		Additions		Deletions		Balance, June 30, 2019	
Assets									
Cash and cash equivalents	\$	19,543	\$	10,620	\$	8,500	\$	21,663	
Total assets	\$	19,543	\$	10,620	\$	8,500	\$	21,663	
Liabilities									
Due to student groups	\$	19,543	\$	10,620	\$	8,500	\$	21,663	
Total liabilities	\$	19,543	\$	10,620	\$	8,500	\$	21,663	
Performance Bond Fund									
Assets									
Cash and cash equivalents	\$	20,886	\$	14	\$	-	\$	20,900	
Investments		111,626		111,182		111,626		111,182	
Receivable		83,449		11,800		19,750		75,499	
Total assets	\$	215,961	\$	122,996	\$	131,376	\$	207,581	
Liabilities									
Due to others	\$	215,961	\$	122,996	\$	131,376	\$	207,581	
Total liabilities	\$	215,961	\$	122,996	\$	131,376	\$	207,581	
Special Project Escrow Fund									
Assets									
Cash and cash equivalents	\$	3,263	\$	-	\$	-	\$	3,263	
Receivable		49,756		9,163		10,051		48,868	
Total assets	\$	53,019	\$	9,163	\$	10,051	\$	52,131	
Liabilities									
Due to others	\$	53,019	\$	9,163	\$	10,051	\$	52,131	
Total liabilities	\$	53,019	\$	9,163	\$	10,051	\$	52,131	
Total All Agency Funds									
Assets									
Cash and cash equivalents	\$	43,692	\$	10,634	\$	8,500	\$	45,826	
Investments		111,626		111,182		111,626		111,182	
Receivable		133,205		20,963		29,801		124,367	
Total assets	\$	288,523	\$	142,779	\$	149,927	\$	281,375	
Liabilities									
Due to others	\$	268,980	\$	132,159	\$	141,427	\$	259,712	
Due to student groups	*	19,543	τ.	10,620	7	8,500	7	21,663	
Total liabilities	\$	288,523	\$	142,779	\$	149,927	\$	281,375	
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