TOWN OF ESSEX, CONNECTICUT



Basic Financial Statements

For The Year Ended June 30, 2008



TOWN OF ESSEX, CONNECTICUT BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2008

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Independent Auditors' Report



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INDEPENDENT AUDITORS' REPORT

To the Board of Finance of the Town of Essex, Connecticut

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Essex, Connecticut (the "Town") as of and for the year ended June 30, 2008, which collectively comprise the Town's basic financial statements as listed in the accompanying table of contents. These financial statements are the responsibility of the Town's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Essex, Connecticut, as of June 30, 2008, and the respective changes in financial position thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 23, 2008, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and important for assessing the results of our audit.

The management's discussion and analysis presented on pages 3 through 12 and the schedules of funding progress on page 46 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual fund statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

CCRLLP

Glastonbury, Connecticut December 23, 2008

Management's Discussion and Analysis

As management of the Town of Essex (the "Town"), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2008.

FINANCIAL HIGHLIGHTS

- The assets of the Town exceeded its liabilities at the close of the most recent fiscal year by \$17,307,165 (net assets). Of this amount, \$3,410,796 (unrestricted net assets) may be used to meet the Town's ongoing obligations to citizens and creditors.
- The Town's total net assets increased by \$2,643,811 due primarily to increases in property tax revenue and operating and capital grants and contributions, both of which were offset by increases in education expenses and interest and fiscal charges.
- As of the close of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$3,339,878, an increase of \$888,588 in comparison with the prior year. Approximately 87% or \$2,901,661 of this total amount is available for spending at the Town's discretion (unreserved fund balance).
- At the end of the close of the current fiscal year, unreserved fund balance for the general fund was \$2,531,091, or 12% of total general fund expenditures.
- The Town's total long-term bonded debt increased by \$8,260,000 or 307% during the current fiscal year due to the issuance of \$10,485,000 in general obligation bonds, offset by scheduled repayments of \$2,225,000.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the Town's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the Town's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements display information about the Town's governmental activities which include general government, public safety, health and welfare, libraries, highways and transportation, and education. The Town does not have any business-type activities.

The government-wide financial statements include only the Town itself because there are no legally separate organizations for which the Town is financially accountable.

The government-wide financial statements can be found on pages 13 - 14 of this report.

OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into two categories: governmental funds and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains ten individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Capital and Nonrecurring Expenditures Fund, and the EES Renovation Project Fund, all of which are considered to be major funds. Data from the other seven governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 15 - 20 of this report.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the Town government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 21 - 22 of this report.

Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 23 - 45 of this report.

Other Information

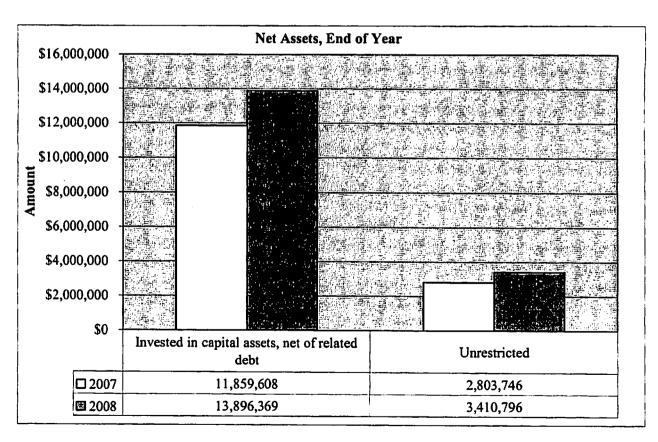
In addition to the basic financial statements and accompanying notes, this report also contains required supplementary information other than this management's discussion and analysis that can be found on page 46 of this report. Combining and individual fund statements and schedules and other supplementary information can be found on pages 47 - 58 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net Assets

Over time, net assets may serve as one measure of a government's financial position. Total net assets of the Town totaled \$17,307,165 and \$14,663,354 (as restated) as of June 30, 2008 and 2007, respectively and are summarized as follows:

	To	otal
		2007
	2008	(As Restated)
Current and other assets	\$ 4,214,409	\$ 5,060,959
Capital assets, net	24,874,575	14,608,213
Total assets	29,088,984	19,669,172
Long-term liabilities	10,780,642	525,083
Other liabilities	1,001,177	4,480,735
Total liabilities	11,781,819	5,005,818
Net assets:		
Invested in capital assets, net of related debt	13,896,369	11,859,608
Unrestricted	3,410,796	2,803,746
Total net assets	\$17,307,165	\$14,663,354



GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

Net Assets (Continued)

80% of the Town's net assets reflect its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

The remainder of the Town's net assets are considered unrestricted and may be used to meet the Town's ongoing obligations to citizens and creditors.

Overall, net assets increased by \$2,643,811 or 18% in comparison to the prior year.

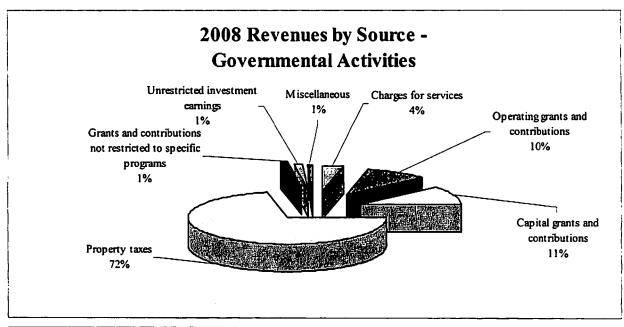
Changes in Net Assets

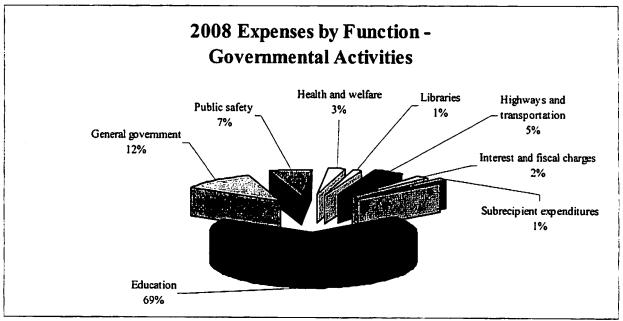
Changes in net assets for the years ended June 30, 2008 and 2007 are as follows:

	Total 2007			
		2007		
	2008	(As Restated)		
Revenues				
Program revenues:				
Charges for services	\$ 849,049	\$ 840,684		
Operating grants and contributions	2,415,776	722,362		
Capital grants and contributions	2,736,300	672,977		
General revenues:				
Property taxes	17,266,826	16,340,681		
Grants and contributions not restricted to specific programs	255,916	260,868		
Unrestricted investment earnings	306,757	305,588		
Miscellaneous	222,671	51,693		
Total revenues	24,053,295	19,194,853		
Program expenses				
General government	2,523,501	2,177,289		
Public safety	1,410,563	962,229		
Health and welfare	586,732	567,131		
Libraries	302,000	269,000		
Highways and transportation	1,019,083	891,179		
Interest and fiscal charges	487,584	93,971		
Subrecipient expenditures	298,383	-		
Miscellaneous	52,320	12,231		
Education	14,729,318	12,572,717		
Total expenses	21,409,484	17,545,747		
Change in net assets	\$ 2,643,811	\$ 1,649,106		

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

Changes in Net Assets (Continued)





GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

Governmental Activities

Governmental activities increased the Town's net assets by \$2,643,811. Key elements of this increase are as follows:

- An increase in property tax revenue of \$926,145 or 5% in comparison to the prior year due to an increase in the mill rate from 16.2 mills to 16.9 mills and an increase in the taxable grand list.
- An increase in miscellaneous revenues of \$170,978 or 331%, due primarily to a gain on the settlement of a class action lawsuit against the Connecticut Resources Recovery Authority in the amount of \$159,118 received in the current year.
- Education expenses increased by \$2,156,601 or 17% in comparison to the prior year. This increase
 was due primarily to increased salaries and benefits and additional debt service for new facilities
 paid to the regional school district. The increase was partially offset by an increase in related grant
 revenue.

FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the Town's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$3,339,878, an increase of \$888,588 in comparison with the prior year. Of this amount, \$2,901,661 constitutes unreserved fund balance which is available for spending at the Town's discretion. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed for specific purposes.

General Fund

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, unreserved fund balance of the general fund was \$2,531,091, while total fund balance was \$2,964,851. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 12% of total general fund expenditures, while total fund balance represents 14% of that same amount.

The fund balance of the Town's general fund increased \$376,781 during the current fiscal year. The key factors in this growth was an overall increase in total revenues of \$2,089,617 or 11% due to increases in property tax revenues, miscellaneous receipts and building permit fees. These factors more than offset normal budgeted increases in education and other expenditures.

FINANCIAL ANALYSIS OF THE TOWN'S FUNDS (Continued)

Governmental Funds (Continued)

Capital and Nonrecurring Expenditures Fund

The fund balance of the Capital and Nonrecurring Expenditures Fund decreased by \$117,873 during the current fiscal year. This decrease was due primarily to capital outlay expenditures, offset by transfers received from the general fund.

EES Renovation Project Fund

The EES Renovation Project Fund has a deficit fund balance of \$541,462 as of June 30, 2008. This deficit is attributable to expenditures incurred for the renovation of the Essex Elementary School. The deficit is expected to be funded by State grant funds for reimbursable expenditures. The Town has submitted requests for reimbursement subsequent to year end.

GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original budget and the final amended budget were an increase in appropriations of \$292,463 related to a Town Hall improvements project, as well as additional legal, central services, police services and debt service expenditures not originally budgeted.

During the year, however, revenues exceeded budgetary estimates by \$460,884, while expenditures were less than budgetary estimates by \$251,073, thus eliminating the need to draw upon additional fund balances.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

The Town's investment in capital assets for its governmental activities as of June 30, 2008 totaled \$24,874,575 (net of accumulated depreciation). This investment in capital assets includes land and land improvements, construction in progress, buildings and improvements, machinery and equipment, vehicles and infrastructure. The total increase in the Town's investment in capital assets was \$10,266,362 or 70%.

Major capital asset events during the current fiscal year included the following:

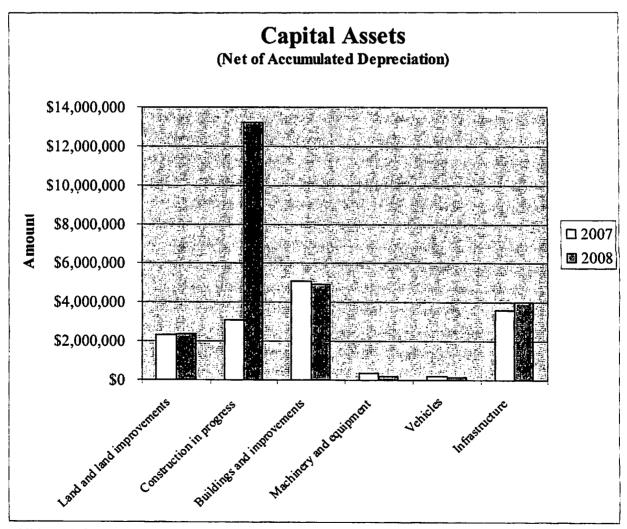
- An increase in construction in progress of \$10,719,640, primarily due to expenditures incurred in connection with the ongoing renovation of the Essex Elementary School.
- A net increase in infrastructure of \$559,519 primarily due to expenditures incurred in connection with completed projects for Town Center improvements.

CAPITAL ASSET AND DEBT ADMINISTRATION (Continued)

Capital Assets (Continued)

The following table is a two year comparison of the investment in capital assets, net of accumulated depreciation:

	Total				
	2008	2007			
Land and land improvements	\$ 2,362,678	\$ 2,329,296			
Construction in progress	13,241,331	3,083,421			
Buildings and improvements	4,935,619	5,085,797			
Machinery and equipment	186,626	343,240			
Vehicles	131,127	183,304			
Infrastructure	4,017,194	3,583,155			
Totals	\$24,874,575	\$14,608,213			



Additional information on the Town's capital assets can be found in Note 4 on page 33 of this report.

CAPITAL ASSET AND DEBT ADMINISTRATION (Continued)

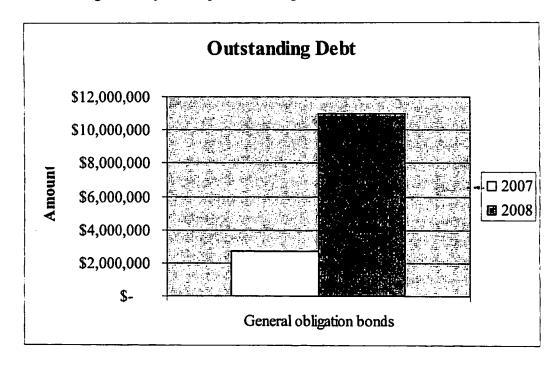
Long-term Debt

At the end of the current fiscal year, the Town had total bonded debt outstanding of \$10,950,000, all of which is backed by the full faith and credit of the government. The Town's total bonded debt increased by \$8,260,000 or 307% during the current fiscal year due to the issuance of \$10,485,000 of general obligation bonds in August 2007, offset by principal payments on bonds of \$440,000 and the retirement of a bond anticipation note payable totaling \$1,785,000.

The Town maintains an "AA3" rating from Moody's Investor Service for general obligation debt.

State statutes limit the amount of general obligation debt the Town may issue to seven times its annual receipts from taxation, as defined by the statutes. The current debt limitation for the Town is \$120,843,072, which is significantly in excess of the Town's outstanding general obligation debt.

The following is a two year comparison of long-term bonded debt:



Additional information on the Town's long-term debt can be found in Note 8 on pages 35 - 37 of this report.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

A summary of key economic factors affecting the Town are as follows:

- The Town receives intergovernmental revenues from the State of Connecticut. Connecticut's economy moves in the same general cycle as the national economy.
- The unemployment rate for the Town is currently 4.4%, which is an increase from a rate of 2.8% in the prior year. This compares favorably to the state's average unemployment rate of 6.5% and the national unemployment rate of 6.5%.
- Inflationary trends in the region compare favorably to national indices.

All of these factors were considered in preparing the Town's budget for fiscal year 2009.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the Town's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Treasurer, Town of Essex, 29 West Avenue, Essex, Connecticut 06426.

Basic Financial Statements

TOWN OF ESSEX, CONNECTICUT STATEMENT OF NET ASSETS JUNE 30, 2008

	Governmental Activities		
ASSETS			
Cash and cash equivalents	\$	3,571,444	
Receivables:			
Property taxes, net of allowance for			
doubtful accounts of \$36,000		286,516	
Interest, net of allowance for			
doubtful accounts of \$24,000		70,960	
Grants and contracts receivable		120,220	
Other		24,041	
Prepaid items		23,266	
Inventories		4,457	
Grants and contracts receivable, long-term portion		95,791	
Net pension asset		17,714	
Capital assets:			
Non-depreciable		15,563,746	
Depreciable, net		9,310,829	
Total assets		29,088,984	
LIABILITIES			
Accounts payable		374,373	
Accrued interest payable		198,364	
Other accrued liabilities	-	4,470	
Unearned revenue		37,162	
Claims payable		32,640	
Noncurrent liabilities:		02,0.0	
Due within one year		354,168	
Due in more than one year		10,780,642	
Total liabilities		11,781,819	
		11,701,017	
NET ASSETS			
Invested in capital assets, net of related debt		13,896,369	
Unrestricted		3,410,796	
Total net assets	\$	17,307,165	

TOWN OF ESSEX, CONNECTICUT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2008

			Program Revenues						Net (Expense) Revenue and		
Functions/Programs				narges for Services	Operating Grants and Contributions		Capital Grants and Contributions		Ch	anges in Net Assets - Governmental Actvities	
Governmental activities:		-									
Board of Selectmen:		•									
General government	\$	2,523,501	\$	610,081	\$	38,000	\$	-	\$	(1,875,420)	
Public safety		1,410,563		9,750		33,275		16,864		(1,350,674)	
Health and welfare		586,732		123,649		326,682		•		(136,401)	
Libraries		302,000		•		-		-		(302,000)	
Highways and transportation		1,019,083		-		•		150,676		(868,407)	
Subrecipient expenditures		487,584		-		-		-		(487,584)	
Interest and fiscal charges		298,383		-		-		-		(298,383)	
Miscellaneous		52,320		-		-		-		(52,320)	
Education		14,729,318_		105,569		2,017,819		2,568,760		(10,037,170)	
Total governmental activities	\$	21,409,484	<u>\$</u>	849,049	\$	2,415,776	\$	2,736,300		(15,408,359)	
	Gei	neral revenues:									
	1	Property taxes,	levied	for general	purpos	es				17,266,826	
	(Grants and con	tributi	ons not restri	cted to	specific pro	ograms	5		255,916	
	+	Unrestricted in	vestme	ent earnings					306,757		
	(Gain on settlen	nent							159,118	
	i	Miscellaneous								63,553	
		Total genera	al reve	nues						18,052,170	
			Cha	nge in net as	scts					2,643,811	
Net assets - beginning, as originally reported							14,547,147				
		Adjustment (see Note 10)								116,207	
			Net	assets - begi	nning,	as adjusted				14,663,354	
			Net	assets - endi	ng				\$	17,307,165	

TOWN OF ESSEX, CONNECTICUT BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2008

		General Fund	N	Capital and onrecurring expenditures Fund	R	EES enovation Project	Go	Other overnmental Funds	Go	Total evernmental Funds
ASSETS	s	2 486 002	S	970 602	c		•	204.040	•	2 671 444
Cash and cash equivalents Receivables:	2	2,486,903	3	879,593	\$	-	\$	204,949	\$	3,571,444
Property taxes, net of allowance for										
doubtful accounts of \$36,000		286,516		_		_		_		286,516
Grants and contracts		18,300		_		-		4,047		22,347
Other		23,727		-		_		314		24,041
Prepaid items		23,266				_		-		23,266
Due from other funds		671,062		-		_		46.639		717,701
Inventories		• •		•		_		4.457		4,457
Total assets		3,509,774	<u>s</u>	879,593	S		<u>s</u>	260,406	<u>s</u>	4,649,773
Accounts payable Other accrued liabilities Due to other funds Uneamed/deferred revenue Total liabilities	·	332,048 - 32,639 180,236 544,923	s	100,804 - 100,804	<u>s</u>	34,859 - 506,603 - 541,462	\$ 	7,466 4,470 77,655 33,115 122,706	\$ 	374,373 4,470 717,701 213,351 1,309,895
Fund Balances (Deficit):										
Reserved for:										
Inventories		-		•		_		4,457		4,457
Encumbrances		410,494		-		•		-		410,494
Prepaid items		23,266		-		-		-		23,266
Unreserved		2,531,091		778,789		(541,462)		-		2,768,418
Unreserved, reported in nonmajor						, ,				,
special revenue funds		-		•				133.243		133,243
Total fund balances (deficit)		2,964,851		778,789		(541,462)		137,700		3,339,878
Total liabilities and fund balances (deficit)	<u> </u>	3,509,774	<u> </u>	879,593	<u> </u>	_	<u> </u>	260,406	<u> </u>	4,649,773

TOWN OF ESSEX, CONNECTICUT RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS

JUNE 30, 2008

otal fund balances for governmental funds			\$	3,339,878
otal net assets reported for governmental activities in the statement of				
net assets is different because:				
Capital assets used in governmental activities are not financial resources				
and therefore are not reported in the governmental funds. Those assets				
consist of:				
Land and land improvements	\$ 2,4	71,296		
Construction in progress	13,2	41,331		
Building and improvements		56,912		
Machinery and equipment	1,5	83,221		
Vehicles	•	74,098		
Infrastructure	7,9	10,069		
Less: accumulated depreciation and amortization		862,352)		
Total capital assets, net	*			24,874,575
The pension assets resulting from contributions in excess of the annual				
required contributions are not financial resources and therefore are not				
reported in the funds.				17,714
				• • • • • • • • • • • • • • • • • • • •
School construction grants receivable from the State of Connecticut are not				100 ((
available to pay current period expenditures, and therefore are deferred in the	e funds.			193,663
Some of the Town's taxes will be collected after year end, but are not				
available soon enough to pay for current period's expenditures, and				
therefore are reported as deferred revenue in the funds.				176,189
Accrued interest on property taxes is not susceptible to accrual and therefore	;		•	
is not reported in the funds.				70,960
•				ŕ
Long-term liabilities applicable to the Town's governmental activities are				
not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities - both current and long-term - are reported				
in the statement of net assets.				
Long-term debt:				
Bonds and notes payable		77,425)		
Obligations under capital lease		(28,206)		
Accrued interest payable	(1	98,364)		
Other long-term liabilities:				
Compensated absences	(1	29,179)		
Claims payable	((32,640)		
Total long-term liabilities				(11,365,814
et assets of governmental activities			\$	17,307,165

TOWN OF ESSEX, CONNECTICUT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2008

	General Fund	Capital and Nonrecurring Expenditures Fund	EES Renovation Project	Other Nonmajor Governmental Funds	Total Governmental Funds	
REVENUES			_			
Property taxes	\$ 17,239,184	\$ -	\$ -	\$ -	\$ 17,239,184	
Intergovernmental	2,684,878	•	2,435,346	308,051	5,428,275	
Local revenue	984,137	0.440	•	169,338	1,153,475	
Interest income	293,638	9,640	2 /25 246	3,480	306,758	
Total revenues	21,201,837	9,640	2,435,346	480,869	24,127,692	
EXPENDITURES						
Current:						
General government	2,233,364	•	ē	69,096	2,302,460	
Public safety	1,068,463	•	•	106,515	1,174,978	
Health and welfare	565,284	•	•	•	565,284	
Libraries	302,000	•	-	•	302,000	
Highways and transportation	673,601	•	•	•	673,601	
Subrecipient expenditures	16,864	•	•	281,519	298,383	
Education	14,444,605	•	•	136,712	14,581,317	
Debt service:						
Principal payments	477,726			•	477,726	
Interest and fiscal charges	303,311	-	•	-	303,311	
Capital outlays	525,340	309,029	10,425,675	•	11,260,044	
Total expenditures	20,610,558	309,029	10,425,675	593,842	31,939,104	
Excess (deficiency) of revenues						
over expenditures	591,279	(299,389)	(7,990,329)	(112,973)	(7,811,412)	
OTHER FINANCING SOURCES (USES)						
Proceeds from general obligation bond	•	535,000	9,950,000	-	10,485,000	
Repayment of bond anticipation note	-	(535,000)	(1,250,000)	-	(1,785,000)	
Transfers in	•	181,516	-	32,982	214,498	
Transfers out	(214,498)				(214,498)	
Total other financing sources (uses)	(214,498)	181,516	8,700,000	32,982	8,700,000	
Net change in fund balances	376,781	(1,17,873)	709,671	(79,991)	888,588	
Fund balances (deficit) - beginning	2,588,070	896,662	(1.251,133)	217,691	2,451,290	
Fund balances (deficit) - ending	\$ 2,964,851	\$ 778,789	\$ (541,462)	\$ 137,700	\$ 3,339,878	

TOWN OF ESSEX, CONNECTICUT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2008

Net change in fund balances for governmental funds

\$ 888,588

Total change in net assets reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense. The amount by which capital outlays exceeded depreciation and amortization in the current period is as follows:

Expenditures for capital assets	\$ 10,977,040
Depreciation and amortization expense	(658,358)
Net adjustment	10,318,682

Sales of capital assets decrease net assets in the statement of activities, but do not appear in the governmental funds because they are not financial resources.

(52,320)

Interest on property taxes receivable are not susceptible to accrual and therefore are only reported as revenue in the funds when the cash is received by the Town. The change in interest receivable during the year increased revenues recognized in the funds.

5,799

Intergovernmental revenue on school construction grants is not susceptible to accrual and therefore is only reported as revenue in the funds when the cash is received by the Town. The change in the receivable served to reduce revenue recognized in the funds.

(102,038)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal on long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. The net effect of these differences in the treatment of long-term debt is as follows:

Debt issued or incurred:

General obligation bond (10,485,000)

Principal repayments:

Bonds and notes payable 447,327
Bond anticipation notes payable 1,785,000
Obligations under capital lease 30,399

Net adjustment (8,222,274)

TOWN OF ESSEX, CONNECTICUT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES (Continued) FOR THE YEAR ENDED JUNE 30, 2008

Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. The net effect on such items is as follows:

Compensated absences	\$ (15,396)	
Claims payable	(13,667)	
Accrued interest	(184,273)	
Net pension asset	(1,133)	
		\$ (214,469)
Certain revenues reported in the statement of activities do not provide current financial resources and therefore are reported as deferred revenues in		
governmental funds. This amount represents the change in deferred revenue.		 21,843
Change in Net Assets of Governmental Activities		\$ 2,643,811

TOWN OF ESSEX, CONNECTICUT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL BUDGETARY BASIS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2008

	Budgeted	Amounts		Variance With Final Budget
	Original	Final	Actual	Over (Under)
REVENUES	,			
Property taxes	\$ 16,969,601	\$ 16,969,601	\$ 17,239,184	\$ 269,583
Intergovernmental	942,985	942,985	919,922	(23,063)
Local revenues	770,411	770,411	984,137	213,726
Interest income	293,000	293,000	293,638	638
Total revenues	18,975,997	18,975,997	19,436,881	460,884
EXPENDITURES				
Board of Selectmen	6,162,263	6,454,726	6,264,975	(189,751)
Education	12,813,734	12,813,734	12,752,411	(61,323)
Total expenditures	18,975,997	19,268,460	19,017,387	(251,073)
Excess of revenues over				
expenditures	\$ -	\$ (292,463)	419,494	\$ (711,957)
Fund balance - beginning			2,134,861	
Fund balance - ending			\$ 2,554,355	

TOWN OF ESSEX, CONNECTICUT STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2008

	Pension Trust Funds		Agency Funds	
ASSETS				
Cash and cash equivalents	\$	22,859	\$	184,351
Investments:				
Equity mutual funds		1,766,473		-
Bond mutual funds		945,469		-
Certificates of deposit		-		62,000
Interest and other receivables		3,858		-
Total assets		2,738,659	\$	246,351
LIABILITIES				
Due to others		•		232,311
Due to student groups		-		14,040
Total liabilities		-	\$	246,351
NET ASSETS				
Held in trust for pension benefits	\$	2,738,659		

TOWN OF ESSEX, CONNECTICUT STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FOR THE YEAR ENDED JUNE 30, 2008

	Pension Trust Funds	
ADDITIONS		
Contributions:		
Employer	\$ 201,482	
Plan members	11,403	
Total contributions	212,885	
Investment earnings (losses):	 	
Net depreciation in the fair value		
of investments	(324,139)	
Interest	210,376	
Total investment earnings (losses)	(113,763)	
Total additions	99,122	
DEDUCTIONS		
Benefit payments	132,493	
Administrative expenses	8,113	
Total deductions	140,606	
Change in net assets	(41,484)	
Net assets - beginning	2,780,143	
Net assets - ending	\$ 2,738,659	

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Town of Essex, Connecticut (the "Town") conform to accounting principles generally accepted in the United States of America, as applicable to governmental organizations. The following is a summary of significant accounting policies:

FINANCIAL REPORTING ENTITY

The Town of Essex, Connecticut was incorporated as Old Saybrook on September 13, 1852, under the provisions of the Connecticut General Statutes. The Town's name was changed to Essex on July 8, 1854. The Town operates under the Board of Selectmen, Town Meeting and Board of Finance form of government and provides the following services: public safety, highways and streets, sanitation, health and social services, culture-recreation, education, public improvements, planning and zoning and general administrative services.

The basic financial statements of the Town include only the funds of the Town, as no component units exist based on operational or financial relationships with the Town.

GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the Town and include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. The statements are intended to distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. The Town has no business-type activities.

The statement of net assets presents the Town's non-fiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt - This category consists of capital assets, net of accumulated depreciation and amortization and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction or improvement of capital assets.

Restricted net assets - This category consists of net assets whose use is restricted either through external restrictions imposed by creditors, grantors, contributors, and the like, or through restrictions imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets - This category consists of net assets which do not meet the definition of the two preceding categories.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Continued)

Government-wide Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported as general revenues.

Fund Financial Statements

The fund financial statements provide information about the Town's funds, including its fiduciary funds. Separate statements for each fund category - governmental and fiduciary - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The Town reports the following major governmental funds:

General Fund - This fund is the Town's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Capital and Nonrecurring Expenditures Fund - This fund is used to account for the revenues and expenditures associated with the Town's various long-term capital projects.

EES Renovation Project Fund – This fund is used to account for the revenues and expenditures associated with the renovation of the Essex Elementary School.

In addition, the Town reports the following fiduciary fund types:

Pension Trust Funds - These funds are used to account for resources held in trust for the members and beneficiaries of the Town's defined benefit pension plans. The Town utilizes these funds to account for activities of the following plans: Town of Essex, Connecticut Amended and Restated Retirement Plan, the Town of Essex Merit Service Plan and the Town of Essex Employee's Pension Plan. These plans are discussed more fully in Note 11.

Agency Funds - These funds are used to account for resources held by the Town in a purely custodial capacity. The Town utilizes these funds to account for assets of the Elementary School Activities Fund, Performance Bond Fund and Special Project Escrow Fund. The Elementary School Activities Fund accounts for monies generated by student activities in the Town's school system. The Performance Bond Fund accounts for monies received to ensure that driveways are installed to correct specifications for new construction. The Special Project Escrow Fund accounts for monies received for various events or projects, but do not constitute Town owned funds.

MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Government-wide and Fiduciary Fund Financial Statements

The government-wide and fiduciary fund financial statements (except for Agency Funds) are prepared using the economic resources measurement focus and the accrual basis of accounting. Agency Funds have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

MEASUREMENT FOCUS AND BASIS OF ACCOUNTING (Continued)

Governmental Fund Financial Statements

Governmental fund financial statements are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are susceptible to accrual, that is, when they are both measurable and available. Revenues are considered to be available if they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current period. Property taxes, grants and contracts, and interest associated with the current period are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when the cash is received by the Town. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed.

ASSETS, LIABILITIES AND FUND EQUITY

Cash Equivalents

Cash and cash equivalents include short-term, highly liquid investments with original maturities of three months or less when purchased. Cash equivalents as of June 30, 2008 consist of money market accounts and Cooperative Liquid Asset Security Systems Funds (CLASS) which totaled \$22,859 and \$483,608, respectively. CLASS is an investment pool managed by MBIA Municipal Investors Service Corp. The fair value of the Town's position in the pool is the same as the value of the pool shares.

Investments

In accordance with Governmental Accounting Standards Board Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, the Town presents all investments at fair value.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

ASSETS, LIABILITIES AND FUND EQUITY (Continued)

Inventories

Inventories are reported at cost using the first-in first-out (FIFO) method, except for USDA donated commodities, which are recorded at market value. Inventories are recorded as expenditures when consumed rather than when purchased.

Property Taxes

Property taxes are assessed as of October 1 and are levied on the following July 1. Real estate and personal property taxes are due in two installments, July 1 and the following January 1. Motor vehicle taxes are payable on July 1 and supplemental motor vehicle taxes are payable on January 1. Taxes become delinquent thirty days after the installment is due and liens are filed on delinquent real estate taxes within one year.

Capital Assets

Capital assets, which include property, equipment, and infrastructure assets (e.g. roads, bridges, and sidewalks), are reported in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial individual cost of more than \$5,000 and an estimated useful life of more than two years. Such assets are recorded at historical cost, or estimated historical cost, if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of a capital asset or materially extend capital asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets of the Town are depreciated using the straight line method over the following estimated useful lives:

Assets	Years		
Land improvements	20		
Buildings and improvements	30-50		
Machinery and equipment	3-12		
Vehicles	3-7		
Infrastructure	25-50		

Unearned/Deferred Revenue

In the government-wide and fund financial statements, this liability represents resources that have been received but not yet earned. In the fund financial statements, this liability also represents revenues considered measurable but not available during the current period.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

ASSETS, LIABILITIES AND FUND EQUITY (Continued)

Compensated Absences

It is the Town's policy to permit employees to accumulate unused vacation benefits. The Board of Education allows employees to accumulate only unused sick pay.

All compensated absences are accrued when incurred in the government-wide financial statements. Expenditures for compensated absences are recognized in the governmental fund financial statements in the current year to the extent they are paid during the year, or the vested amount is expected to be paid with available resources.

Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

INTERFUND ACTIVITIES

Interfund activities are reported as follows:

Interfund Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds".

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reservation in the applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

INTERFUND ACTIVITIES (Continued)

Interfund Transfers

Interfund transfers represent flows of assets without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and other financing sources in the funds receiving transfers.

Interfund Reimbursements

Interfund reimbursements represent repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them.

USE OF ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

NOTE 2 - BUDGETARY INFORMATION AND DEFICIT FUND EQUITY

BUDGETARY INFORMATION

The General Fund is the only fund for which an annual budget is legally adopted. The Town adheres to the following procedures in establishing the budgetary data included in the General Fund financial statements.

- O The Board of Selectmen and the Board of Finance prepare an operating budget for the fiscal year commencing July 1 which is presented at the annual Town meeting for approval. The operating budget includes proposed expenditures and the means of financing them.
- Expenditures are budgeted by function, department and object. The legal level of budget control is the department level. The Board of Finance is authorized to transfer budgeted amounts within and between departments and objects for amounts not exceeding \$20,000 or representing a second transfer to a department. Additional appropriations in excess of \$20,000 must be approved at a Town meeting. During the year, the Board of Finance and Town meetings approved additional appropriations from fund balance of \$292,463.
- O Formal budgetary integration is employed as a management control device during the year.
- O The budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America, except for intergovernmental revenues and encumbrances. Intergovernmental revenues and other reimbursement for certain special education costs are recorded as reductions to expenditures for budgetary purposes and "on behalf" payments made by the State of Connecticut into the State Teacher's Retirement System are not recorded for budgetary purposes. Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, encumbrances outstanding at year-end are reported in budgetary reports as expenditures of the current year.

NOTE 2 - BUDGETARY INFORMATION AND DEFICIT FUND EQUITY (Continued)

BUDGETARY INFORMATION (Continued)

All unexpended appropriations lapse at year-end, except those for the Capital and Nonrecurring Expenditures Fund. Appropriations for capital projects are continued until completion of applicable projects, even when projects extend more than one fiscal year.

As described above, accounting principles applied for purposes of developing data on a budgetary basis differ from those used to present financial statements in conformity with accounting principles generally accepted in the United States of America ("GAAP basis"). A reconciliation of General Fund amounts presented on the budgetary basis to amounts presented on the GAAP basis is as follows for the year ended June 30, 2008:

	Total	Total	Other Financing	Net Change In Fund
	Revenues	Expenditures	Sources (Uses)	Balance
Budgetary basis "On-behalf" payments - State Teachers Retirement	\$ 19,436,881	\$ 19,017,387	\$ -	\$ 419,494
Fund (see Note 11)	1,720,214	1,720,214	-	-
Adjustment for encumbrances	-	42,713	-	(42,713)
Reimbursement for certain special education costs recorded as a reduction to expenditures for budgetary purposes	2,878	2,878	_	_
Certain grants for subrecepients not recorded for budgetary purposes	41,864	41,864	_	_
Certain transfers recorded as expenditures for budgetary	•	·		
purposes		(214,498)	(214,498)	-
GAAP basis	\$ 21,201,837	\$ 20,610,558	\$ (214,498)	\$ 376,781

DEFICIT FUND EQUITY

The EES Renovation Project Fund has a deficit fund balance as of June 30, 2008 of \$541,462 which does not constitute a violation of statutory provisions. The deficit arose due to expenditures related to the renovation of the Essex Elementary School. The Town has submitted requests for grant reimbursements from the State of Connecticut to fund this deficit.

NOTE 3 - CASH DEPOSITS AND INVESTMENTS

Cash and cash equivalents consist of the following as of June 30, 2008:

Government-wide statement of net assets:		
Cash deposits	\$	3,087,836
Cash equivalents		483,608
		3,571,444
Statement of fiduciary net assets:		
Cash deposits - Agency Funds		184,351
Cash equivalents - Pension Trust Funds	_	22,859
		207,210
	\$	3,778,654

CASH DEPOSITS - CUSTODIAL CREDIT RISK

Custodial credit risk is the risk that, in the event of a bank failure, the Town will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Town's policy provides for uninsured demand and time deposits with banks and savings and loan institutions to be collateralized as prescribed in the Connecticut state statutes, as described below. In addition, in order to anticipate market changes and provide for a level of security for all funds, all public deposits shall be held in qualified public depositories. As of June 30, 2008, \$3,186,954 of the Town's bank balance of \$3,400,321 was exposed to custodial credit risk as follows:

	\$ 3,186,954
bank's trust department or agent but not in the Town's name	 328,695
Uninsured and collaterized with securities held by the pledging	
Uninsured and uncollateralized	\$ 2,858,259

All of the Town's deposits were in qualified public institutions as defined by Connecticut state statute. Under this statute, any bank holding public deposits must at all times maintain, segregated from its other assets, eligible collateral in an amount equal to a certain percentage of its public deposits. The applicable percentage is determined based on the bank's risk-based capital ratio. The amount of public deposits is determined based on either the public deposits reported on the most recent quarterly call report, or the average of the public deposits reported on the four most recent quarterly call reports, whichever is greater. The collateral is kept in the custody of the trust department of either the pledging bank or another bank in the name of the pledging bank.

NOTE 3 - CASH DEPOSITS AND INVESTMENTS (Continued)

INVESTMENTS

As of June 30, 2008, the Town's investments consisted of the following:

				Invest	ment	Matu	rities	(In Ye	ars)	
Investment type		Fair Value		Less Than 1		1 to 5		6 to 10		lore an 10
Debt Securities:										
Cooperative Liquid Asset Security										
System (CLASS)	\$	483,608	\$	483,608	\$	-	\$	-	\$	-
Bond mutual fund		945,469		945,469		-		-		-
Certificates of deposit		62,000		62,000		-				
		1,491,077	\$	1,491,077	\$		\$		\$	
Other investments:							-			
Equity mutual funds		1,789,332								
Total	\$	3,280,409								

Because the CLASS and bond mutual fund had weighted average maturities of less than 90 days, they were presented as investments with maturities of less than one year.

A reconciliation of the Town's investments as of June 30, 2008 is as follows:

Total investments	\$ 3,280,409
Less cash equivalents considered investments	
under GASB Statement No. 40:	
Statement of net assets	483,608
Statement of fiduciary net assets	22,859
Investments - Pension Trust and Agency Funds	\$ 2,773,942

Interest Rate Risk

As a means of limiting its exposure to fair value losses arising from rising interest rates, the Town's investment policy provides for the Town to maintain significant balances in cash equivalents or other short term maturity investments, as changing interest rates have limited impact on these types of investments. In addition, the Town has established an asset allocation policy that is responsive to the expected cash flows of the Town.

NOTE 3 - CASH DEPOSITS AND INVESTMENTS (Continued)

INVESTMENTS (Continued)

Credit Risk

Connecticut state statutes permit the Town to invest in obligations of the United States, including its instrumentalities and agencies; in obligations of any state or of any political subdivision, authority or agency thereof, provided such obligations are rated within one of the top two rating categories of any recognized rating service; or in obligations of the State of Connecticut or of any political subdivision thereof, provided such obligations are rated within one of the top three rating categories of any recognized rating service. The pension trust funds may also invest in certain real estate mortgages, in certain savings banks or savings and loan associations, or in stocks or bonds or other securities selected by the trustee, with the care of a prudent investor.

The Town's investment policy regarding credit risk is to limit investments to those specified in the Connecticut state statutes, to pre-qualify the financial institutions used by the Town and to diversify the Town's portfolio so that the failure of one issuer will not place undue financial burden on the Town.

The Town's investments in debt securities were rated by Fitch Ratings as follows at June 30, 2008:

U	Unrated		
•			
\$	-		
	945,469		
	62,000		
\$ 1	,007,469		

Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of the failure of a counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town's investments consist solely of investments in an external investment pool and a bond mutual fund and are therefore not exposed to custodial credit risk, because they are not evidenced by securities that exist in physical or book entry form. The Town's investment policy does not address custodial credit risk with respect to investments.

Concentrations of Credit Risk

The Town places no limit on the amount of investment in any one issuer. The Town's investments consist solely of investments in an external investment pool and a bond mutual fund and are therefore not exposed to concentrations of credit risk, as these investments are considered to be diversified by nature.

NOTE 4 - CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2008 consisted of the following:

	Beginning Balance	Increases	Decreases	Ending Balance	
Governmental Activities			· · · · · · · · · · · · · · · · · · ·		
Capital assets, not being depreciated:					
Land and land improvements	\$ 2,322,415	\$ -	\$ -	\$ 2,322,415	
Construction in progess	3,083,421	10,719,640	(561,730)	13.241.331	
Total capital assets, not being depreciated	5,405,836	10,719,640	(561,730)	15,563,746	
Capital assets, being depreciated:					
Land improvements	112,542	36,339	-	148,881	
Buildings and improvements	8,956,912	-	-	8,956,912	
Machinery and equipment	1,545,221	38,000	-	1,583,221	
Vehicles	574,098	-	-	574,098	
Infrastructure	7,350,550	744,791	(185,272)	7,910,069	
Total capital assets, being depreciated	18,539,323	819,130	(185,272)	19,173,181	
Less accumulated depreciation and amortization for:					
Land improvements	105,661	2,957	•	108,618	
Buildings and improvements	3,871,115	150,178	-	4,021,293	
Machinery and equipment	1,201,981	194,614	•	1,396,595	
Vehicles	390,794	52,177	-	442,971	
Infrastructure	3,767,395	258,432	(132,952)	3,892,875	
Total accumulated depreciation and amortization	9,336,946	658,358	(132,952)	9,862,352	
Total capital assets, being depreciated, net	9,202,377	160,772	(52,320)	9,310,829	
Governmental activities capital assets, net	\$ 14,608,213	\$ 10,880,412	\$ (614,050)	\$24,874,575	

Depreciation and amortization expense was charged to functions of the Town as follows:

Governmental Activities:

Total depreciation expense - governmental activities	\$ 658,358
Health and welfare	22,698
Education	147,881
Highways and transportation	338,429
Public safety	46,818
General government	\$ 102,532

NOTE 5 - INTERFUND RECEIVABLES AND PAYABLES

Interfund receivable and payable balances at June 30, 2008 are as follows:

Receivable Fund	Amount			
Governmental Funds				
General Fund	EES Renovation Project Capital and Nonrecurring	\$	506,603	
	Expenditures Fund		86,804	
	Other Funds		77,655	
			671,062	
Other Funds	Capital and Nonrecurring			
	Expenditures Fund		14,000	
	General Fund		32,639	
			46,639	
Total interfund receive	ables/payables	\$	717,701	

The above balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

NOTE 6 - INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2008 consisted of the following:

Transfers In	Transfers Out	Amount			
Governmental Funds Capital and Nonrecurring					
Expenditures Fund	General Fund	_\$	181,516		
Other Funds	General Fund		32,982		
Total transfers		\$	214,498		

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them, to the fund that statute or budget requires to expand them, and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTE 7 - SHORT-TERM DEBT

During 2008, the Town retired its existing bond anticipation note payable through a final principal payment. The purpose of the bond anticipation note payable was to provide interim financing until general obligation bonds are issued. The following is a summary of changes in short-term debt for the year ended June 30, 2008:

		E	nding						
Governmental Activities	B	alance	Inc	reases	D	ecreases	Balance		
Bond anticipation note payable	\$	35,000	\$	-	\$	(35,000)	\$		

NOTE 8 - LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities for the year ended June 30, 2008:

Governmental Activities	В	Seginning alance, as restated ee Note 10)	Increases	1	Decreases	Ending Balance		e Within ne Year
General obligation bonds	\$	905,000	\$ 10,485,000	\$	(440,000)	\$ 10,950,000	\$	235,000
Bond anticipation note payable		1,785,000	-		(1,785,000)	-		-
Other liabilities:								
Note payable		34,752	-		(7,327)	27,425		7,474
Capital leases		58,605	•		(30,399)	28,206		28,206
Compensated absences	·	113,783	 98,884		(83,488)	129,179	_	83,488
	\$	2,897,140	\$ 10,583,884	\$	(2,346,214)	\$ 11,134,810	\$	354,168

The above liabilities have typically been liquidated by the General Fund.

GENERAL OBLIGATION BONDS AND NOTE PAYABLE

A summary of general obligation bonds outstanding at June 30, 2008 is as follows:

Purpose of Bonds	Maturity Dates	Rates	Outstanding		
Governmental Activities					
Bonds Payable					
School bonds issued December 1998,					
original amount of \$2,890,000	8/15/09	3.3% - 4.1%	\$ 465,000		
General obligation bonds issued August 2008,					
original amount of \$10,485,000	8/1/27	4.0% - 5.25%	10,485,000		
Note Payable			10,200,000		
Clean Water Fund note payable issued					
1992, original amount of \$132,079	12/31/11	2.00%	27,425		
			\$ 10,977,425		

NOTE 8 - LONG-TERM LIABILITIES (Continued)

GENERAL OBLIGATIONS BONDS AND NOTE PAYABLE (Continued)

Annual debt service requirements to maturity on general obligation bonds and the note payable are as follows as of June 30, 2008:

					G	overnment	al Act	ivities					
Year ending		General Oblig	gatio	n Bonds		Note P	ayable	2	Totals				
June 30:	1	Principal		Interest		Principal		Interest		Principal	Interest		
2009	\$	235,000	\$	473,256	\$	7,474	\$	469	\$	242,474	\$	473,725	
2010		230,000		463,841		7,626		317		237,626		464,158	
2011		460,000		449,926		7,780		164		467,780		450,090	
2012		460,000		431,238		4,545		23		464,545		431,261	
2013		460,000		409,675		-		-		460,000		409,675	
2014 - 2018		3,050,000		1,647,954		-		-		3,050,000		1,647,954	
2019 - 2023		3,380,000		938,965		-		-		3,380,000		938,965	
2024 - 2028		2,675,000		288,793		-		-		2,675,000		288,793	
	\$	10,950,000	\$	5,103,648	\$	27,425	\$	973	\$	10,977,425	\$	5,104,621	

Connecticut General Statutes Section 7-374(b) provides that authorized debt of the Town shall not exceed seven times base receipts, as defined in the Statute, or \$120,843,072 as of June 30, 2008. Further, the Statute limits the amount of debt that may be authorized by the Town for general purposes, schools, sewers, urban renewal and pension deficit. The Town did not exceed any of the statutory debt limitations at June 30, 2008.

As of June 30, 2008, the Town has authorized, unissued bonds of \$7,494,625.

SHARED DEBT

The Town of Essex is a member of Regional School District #4 which also provides education for the Towns of Chester and Deep River. As of June 30, 2008, the outstanding indebtedness of the District was \$24,960,000. The Town of Essex's share will be approximately 41.04% of the total, or \$10,243,584. Such outstanding indebtedness represents general obligations of the Regional School District #4 and its member towns. However, the Town is not required to record its share in the accompanying statement of net assets.

SCHOOL BOND REIMBURSEMENTS

The State of Connecticut reimburses the Town for eligible school bond principal and interest costs. The amount of reimbursement for the year ended June 30, 2008 was \$108,414. Additional reimbursements of principal and interest aggregating \$198,740 are expected to be received through the applicable bonds' maturity dates. The Town has recorded a receivable of \$193,663 relating to the principal portion of these payments in the accompanying statement of net assets. The long term portion of \$95,791 will be realized by the Town through fiscal year 2010.

NOTE 8 - LONG-TERM LIABILITIES (Continued)

CAPITAL LEASES

A summary of assets acquired through capital leases is as follows as of June 30, 2008:

	Governmental				
	Activities				
Vehicles	\$	84,698			
Less: accumulated amortization		21,175_			
	\$	63,523			

Amortization expense relative to leased property under capital leases totaled \$12,100 for the year ended June 30, 2008 and is included in depreciation and amortization expense disclosed in Note 4.

Future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2008 are as follows:

	 ernmental ctivities
Year Ending June 30:	
2009	\$ 29,722
Less: amount representing interest	 1,516
Present value of minimum	
lease payments	\$ 28,206

NOTE 9 - UNEARNED/DEFERRED REVENUE

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	_Ur	available	Uı	nearned
Delinquent property taxes receivable	\$	176,189	\$	-
Grant drawdowns prior to meeting all eligibility requirements		-		5,289
Park and Recreation program fees		-		31,873
	\$	176,189	\$	37,162

NOTE 10 - ADJUSTMENT

Net assets in the government-wide financial statements as of July 1, 2007 have been increased to properly reflect compensated absence balances as of that date. The effect of the adjustment on the change in the net assets for the year ended June 30, 2007 is not readily determinable.

NOTE 11 - PENSION PLANS

DEFINED BENEFIT PLANS

The Town maintains three single-employer, defined benefit pension plans: the Town of Essex, Connecticut Amended and Restated Retirement Plan (the "Employees' Retirement Plan"), the Town of Essex Merit Service Plan (the "Merit Service Plan") and the Town of Essex Employees' Pension Plan (the "Police Retirement Plan"). The Plans cover substantially all full time employees except professional personnel at the Board of Education who are covered by the State of Connecticut Teacher's Retirement System. The Plans do not issue stand-alone financial statements and are part of the Town's financial reporting entity. As such, the Plans are accounted for in the fiduciary fund financial statements as Pension Trust Funds.

Plan Descriptions

Employees' Retirement Plan

All regularly employees (elected, appointed or hired) of the Town, excluding part-time employees, temporary employees and teachers eligible for the State of Connecticut Teachers' Retirement System, are eligible to participate in the plan. Employees are eligible to participate provided they have attained age 21 and have completed three years of credited service. The plan provides retirement benefits as well as death and disability benefits and vested termination benefits. Annual retirement benefits for plan participants are 1.25% to 1.4% of an employees' final average compensation multiplied by the number of years of credited service, to a maximum of 40 years. The State of Connecticut Statutes assign the authority to establish and amend the benefit provisions of the plan to the Town of Essex.

Merit Service Plan

All volunteers of the Town of Essex Fire Engine Company #1 become participants in the plan as of July 1st following the date at which they have completed one year of eligible service. The plan provides retirement benefits as well as death and disability benefits and vested termination benefits. Annual retirement benefits for service prior to July 1, 1993 is \$15 per month for each year of credited service up to a maximum of 15 years. Annual retirement for service after July 1, 1990 is \$15 per month for each year of credited service. Maximum past service plus future service is 30 years. The State of Connecticut Statutes assign the authority to establish and amend the benefit provisions of the plan to the Town of Essex.

Police Retirement Plan

All regular full-time sworn employees of the Essex Police Department are eligible to participate. However, supernumeraries, school guards, dog wardens/animal control officers, auxiliary police, fire police and police boat drivers are not considered "regular members' and are not eligible to participate in this plan. An employee whose regular work week is less than 30 hours or whose regular period of employment is less than 12 months in the year shall not be considered a full-time employee. The normal retirement date will be the first day of the month following the earlier of the date on which the vested employee attains his or her 55th birthday or completes 20 years of credited service. Retirement is mandatory for all employees at age 60. The plan provides retirement benefits as well as death and disability benefits and vested termination benefits. The amount of pension for normal retirement is 2.5% of the compensation base of the employee. For credited service beyond the original 20 years, 2% of compensation base of the employee is multiplied by the number of additional full years of the credit service of the employee per year and will be added to the full retirement percentage.

NOTE 11 - PENSION PLANS (Continued)

DEFINED BENEFIT PLANS (Continued)

Plan Membership

Membership of the Plans consisted of the following at the date of the latest actuarial valuations:

	Employees' Retirement Plan	Merit Service Plan	Police Retirement Plan
Retirees and beneficiaries receiving benefits	12	11	•
Terminated employees entitled to benefits			
but not yet receiving them	11	7	1
Active plan members	23	43	3
•	46	61	4

Summary of Significant Accounting Policies

The Plans' are accounted for using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the plans are recognized when due and the employer has made a formal commitment to provide contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plans.

Investments are recorded at fair value. Short-term investments are reported at cost, which approximates fair value. Fair value of other securities is determined by the mean of the most recent bid and asked prices as obtained from dealers that make markets in such securities. Investments for which market quotations are not readily available are valued at their fair values as determined by the custodian under the direction of the Town, with the assistance of a valuation service. Securities traded on national exchanges are valued at the last reported sales price. Investment income is recognized when earned and gains and losses on sales or exchanges are recognized on the transaction date.

Administrative costs of all plans are funded through investment earnings of the plans.

Funding Policy

The contribution requirements of plan members and the Town are established and may be amended by the Board of Selectmen. The Town's funding policy provides for periodic employer contributions at rates that, when expressed as a percentage of annual covered payroll, are designed to accumulate sufficient assets to pay benefits when due. The contribution rates for normal costs for all plans were actuarially determined.

For the year ended June 30, 2008, employer contributions to the Employees' Retirement Plan represented 9.7% of covered payroll.

For the year ended June 30, 2008, employer contributions to the Police Retirement Plan represented 17.4% of covered payroll.

NOTE 11 - PENSION PLANS (Continued)

DEFINED BENEFIT PLANS (Continued)

Concentrations

The following investments represent five percent or more of each respective Plan's net assets:

	Er	nployees'		Merit	Police		
	Reti	rement Plan	Ser	vice Plan	Retirement Plan		
Equity Mutual Funds:							
Columbia Large Cap Value Fund	S	368,309	\$	98,509	\$	66,344	
Columbia Multi-Advisor International		171,225		45,492		30,850	
Columbia Large Cap Growth Fund		479,962		119,155		87,229	
Bond mutual fund		649,521		176,502		119,446	

Funded Status

The funded status of each plan as of the most recent actuarial dates, is as follows:

			Actuarial					UAAL as a
	Actuarial		Accrued	ι	Infunded			Percentage of
	Value of	Liab	oility (AAL) -		AAL	Funded	Covered	Covered
	Assets]	Entry Age	(UAAL)	Ratio	Payroll	Payroll
	 (A)		(B)		(B-A)	(A/B)	(C)	((b-a)/c)
Employees' Retirement Plan	\$ 1,691,603	\$	1,827,486	\$	135,883	93%	\$ 1,003,523	14%
Merit Service Plan	429,655		742,655		313,000	58%	N/A	N/A
Police Retirement Plan	271,397		408,054		136,657	67%	237,894	57%

The schedules of funding progress, presented as required supplementary information (RSI) following the notes to the financial statements, present multiyear trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the AALs for benefits.

Schedule of Employer Contributions

	Employees' Retirement Plan				Merit Ser	vice Plan	Police Retirement Plan			
		Annual	<u> </u>		Annual		-	Annual		
Year Ended	R	equired	Percentage	R	equired	Percentage	R	equired	Percentage	
June 30	Con	tributions	Contributed	Cor	tributions	Contributed	Con	tributions	Contributed	
2008	\$	97,247	99%	\$	62,934	99%	\$	41,301	100%	
2007		74,225	99%		63,087	99%		37,677	100%	
2006		81,085	99%		60,452	99%		36,135	100%	
2005		54,276	99%		54,713	99%		31,834	100%	
2004		41,408	100%		50,991	100%		29,510	100%	
2003		15,401	100%		41,713	100%		28,591	100%	

NOTE 11 - PENSION PLANS (Continued)

DEFINED BENEFIT PLANS (Continued)

Additional Information and Actuarial Assumptions

	Employ Retirer Pla	nent		Merit ervice Plan	•	Police Retirement Plan
Valuation date	July 1,	2006	July	y 1, 2006		July 1, 2006
Actuarial cost method	Projec		•	Unit		Projected
	Uni		(Credit		Unit
	Cred	lit				Credit
Amortization method	Level de	ollar,	Lev	el dollar,	I	evel percent,
	clos	ed		closed		closed
Remaining amortization period	9			9		13
Asset valuation method	Average	of book	Mai	rket value	A	verage of book
	and marke	t values			ane	d market values
Actuarial assumptions (includes inflation rate):						
Investment rate of return	8.00	%	;	8.00%		8.00%
Projected salary increases	4.50	%		N/A		4.50%
Annual Pension Cost and Net Pension Asset						
	En	nployees'		Merit	1	Police
	Re	etirement	9	Service	Re	tirement
•		Plan		Plan		Plan
Annual required contribution	\$	97,247	\$	62,934	\$	41,301
Interest on net pension obligation		(1,013)		(495)		-
Adjustment to annual required contribution		1,774		867		_
Annual pension cost		98,008		63,306		41,301
Contributions made		97,247		62,934		41,301
Decrease in net pension asset		761		372		. 1,501
Net pension asset, beginning of year		(12,661)		(6,186)		_
Net pension asset, end of year	<u> </u>	(11,900)	<u>s</u>	(5,814)	\$	-

NOTE 11 - PENSION PLANS (Continued)

DEFINED BENEFIT PLANS (Continued)

Three-Year Trend Information

	1	Annual			Percentage		
Year Ended	F	Pension		Actual	of APC	Ne	et Pension
June 30	Cost (APC)		Contribution		Contributed	Asset	
Employees' Retirement Plan							
2006	\$	81,737	\$	81,085	99%	\$	(13,365)
2007		74,929		74,225	99%		(12,661)
2008		98,008		97,247	99%		(11,900)
Merit Service Plan							
2006	\$	60,771	\$	60,452	99%	\$	(6,530)
2007		63,431		63,087	99%		(6,186)
2008		63,306		62,934	99%		(5,814)
Police Retirement Plan							
2006	\$	36,135	\$	36,135	100%	\$	-
2007		37,677		37,677	100%		•
2008		41,301		41,301	100%		-

Plan Financial Statements

TOWN OF ESSEX, CONNECTICUT STATEMENT OF PLAN NET ASSETS JUNE 30, 2008

	Pension Trust Funds										
		mployees' etirement Plan	1	Merit Service Plan	R	Police etirement Plan		Total			
ASSETS		···									
Cash equivalents	\$	7,516	\$	4,934	\$	10,409	\$	22,859			
Investments, at fair value:						,		,			
Equity mutual funds		1,225,442		318,789		222,242		1,766,473			
Bond mutual funds		649,521		176,502		119,446		945,469			
Interest and other receivables		2,634		722		502		3,858			
Total assets		1,885,113		500,947		352,599		2,738,659			
NET ASSETS											
Held in trust for pension benefits		1,885,113		500,947		352,599		2,738,659			
Total net assets	\$	1,885,113	\$	500,947	\$	352,599	\$	2,738,659			

NOTE 11 - PENSION PLANS (Continued)

DEFINED BENEFIT PLANS (Continued)

Plan Financial Statements (Continued)

TOWN OF ESSEX, CONNECTICUT STATEMENT OF CHANGES IN PLAN NET ASSETS FOR THE YEAR ENDED JUNE 30, 2008

	Pension Trust Funds											
		mployees'		Merit		Police						
	R	letirement Plan	i	Service Plan	Ke	tirement Plan		Total				
ADDITIONS		rian		FIRIT		Flatt	_	TOTAL				
Contributions:												
Employer	\$	97,247	S	62,934	\$	41,301	S	201,482				
Plan members	J.	91,2 4 1	J	02,734	Þ	11,403	J	11,403				
Total contributions		97,247		62,934		52,704						
I otal contributions		97,247		02,934		32,704		212,885				
Investment earnings (losses):												
Net depreciation in fair value of												
investments		(227,336)		(59,284)		(37,519)		(324,139)				
Interest		148,166		38,079		24,131		210,376				
Total investment earnings (losses)		(79,170)		(21,205)		(13,388)		(113,763)				
Total additions		18,077		41,729		39,316		99,122				
DEDUCTIONS												
Benefit payments		87,598		44,895		-		132,493				
Administrative expenses		3,123		3,105		1,885		8,113				
Total deductions	_	90,721		48,000		1,885		140,606				
NET (DECREASE) INCREASE		(72,644)		(6,271)		37,431		(41,484)				
NET ASSETS HELD IN TRUST												
FOR PENSION BENEFITS												
Beginning of year		1,957,757	_	507,218		315,168	_	2,780,143				
End of year	\$	1,885,113	\$	500,947	\$	352,599	\$	2,738,659				

NOTE 11 - PENSION PLANS (Continued)

TEACHERS' RETIREMENT SYSTEM

The faculty and professional personnel of the Board of Education participate in a contributory defined benefit plan, established under Chapter 167a of the Connecticut General Statutes, which is administered by the Connecticut State Teachers' Retirement Board.

Certain part-time and all full-time certified teachers are eligible to participate in the plan and are required to contribute 7.25% of their annual earnings to the plan. The Town does not and is not legally responsible to contribute to the plan. After five years of service, teachers are fully vested in their own contributions. After ten years of service, teachers are fully vested in the monthly pension benefit which is payable at the age of sixty. The State of Connecticut contributes based on actuarially determined amounts. The funding level was determined based on an actuarial valuation of the plan as a whole, which does not provide actuarial information on an individual Town basis. For the year ended June 30, 2008, Town teachers contributed \$168,535 to the plan and covered payroll for the year was \$2,324,614.

In accordance with the provisions of Governmental Accounting Standards Board Statement No. 24, the Town has reported "on behalf" payments of \$1,720,214 made by the State of Connecticut into the plan as intergovernmental revenues and related expenditures of the General Fund in the accompanying statement of revenues, expenditures and changes in fund balances of governmental funds.

NOTE 12 - OTHER POST-EMPLOYMENT BENEFITS

Employees covered under various union contracts are eligible to receive post-retirement benefits. Employees are only eligible to receive these benefits after having been employed with the Town for twenty-five years and after having attained age sixty-five.

As of June 30, 2008, there were three retired employees receiving benefits and one other employee that is eligible for these benefits. The Town finances the plan on a pay-as-you-go basis. For the year ended June 30, 2008, the Town recorded \$12,003 in expenditures for these benefits.

NOTE 13 - COMMITMENTS AND CONTINGENCIES

There are several lawsuits pending against the Town. The outcome and eventual liability to the Town, if any, in these cases is not known at this time. The Town's management, based upon consultation with legal counsel, estimates that potential claims against the Town, not covered by insurance, resulting from such litigation would not materially affect the financial position of the Town.

NOTE 14 - RISK MANAGEMENT

The Town is a member in Connecticut Interlocal Risk Management Agency (CIRMA), a public entity risk pool established for the purpose of administering an interlocal risk management program pursuant to the provisions of Section 7-479a et. eq. of Connecticut General Statutes, for workers compensation and employer liability coverage. The Town pays an annual premium for its coverage. CIRMA is to be self-sustaining through members' premiums but reinsures in excess of \$750,000 for each insured occurrence. Members may be subject to supplemental assessment in the event of deficiencies; however, potential assessments are limited pursuant to the by-laws.

NOTE 14 - RISK MANAGEMENT (Continued)

The Town is a member of CIRMA's liability-automobile-property pool, a risk-sharing pool, which was begun on July 1, 1986. The Town pays premiums to CIRMA for the provision of general liability, automobile liability, law enforcement liability, public official's liability, school leaders liability, auto physical damage, property, and boiler and machinery coverages. The premium is subject to audit after the close of the coverage period. Various deductibles applied to these coverages and claims and expense payments falling within the deductible amounts are the responsibility of the Town. CIRMA's pool retains \$750,000 for each insured liability/auto occurrence.

A liability is reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. The liability includes an amount for claims that have been incurred but not reported (IBNR). The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, the claims liability is reevaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay outs) and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims. Estimated recoveries, for example for salvage or subrogation, are another component of the claims liability estimated. The claims liability included in the accompanying statement of net assets totaled \$32,640 as of June 30, 2008.

NOTE 15 - PRONOUNCEMENT ISSUED BUT NOT YET EFFECTIVE

The Town has not completed the process of implementing GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. The Town is therefore unable to disclose the impact that adopting this statement will have on its financial position and results of operations when such statements are adopted. GASB Statement No. 45 is effective for the Town for fiscal periods beginning after December 15, 2008.

Required Supplementary Information

TOWN OF ESSEX, CONNECTICUT SCHEDULES OF FUNDING PROGRESS JUNE 30, 2008

Actuarial Valuation Date		Actuarial Value of Assets (A)	Liab	Actuarial Accrued sility (AAL) - Entry Age (B)	Infunded AAL (UAAL) (B-A)	Funded Ratio (A/B)		Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
Employees' Re	etire	ment Plan							
July 1, 2006	\$	1,691,603	\$	1,827,486	\$ 135,883	93%	\$ 1	1,003,523	14%
July 1, 2005		1,556,254		1,628,479	72,225	96%		746,135	10%
July 1, 2004		1,518,885		1,569,811	50,926	97%		868,343	6%
July 1, 2003		1,467,603		1,378,651	(88,952)	106%		731,567	-12%
July 1, 2002		1,489,326		1,250,943	(238,383)	119%		811,825	-29%
July 1, 2001		1,548,745		1,157,667	(391,078)	134%		749,512	-52%
Merit Service	Plan								
July 1, 2006	\$	429,655	\$	742,655	\$ 313,000	58%		N/A	N/A
July 1, 2005		379,018		705,067	326,049	54%		N/A	N/A
July 1, 2004		350,825		672,874	322,049	52%		N/A	N/A
July 1, 2003		297,814		599,088	301,274	50%		N/A	N/A
July 1, 2002		277,515		563,789	286,274	49%		N/A	N/A
July 1, 2001		272,564		505,056	232,492	54%		N/A	N/A
Police Retirem	nent i	Plan							
July 1, 2006	\$	271,397	\$	408,054	\$ 136,657	67%	\$	237,894	57%
July 1, 2005		210,164		317,984	107,820	66%	-	258,055	42%
July 1, 2004		162,788		277,276	114,488	59%		269,402	42%
July 1, 2003		115,938		221,368	105,430	52%		238,051	44%
July 1, 2002		74,614		185,513	110,899	40%		227,381	49%
July 1, 2001		38,493		148,320	109,827	26%		228,816	48%

Combining and Individual Fund Statements and Schedules

TOWN OF ESSEX, CONNECTICUT SCHEDULE OF REVENUES

BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2008

IONI		Budgeted A		ŕ		o	Variance With Final Budget		
		Original		Final		Actual		er (Under)	
PROPERTY TAXES									
Property taxes	S	16,919,601	\$	16,919,601	\$	17,142,105	\$	222,504	
Interest and lien fees	•	50,000	•	50,000	4	97,079	Ψ	47,079	
Total property taxes		16,969,601		16,969,601		17,239,184		269,583	
INTERGOVERNMENTAL									
Veterans tax relief		3,888		3.888		3,428		(460)	
School construction grant		124,727		124,727		108,414		(16,313)	
Education cost sharing grant		414.547		414,547		375.549		(38,998)	
Town aid road grant		80,104		80,104		109,040		28,936	
LOCIP		41.938		41,938		41,636		(302)	
PILOT grant		28,359		28,359		21,977		(6,382)	
Homeowners tax relief		39,023		39,023		34,905		(4,118)	
Boating registration		25,331		25,331		25,331		(1,110)	
Transit district		1,743		1,743		1,684		(59)	
Manufacturing equipment		88,007		88,007		92,042		4,035	
Pequot grant		18,166		18,166		26,478		8,312	
Pump out boat reimbursement		50,952		50,952		44,210		(6,742)	
Miscellaneous State and Federal grants		26.200		26.200		35,228		9,028	
Total intergovernmental		942,985		942,985	_	919,922		(23,063)	
LOCAL REVENUES									
Miscellaneous permits		1,000		1,000		3,340		2,340	
Phone "access line" tax share		47,757		47,757		45,545		(2,212)	
Sanitary permits		60,000		60,000		69,961		9,961	
Building permit fees		150,000		150,000		236,940		86,940	
Circuit court fines		1,500		1,500		6,210		4,710	
Gas tax refunds		805		805		530		(275)	
Zoning permits		4,000		4,000		6,513		2,513	
Zoning Board of Appeals		1,000		1,000		2,130		1,130	
Planning commission receipts		500		500		1,560		1,060	
Conveyance tax		200,000		200,000		184,189		(15,811)	
Park and recreation		54,149		54,149		53,688		(461)	
Miscellaneous receipts		19,000		19,000		215,680		196,680	
Town clerk fees		192,700		192,700		113,981		(78,719)	
Inland wetlands permits		1,000		1,000		1,620		620	
Regional recycling fees		30,000		30,000		30,000		•	
Health department fees		7,000		7,000		12,250		5,250	
Total local revenues		770,411	_	770,411	_	984,137		213,726	
INTEREST INCOME		293,000	_	293.000	_	293,638		638	
Total revenues	_\$	18,975,997	_\$	18,975,997	\$	19,436,881	\$	460,884	

TOWN OF ESSEX, CONNECTICUT SCHEDULE OF EXPENDITURES

BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2008

		Budgeted A	Amour	nts				ance With
		Original		Final		Actual	Ove	r (Under)
BOARD OF SELECTMEN								
GENERAL GOVERNMENT								
Selectmen	\$	158,105	\$	165,730	\$	164,673	\$	(1,057)
Assessor	J	95,677	J	97,533	Þ	97,533	J	(1,057)
Central services		204,124		256,783		256,783		_
Elections		35,350		41,180		41,180		_
Probate court		2,750		3,096		3,096		_
Tax collector		90,319		90,978		90,978		-
Town clerk		186,579		186,579		180,316		(6,263)
Treasurer		90,021		97,396		96,752		(644)
Zoning enforcement agent		54,186		54,186		54,101		(85)
Fringe benefits		570,706		555,706		539,299		(16,407)
General insurance		138,928		149,295		149,295		(10,707)
Legal services		59,555		80,225		80,225		_
Public restroom facilities		23,087		23,087		21,093		(1,994)
Technology		92,912		104,528		104,528		(1,224)
Board of Assessment Appeals		1,695		1,695		1,471		(224)
Board of Finance		103,700		48,122		45,815		(2,307)
Conservation Commission		8,150		8,150		6,912		(1,238)
Economic Development Commission		3,550		3,550		491		(3,059)
IWWC Commission		7,805		13,051		13,051		(3,039)
Parks and recreation		194,373		194,373		193,108		(1,265)
Planning Commission		44,666		44,666		43,845		(821)
Tree Committee		1,200		1,200		1,200		(021)
Zoning Board of Appeals		8,400		10,583		10,583		_
Zoning Commission		36,884		37,181		37,181		_
Clean energy task force		4,000		4,000		953		(3,047)
Total general government		2,216,722		2,272,873		2,234,462		(38,411)
PUBLIC SAFETY	-							
		14.405		16.605		14.405		
Ambulance Association		16,605		16,605		16,605		-
Animal control		18,982		18,982		18,982		•
Building department		87,589		91,719		91,719		-
Emergency management		4,250		4,371		4,371		-
Emergency 911		81,339		81,339		81,339		-
Fire department		234,133		234,133		203,860		(30,273)
Fire marshal		46,711		46,711		44,388		(2,323)
Harbor patrol Police services		26,106		26,106		20,681		(5,425)
Resident state trooper		292,474		398,142		398,142		-
Resident state trooper Water		74,483		84,305		84,305		· /= 20=
		134,298		134,298		127,091		(7,207)
Total public safety		1,016,970		1,136,711	_	1,091,483		(45,228)

(Continued)

TOWN OF ESSEX, CONNECTICUT SCHEDULE OF EXPENDITURES BUDGET AND ACTUAL - BUDGETARY BASIS -GENERAL FUND (Concluded)

FOR THE YEAR ENDED JUNE 30, 2008

	 Budgeted A	<u>.mou</u>	nts Final		Actual	Fina	nce With Budget (Under)
HEALTH AND WELFARE Director of health Estuary transit Sanitarian Sanitary waste commission Social services Visiting nurses Pump out boat	\$ 40,806 6,555 193,887 186,200 81,188 60,795 50,952 12,900	\$	40,806 6,555 193,887 186,200 84,293 60,795 50,952 12,900	\$	3,000 6.555 190,033 178,873 84,293 60,795 32,271 9,425	\$	(37,806) - (3.854) (7,327) - (18,681) (3,475)
Water pollution control Total health and welfare	 633,283		636,388		565,245		(71,143)
LIBRARIES	 302,000	_	302,000		302,000		<u> </u>
HIGHWAYS AND TRANSPORTATION Highways Town garage Total highways and transportation	 731,108 35,484 766,592	. <u> </u>	731,108 35,484 766,592		699,039 32,726 731,765		(32,069) (2,758) (34,827)
DEBT SERVICE Principal payments Interest and fiscal charges Total debt service	 447,327 276,869 724,196	- 	447,327 300,335 747,662	. <u></u>	447,327 300,335 747,662		·
CAPITAL AND SINKING FUNDS Total Board of Selectmen	 502,500 6,162,263		592.500 6,454,726	_	592,359 6,264,975		(142) (189,751)
EDUCATION Total expenditures	\$ 12,813,734 18,975,997		12,813,734 19,268,460	<u> </u>	12,752,411 19,017,387	<u>s</u>	(61,323) (251,073)

TOWN OF ESSEX, CONNECTICUT SCHEDULE OF DEBT LIMITATION CONNECTICUT GENERAL STATUTES, SECTION 7-374(b) FOR THE YEAR ENDED JUNE 30, 2008

Total cash collections for the year ended

June 30, 2008:

Taxes
Interest and lien fees

\$ 17,131,317 96,905 17,228,222

Reimbursement for revenue loss:

Tax relief for elderly (CGS 12-129d)

35,074 17,263,296

Base

		General Purposes		Schools _		Sewers		Urban Renewal		Pension Deficit
Debt limitation:										
2-1/4 times base	\$	38,842,416	\$	-	\$	•	\$	•	\$	-
4-1/2 times base		-		77,684,832		-		-		-
3-3/4 times base		-		-		64,737,360		-		-
3-1/4 times base		•		•		-		56,105,712		-
3 times base		•	_	<u> </u>		<u> </u>	_			51,789,888
Total debt limitation		38,842,416	_	77,684,832		64,737,360		56,105,712		51,789,888
Indebtedness:										
Bonds payable	•	535,000		10,415,000		-		-		-
Shared debt - Regional School District No. 4		-		10,243,584		-		-		•
Note payable		-		-		27,425		-		-
Authorized, unissued bonds		4,144,625		3,350,000		-		•		-
Less: school building grants to be provided by State		<u> </u>		193,663	_	-	_	-		
Total indebtedness		4,679,625		23,814,921		27,425	_	 		•
Debt limitation in excess of outstanding and authorized debt	<u>\$</u>	34,162,791	_\$_	53,869,911	<u>\$</u>	64,709,935	<u>\$</u>	56,105,712	<u>s</u>	51,789,888
Total capacity of borrowing (7 times base)	\$	120,843,072								
Total present indebtedness		28,521,971								
Margin for additional borrowing	\$	92,321,101								

Capital and Nonrecurring Expenditures Fund

TOWN OF ESSEX, CONNECTICUT COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHIANGES IN FUND BALANCES - BY PROJECT CAPITAL AND NONRECURRING EXPENDITURES FUND FOR THE YEAR ENDED JUNE 30, 2008

									andtel and Noores	Capital and Monneaurine Ernenditures Food	Feed					
														Grove Street	;	
	Fire	Truck and Equipment	Constable	able	Assessor's Revaluation	Harbor	·	Wastenater Study	Parts and Recreation	Tree	Veterans Memorial	Spare	Elementary	Payground Project	Un- Approprieted	Total
REVENUES Literat income Total revenues	\$ 2,649	2 2	"	\$ \$	2,352	<u> </u>	<u>छ छ</u> ज	91	3 38	25 25	- . 		\$ 2,447	77	5 1,248	9,640
EXPENDITURES Capital outles Teal expedients	181,709			1 11 11			 .j.					54.478			49.219	309,029
Exces (deficiency) of revenues over expenditures	(179,060)	*		3 8	21,12		5	2	. 85	a	•	(54,478)	2,417	=	(17971)	(299,389)
OTHER FRANCING SOURCES (USES) Proceeds from general obligation bond Repayment of bond aminipation note Transfers in Transfers (uses) Total other financing sources (uses)	000,001	• • • • • • • • • • • • • • • • • • • •		15 000 15 000	20,000), 000 1,000 1,000		3,000			535,000 (535,000) 5,000 5,000	20,000		315.81 315.81	535,000 (535,000) 181,516 181,516
Net change in fund balances	(090'64)	A		15,506	777	_	3,163	2	3,038	22	•	(49,477)	22,447	=	(32,453)	(117,873)
Fand balances - beginning	316,329	2,728		25,387	191,269	ا	11,602	9,254	70	1961	81	49,478	175,250	3,307	\$00'001	896,662
Fund balances - ending	\$ 247,769 \$			2,762 \$ 40,893 \$	189,997	~	14.785 \$	9,370	\$ 3,108	\$ 1,986	5 19	-	\$ 197,697	3,348	\$ 67,533	5 778,789

Nonmajor Governmental Funds

TOWN OF ESSEX, CONNECTICUT COMBINING BALANCE SHEET -NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2008

							1	Nonmajor Sp	ecial Re	venue Funds	I					
ASSETS		Dog Fund		School afeteria	_	larbor nmission	_	onstable vate Duty	Н	Senior ousing novation		listoric cuments		reational rograms		Total
Cash and cash equivalents	\$	86,083	s	11,481	S	42,136	s	54,986	S	1,766	\$	8,497	\$		S	204,949
Grants and contracts receivable	T.	00,005	4	4,047	•	42,150	•	51,700	•	.,,,,,	•	-	•	•	•	4,047
Other receivables		_		314		_		_		_		•		-		314
Due from other funds		_		-		14,000		-				765		31,874		46,639
Inventories				4,457		•		-						•		4,457
Total assets	\$	86,083	\$	20,299	\$	56,136	\$	54,986	\$	1,766	\$	9,262	\$	31,874	\$	260,406
LIABILITIES AND FUND BALANCES Liabilities:																
Accounts payable	S	121	\$	5,922	\$	-	\$	898	\$	525	\$	-	\$	-	\$	7,466
Due to State of Connecticut		4,470		•		-		-		•		-		•		4,470
Due to other funds		31,480		6,262		4,534		35,379		-		•		•		77,655
Uncarned/deferred revenue		•		•		-		-		1,241		-		31,874		33,115
Total liabilities		36,071		12,184		4,534		36,277		1,766		-		31,874		122,706
Fund Balances:																
Reserved for inventories		-		4,457		-		•		•		-		•		4,457
Unreserved and undesignated:																
Special revenue funds		50,012		3,658		51,602		18,709				9,262				133,243
Total fund balances		50,012		8,115		51,602		18,709		•		9,262		-		137,700
Total liabilities and fund balances	\$	86,083	\$	20,299	\$	56,136	\$	54,986	\$	1,766	\$	9,262	\$	31,874	\$	260,406

TOWN OF ESSEX, CONNECTICUT COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2008

				Nonmajor S	ecial Revenue Fu	nds		
	Dog Fund	School Cafeteria	Harbor Commission	Constable Private Duty	Senior Housing Renovation	Historic Documents	Recreational Programs	Total
REVENUES							_	
Intergovernmental	s -	\$ 19,532	\$ -	\$ -	\$ 281,519	\$ 7,000	\$ -	\$ 308,051
Local revenue	14,499	105,569	30,710	9,750	•	8,810	-	169,338
Interest income			3,480		•			3,480
Total revenues	14,499	125,101	34,190	9,750	281,519	15,810	-	480,869
EXPENDITURES								
General government	26,142	-	7,456	16,338	-	19,160	•	69,096
Public safety		•	106,515	-	-	•	•	106,515
Subrecipient expenditures	•	-	•	-	281,519	-	•	281,519
Education	-	136,712	•	-	•			136,712
Total expenditures	26,142	136,712	113,971	16,338	281,519	19,160		593,842
Deficiency of revenues								
over expenditures	(11,643)	(11,611)	(79,781)	(6,588)	-	(3,350)	-	(112,973)
OTHER FINANCING SOURCES								
Transfers in	18,982		14,000	-		•	•	32,982
Total other financing sources	18,982		14,000		•		-	32,982
Total other thanening sources	10,702		11,000					
Net change in fund balances	7,339	(11,611)	(65,781)	(6,588)	-	(3,350)	•	(79,991)
Fund balances - beginning	42,673	19,726	117,383	25,297		12,612		217,691
Fund balances - ending	\$ 50,012	\$ 8,115	\$ 51,602	\$ 18,709	<u>\$</u> -	\$ 9,262	\$ -	\$ 137,700

Fiduciary Funds

TOWN OF ESSEX, CONNECTICUT COMBINING STATEMENT OF FIDUCIARY NET ASSETS PENSION TRUST FUNDS JUNE 30, 2008

	mployees' etirement Plan		Merit Service Plan	R	Police etirement Plan	Total
ASSETS				•		
Cash equivalents	\$ 7,516	\$	4,934	\$	10,409	\$ 22,859
Investments:						
Equity mutual funds	1,225,442		318,789		222,242	1,766,473
Bond mutual funds	649,521	-	176,502		119,446	945,469
Interest and other receivables	2,634		722		502	3,858
Total assets	 1,885,113		500,947		352,599	2,738,659
NET ASSETS						
Held in trust for pension benefits	\$ 1,885,113	\$	500,947	\$	352,599	\$ 2,738,659

TOWN OF ESSEX, CONNECTICUT COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS PENSION TRUST FUNDS FOR THE YEAR ENDED JUNE 30, 2008

	Re	ployees' tirement Plan	Merit Service Plan	Police tirement Plan		Total
ADDITIONS	_					
Contributions:					_	
Employer	\$	97,247	\$ 62,934	\$ 41,301	S	201,482
Plan members			 -	 11,403		11,403
Total contributions		97,247	 62,934	 52,704		212,885
Investment earnings (losses):						
Net depreciation in the fair value of						
investments		(227,336)	(59,284)	(37,519)		(324,139)
Interest		148,166	38,079	 24,131		210,376
Total investment earnings (losses)		(79,170)	(21,205)	 (13,388)		(113,763)
Total additions		18,077	 41,729	 39,316		99,122
DEDUCTIONS						
Benefit payments		87,598	44,895	•		132,493
Administrative expenses		3,123	 3,105_	 1,885		8,113
Total deductions		90,721	 48,000	 1,885		140,606
Change in net assets		(72,644)	(6,271)	37,431		(41,484)
NET ASSETS HELD IN TRUST FOR						
PENSION BENEFITS						
Beginning of year		1,957,757	 507,218	 315,168		2,780,143
Ending of year	\$	1,885,113	\$ 500,947	\$ 352,599	<u>\$</u>	2,738,659

TOWN OF ESSEX, CONNECTICUT COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2008

	9	mentary School ctivities	Pei	formance Bonds	E	al Project Escrow Funds	Total Agency Funds
ASSETS							
Cash	\$	14,040	\$	153,148	\$	17,163	\$ 184,351
Investments		•		62,000		_	62,000
Total assets	\$	14,040	\$	215,148	\$	17,163	\$ 246,351
LIABILITIES							
Due to others	\$	-	\$	215,148	\$	17,163	\$ 232,311
Due to student groups		14,040		-		-	14,040
Total liabilities	\$	14,040	\$	215,148	\$	17,163	\$ 246,351

TOWN OF ESSEX, CONNECTICUT COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS

FOR THE YEAR ENDED JUNE 30, 2008

		alance, y 1, 2007	A	dditions	De	eletions		Balance, e 30, 2008
Elementary School Activities			-					
Assets								
Cash	\$	12,948	\$	9,565	\$	8,473	\$	14,040
Investments				•		-		
Total assets	\$	12,948	\$	9,565	\$	8,473	\$	14,040
Liabilities								
Due to others	\$	•	\$	-	\$	-	\$	-
Due to student groups		12,948		9,565		8,473		14,040
Total liabilities	\$	12,948	\$	9,565	\$	8,473	\$	14,040
Performance Bonds								
Assets								
Cash	\$	56,900	\$	129,188	\$	32,940	\$	153,148
Investments		7,000		62,000		7,000		62,000
Total assets	\$	63,900	\$	191,188	\$	39,940	<u>\$</u>	215,148
Liabilities								
Due to others	\$	63,900	\$	191,188	\$	39,940	\$	215,148
Due to student groups		-		-		-		
Total liabilities	\$	63,900	\$	191,188	\$	39,940	\$	215,148
Special Project Escrow Funds								
Assets								
Cash	S	17,138	\$	7,739	\$	7,714	\$	17,163
Investments		-		-		•		-
Total assets	\$	17,138	\$	7,739	\$	7,714	\$	17,163
Liabilities								
Due to others	\$	17,138	\$	7,739	\$	7,714	S	17,163
Due to student groups	•	•	•	•	•	-		•
Total liabilities	\$	17,138	\$	7,739	\$	7,714	\$	17,163
Total All Agency Funds								
Assets								
Cash	\$	86,986	\$	146,492	\$	49,127	\$	184,351
Investments		7,000	-	62,000	-	7,000	-	62,000
Total assets	\$	93,986	\$	208,492	\$	56,127	\$	246,351
Liabilities								
Due to others	\$	81,038	\$	198,927	\$	47,654	\$	232,311
Due to student groups	•	12,948	•	9,565	•	8,473	-	14,040
Total liabilities	\$	93,986	\$	208,492	\$	56,127	\$	246,351
		7			<u> </u>			